

## **Ordinary Council Meeting**

10 December 2024

Mayor and Councillors

Here within are the Minutes of the Ordinary Council Meeting of the City of South Perth Council held Tuesday 10 December 2024 in the City of South Perth Council Chamber, corner Sandgate Street and South Terrace, South Perth.

DONNA SHAW A/CHIEF EXECUTIVE OFFICER

13 December 2024



## **Acknowledgement of Country**

Kaartdjinin Nidja Nyungar Whadjuk Boodjar Koora Nidja Djining Noonakoort kaartdijin wangkiny, maam, gnarnk and boordier Nidja Whadjuk kura kura.

We acknowledge and pay our respects to the traditional custodians of this land, the Whadjuk people of the Noongar nation and their Elders past and present.

## **Our Guiding Values**



## Disclaimer

The City of South Perth disclaims any liability for any loss arising from any person or body relying on any statement, discussion, recommendation or decision made during this meeting.

Where an application for an approval, a licence or the like is discussed or determined during this meeting, the City warns that neither the applicant, nor any other person or body, should rely upon that discussion or determination until written notice of either an approval and the conditions which relate to it, or the refusal of the application has been issued by the City.



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## **Ordinary Council Meeting - Minutes**

Minutes of the Ordinary Council Meeting held in the City of South Perth Council Chamber, corner Sandgate Street and South Terrace, South Perth at 6.00pm on Tuesday 10 December 2024.

## 1. DECLARATION OF OPENING / ANNOUNCEMENT OF VISITORS

The Presiding Member declared the meeting open at 6.01pm.

Councillor Mary Choy was authorised to attend the meeting via telephone in accordance with regulation 14C and 14CA of the Local Government (Administration) Regulations 1996.

Councillor Mary Choy declared that she was able to maintain confidentiality during the meeting in accordance with regulation 14CA(5) of the Local Government (Administration) Regulations 1996.

## 2. DISCLAIMER

The Presiding Member read aloud the City's Disclaimer.

## 3. ANNOUNCEMENTS FROM THE PRESIDING MEMBER

The Mayor presented the following report of the Mayoral engagements and meetings attended in the Mayor's capacity since the last Council Meeting. The Mayor read out the following:

"Tonight is the second of the reports being presented by me, following Council's request at the October Ordinary Council Meeting for a monthly report on the engagements and meetings attended by me in my capacity as Mayor since the previous Council Meeting. Bear with me, I am fighting off as Summer cold this evening, so please be kind. Like last month, the first part of the report is going to be the requested summary of the events and meetings that I've attended. The second part of the report will be the requested overview of the key issues, initiatives, and matters that I've been addressing in my capacity as Mayor since the last Council Meeting. The November Ordinary Council Meeting was held on Tuesday 19 November, so I'll kick off the first part of the report, starting from Thursday 21 November. It's only been three weeks since the last report, but there's still a reasonable amount to report.

#### THURSDAY 21 NOVEMBER 2024

*I started the day with a visit to VEEM's manufacturing facilities along with a number of attendees including the Lord Mayor Basil Zempilas. VEEM is a manufacturer of high technology marine propulsion and stablisation systems, who export across the globe from their base in Canning Vale.* 

#### At 10:30am – Information morning tea with Collier Park Village residents

I then attended an Information Session Morning Tea at Collier Park Village with Amana Living and Councillor Jennifer Nevard. As some of you know, I've been attending Collier Park Village on a semiregular basis over the last six years to stay in touch with the residents and give them an opportunity any questions that they might have of me. Councillor Nevard and I formed part of a panel convened by Amana to present information on various topics of interest to the residents. I brought the residents up to speed on the various all-ages events taking place in the City of South Perth over the Summer and answered a range of questions. We then joined the residents for a morning tea.



#### 4:00pm – Godwin Sump Avenue

Also on Thursday 21 November, at 4.00pm, I headed over to Godwin Avenue Sump in Manning for the formal opening of what we've called the Godwin Avenue Sump Upgrade. But if I am being honest, I'm not sure that name really does the project justice. Instead of upgrading a stormwater drainage sump, the City teamed up with the Water Corporation and RAC WA to transform the surrounding area into a beautiful, vibrant parklet for our community. For those of you who haven't had a chance to check it out yet, this wonderful collaboration has reimagined what was once just a functional stormwater site, turning it into a vibrant, environmentally friendly community hub.

A new biofiltration system is improving the quality of stormwater entering the sump, significantly reducing pollutants and excess nutrients. This helps protect our local waterways, preserving the health of our environment for future generations. We have also mulched and revegetated natural areas and have added bird watering station, insect hotels, and several bird and microbat nesting boxes, providing a safe haven for local wildlife and enriching the biodiversity in the area. Finally, we've added a little something for local families by including a nature play zone, a grass and rest area with a range of seating options and a wheelchair parking pad for accessibility. When you combine that with the upgrade works, that we've done on transport connections that link to the nearby train station, local schools, and Curtin University. We have a significantly upgraded area in our community. I've added some photos of the results onto my Mayoral Facebook page, and it really does look a treat, significantly improving the local amenity for nearby residents.

#### FRIDAY 22 NOVEMBER 2024

#### 7:30am - Rotary Club of Mill Point

On Friday 22 November at 7.30am, I attended a meeting of the Rotary Club of Mill Point. For those of you who aren't aware, I am an Honourary Member of the Rotary Club of Mill Point. During the course of the meeting, we received a report about Rotary's recent BulldustNBack event. The BulldustNBack (BNB) Car Trial is a not-for-profit, four-day motoring and navigation adventure that leads drivers in beautifully decorated cars throughout WA's South West, raising money primarily for local children's cancer and youth mental health charities. Over the last five years the Club has raised over \$515,000 for beneficiaries including Kids Cancer Support Group, Kids Cancer Project (supporting kid's cancer research), RFDS (WA), Global Hand, Bicycles for Humanity and Australian Rotary Health (for research into children's mental health). In addition, over \$200,000 went into the regional communities that the Club has visited enroute. On behalf of the City of South Perth, I'd like to commend the Rotary Club of Mill Point for the tremendous work they do for so many worthy causes.

#### SATURDAY 23 NOVEMBER 2024

On Saturday 23 November in the morning, I attended the 44th Australian Infantry Battalion Memorial at Perth War Cemetery. I served as an Honour Roll Ensign and laid a wreath on behalf of the City, to symbolize our community remembering and commemorating the sacrifices made by those who served in the Battalion. The 44th Battalion that fought in World War One and suffered 437 soldiers killed, some of whom were from the South Perth area.

#### MONDAY 25 NOVEMBER 2024

*On Monday 25 November at 3.00pm, I met with the City CEO and the City's Communications team. As you all know, I meet with the City CEO and the City's Communications team once per week to discuss current and upcoming communications by the City, potential third-party media relevant to the City and my duties as spokesperson for the City.* 

#### TUESDAY 26 NOVEMBER 2024

On Tuesday 26 November at 6.00pm, I attended St Columba's Catholic Primary School Year 6 Mas and Graduation held at St Columba Church in South Perth. I had the privilege of helping to present some awards to some outstanding students as well as helping to congratulate the students upon their graduation.

#### WEDNESDAY 27 NOVEMBER 2024

On Wednesday 27 November 2024, I caught up with the President of the South Perth United Football Club, Sony Sindhe. As many of you know, I try to make myself available to the various sporting clubs and community organisations in our City to understand their needs better and gain a perspective on what the City might be able to do to help make our district a better place to work, live and play. I received an update on the continuing growth of the South Perth United Football Club, the current facilities at Challenger Reserve and what the Club would like to see in the future.

#### THURSDAY 28 NOVEMBER 2024

At 9:00am, I attended the Aquinas College Junior School Presentation. As with the St Columba's Catholic Primary School Year 6 Graduation, I had the privilege of helping to present some awards to some very worthy students and congratulating them of their achievements.

#### 12:30pm – Lunch with Mayor Patrick Hall

At 12.30pm, I caught up with Patrick Hall (the Mayor of Canning) for lunch at local business Pinn's Palace. I think I mentioned at last month's meeting that I try to catch up with the Mayors of neighbouring local governments, or local governments that the City shares strategic interests with, every so often. We talked about a range of topics including planning reform, electoral reforms, tree canopy, our respective budgets, Christmas carols, meeting procedures, and the similarities and common interests between our neighbouring cities. We also got to meet the very friendly owners of the restaurant, who are very nice.

#### 5:30pm - Como Secondary School Arts Twilight Showcase

At 5:30pm, I attended the Como Secondary School Arts Twilight Showcase at Como Secondary School. I was amazed by the quality of the artworks on display, several pieces of which featured in the City's Emerging Artist Awards Exhibition earlier this year. It's a credit to the Arts program at Como Secondary School and to the very talented students participating in it.

#### 7:00pm - Aquinas College Middle School presentation evening

At 7:00pm, I attended the Aquinas College's Middle School presentation evening. The evening was held under the clear twilight sky at Aquinas College. I once again had the privilege of helping to present awards to some extraordinary students and congratulating them on their achievements.

#### SATURDAY 30 NOVEMBER 2024

At 3:45pm, I joined Bruce Welsh for a chat on 6PR Radio about the City's Carols at Sunset event. I very much enjoy going onto 6PR to talk about what's going on in the City, and I had the opportunity to let people know about what was on offer at the Carols, and the great causes that our partners, the Lions Club of South Perth, are supporting with the donations received at the Carols. More on that when I get to last Sunday in this report.

#### SUNDAY 1 DECEMBER 2024

At 2:00pm, My Wife Belinda and I attended a performance of Picnic at Hanging Rock at the Old Mill Theatre. I was invited to do so in my capacity as Mayor by the Old Mill. The Old Mill operates out of one of the most historic buildings in South Perth. It was opened in 1899 as a Mechanics Institute Hall. The City of South Perth bought the building in 1913 and renamed it the Mends Street Hall. We still own the building, and support the ongoing use of it, re-dedicating it formally to the Old Mill Theatre in 2009. For those of you that are interested - the acting was sensational, and Belinda and I very much enjoyed the performance.

#### MONDAY 2 DECEMBER 2024

At 9:00am on Monday 2 December, Councillor Jennifer Nevard, Councillor Hayley Prendiville, CEO Mike Bradford, Manager Con Angelidis and I attended a Cleanaway Material Recovery Facility Tour at Cleanaway's Material Recovery Facility in Guildford. The tour was a great opportunity for Elected Members to gain an appreciation of the challenges and opportunities in the waste management space and how we might be able to help educate our community about what can and can't be recycled. On behalf of the City, I thank Cleanaway for making that opportunity available to Elected Members.

#### 12:00pm - Meeting with Mal Dempsey and Nick Tana

*At 12:00pm on the same day, I met with residents Mal Dempsey and Nick Tana at local business Dolce and Salato to discuss a range of issues, including hooning on the South Perth foreshore.* 

#### 3:00pm – Comms team meeting

*At 3:00pm on the same day, I met with the City CEO and the City's Communications team for our weekly Comms team meeting.* 

#### TUESDAY 3 DECEMBER 2024

#### 10:00am - Weekly meeting with the City CEO

On Tuesday 3 December, I met with the City CEO as part of our ongoing weekly meetings. As you all know, I meet with the CEO at least once per week to discuss the local government's affairs and the performance of its functions, in line with section 2.8 of the Local Government Act.

#### 6:00pm Council Agenda Briefing

*At 6:00pm on Tuesday 3 December, I presided at last week's Council Agenda Briefing and since most of you were here, I probably don't have to go into details on that one.* 

#### WEDNESDAY 4 DECEMBER 2024

#### 9:00am - Meeting with Tony Brown, WALGA

At 9:00am, I met with Tony Brown from the Western Australian Local Government Association. I catch up with representatives of the sector and with the sector regulators from time to time. On this occasion, Mr Brown and I discussed a range of legislative, governance and professional development matters, among other matters.

#### 10:30am - Penrhos College Junior School Speech Day awards

At 10:30am, I attended the Penrhos College Junior School Speech Day awards. Always a sensational event and I once again had the privilege of helping to present some awards to some extraordinary ladies and congratulating them on their achievements.

#### 1:30pm - Secondary School Speech Day - Penrhos College

*I then returned to Penrhos College at 1:30pm on the same day for the Secondary School Speech Day. Attendees were treated to some outstanding musical performances from the very talented students, and I had the pleasure of handing out some more awards to some very worthy winners.* 

#### THURSDAY 5 DECEMBER 2024

*At 9:00am was the Collier Primary School Year 6 Graduation. I had the pleasure presenting the Community Service Award to a very worthy winner and congratulating the graduating students.* 

#### 6:00pm – Art of Real Estate Christmas Celebration

At 6:00pm, I attended the Art of Real Estate's Christmas Celebration at their premises on Mill Point Road in South Perth. The Art of Real Estate are a local real estate business headed up by Karen Firth and Jac Fear and it was a genuine pleasure to see so many members of the local community in attendance.

#### FRIDAY 6 DECEMBER 2024

At 10:00am, I met with President of the Como Bowling Club and former Member for South Perth, John McGrath. As I mentioned earlier, I try to make myself available to the various sporting clubs and community organisations in our City to understand their needs and gain a perspective on what we might be able to do to help them in their endeavours. Mr McGrath and I met at local business the Dux Café and talked about a range of issues relating to the Como Bowling Club and to the City of South Perth.

#### 5:00pm – Manning Men's Shed Christmas Party

At 5:00pm, my family and I attended the Manning Men's Shed Christmas Party. It's been an absolute pleasure to watch the growth of the Men's Shed during the years that I've served as Mayor, and they really do a lot of work to benefit the local community. I got to watch the demonstration of the 3D printer they've got at the Shed now, which was very cool and once again, thank you to the Men's Shed for inviting my family and I. It was a pleasure to attend.

#### SUNDAY 8 DECEMBER 2024

At 5:00pm, my family and I attended the South Perth Bridge Club Christmas Party in Barker Road, Como. It was really nice to see the members there, but we couldn't stay long because at 6.00pm we were due at the Carols at Sunset.

#### 6:00pm – Carols at Sunset

We then headed up to the South Perth Foreshore for the City's Carols by Sunset event, hosted in partnership with the Lions Club of South Perth. For those of you who were there, it was tremendous evening. For those of you who weren't there, it was still was a tremendous evening as well. I think we might have had a record crowd on Sunday, so that is great. We had the Lions Big Band playing carols and we had our young artisans and entrepreneurs selling Christmas-themed crafts at the Youth Maker's Market, the Salter Point Sea Scouts out collecting donations for Lions, who are supporting a range of very worthy organisations including Beyond Blue, Heart Kids WA, South Care and Foodbank. Thank you to everyone who attended, and on behalf of the City, we all hope you had a really amazing evening.

#### MONDAY 9 DECEMBER 2024

At 9.00am, I attended the Globe Café and Restaurant in Angelo Street, South Perth for the Alzheimer's WA Memory Café. Alzheimer's WA partners with local businesses like the Globe Café to host a Memory Café every Monday morning. The Memory café provide resources and support for caregivers and valuable respite services for individuals to help carers navigate the challenges of caring for their loved ones living with dementia. The Globe Café has been hosting the Memory Café in our region every week for, I think it's about, five years now. It's just one more way that our wonderful business community pitches in to help create a vibrant, welcoming and inclusive community for everyone.

#### 10:00am Seniors Morning Tea

Speaking of local businesses that do a lot for our local community, my next stop was the Karalee on Preston for the annual Seniors Morning Tea. Pierre Sequeria and his team from Preston Street IGA and the Karalee on Preston. The morning tea was very well-attended, and we were treated to a wonderful selection of Christmas carols by the very talented and always-friendly Take Note Choir. It's always a pleasure to catch up with members of our local community, and I thank Pierre Sequeria and his team for hosting the annual Seniors Morning Tea once again.

#### 2:00pm – Meeting with Dan and Hadyn Chrystal

At 2:00pm, I attended a meeting with Director Donna Shaw, with Dan and Haydn Chrystal of the Raft. Dan Chrystal and Hadyn Chrystal had some exciting ideas in response to Council's motion about a floating restaurant at the October Ordinary Council Meeting and I very much appreciated the opportunity to hear those ideas firsthand.

#### 3:00pm – Comms Team Meeting

*At 3:00pm on the same day, I met with the City CEO and the City's Communications team for our weekly Comms team meeting.* 

#### TUESDAY 10 DECEMBER 2024

#### 10:00am Weekly meeting with the City CEO

At 10:00am, I had my regular weekly meeting with the City CEO. I think that brings us all up-to-date.

#### SECOND PART OF REPORT

The second part of this report will be the requested overview of the key issues, initiatives, and matters that I've been addressing in my capacity as Mayor since the last Council Meeting. Like last month, you are all aware of this one, but the main issue I've been working on since the last Council Meeting is once again how Elected Members can work better with each other and with the City administration to deliver on our community's priorities."

## 4. ATTENDANCE

Mayor Greg Milner (Presiding Member)

**Councillors** 

Como Ward	Councillor Glenn Cridland
Manning Ward	Councillor Blake D'Souza
Manning Ward	Councillor André Brender-A-Brandis
Moresby Ward	Councillor Jennifer Nevard
Moresby Ward	Councillor Hayley Prendiville
Mill Point Ward	Councillor Mary Choy (Via audio link)
Mill Point Ward	Councillor Nic Coveney

#### **Officers**

Chief Executive Officer	Mr Mike Bradford	
Director Corporate Services	Mr Garry Adams	
Director Development and Community Services	Ms Donna Shaw	
Director Infrastructure Services	Ms Anita Amprimo	
Manager Development Services	Ms Fiona Mullen	
Manager Customer, Communications & Engagement Ms Danielle Cattalini		
Manager Finance	Mr Abrie Lacock	
Manager Governance	Ms Toni Fry	
Governance Coordinator	Mr Morgan Hindle	
Senior Governance Officer	Ms Christine Lovett	
Governance Officer	Ms Jane Robinson	

## <u>Gallery</u>

There were approximately 12 members of the public present.

## 4.1 APOLOGIES

• Councillor Bronwyn Waugh

## 4.2 APPROVED LEAVE OF ABSENCE

- Councillor Glenn Cridland for the period 27 November 2024 to 13 December 2024, inclusive.
- Councillor Mary Choy for the period 4 December 2024 to 19 January 2025, inclusive.



## 5. DECLARATIONS OF INTEREST

- Mayor Greg Milner Impartiality Interest in Item 10.1.1 as 'over the years, I have developed positive working relationships with many local sporting organisations and community clubs that might potentially be affected by (or have an interest in) this Item.'
- Mayor Greg Milner Financial and Proximity Interest in Item 10.1.3 as 'this Item potentially involves the development of land that is adjacent to (or is across the road from) properties that are owned or indirectly owned by persons who contributed to my re-election campaign in 2023. This could potentially result in a financial gain, loss, benefit or detriment for those persons.'
- Mayor Greg Milner Financial and Proximity Interest in Item 10.3.1 as 'some of the proposed listings either include, or are adjacent to, or are across the road from, properties that are owned or indirectly owned by persons who contributed to my reelection campaign in 2023.'
- Councillor André Brender-A-Brandis Impartiality Interest in Item 10.3.1 as 'I know someone who is not a closely associated person to me, and their property is on the heritage survey.'
- Councillor Hayley Prendiville Impartiality Interest in Item 10.3.1 as 'I was a guest at a dinner at Wesley College a few months ago and my children attend Kensington Primary School. Locations both featured on the Heritage Survey Review.'
- Councillor Mary Choy Impartiality Interest in Item 10.3.1 as 'some of the Heritage Places listed in the draft Local Heritage Survey for advertising are known to me by past or present association and some of the landowners, associates or residents of some of the Heritage Places listed in the draft Local Heritage Survey for advertising are or may also have been known to me. My sons also attend Wesley College and my husband is a Wesley College old boy.'
- Councillor Bronwyn Waugh Impartiality Interest in Item 10.3.1 as 'my son attends Wesley College.'
- Councillor Glenn Cridland Impartiality Interest in Item 10.3.1 as 'I know owners of properties on it.'
- Councillor Hayley Prendiville Impartiality Interest in Item 10.3.2 as 'a family member of mine is a member of the Collier Pines Ladies Golf Club.'
- Councillor Bronwyn Waugh Impartiality Interest in Item 10.3.5 as 'I know the owners of that property, although they are not closely associated persons.'
- Councillor Mary Choy Impartiality Interest in Item 10.3.7 as 'some landowners or residents who may have a significant view as defined in the policy may be known to me.'
- Councillor Nic Coveney Impartiality Interest in Item 10.3.7 as 'some residents whose views may be impacted are known to me.'



## 6. PUBLIC QUESTION TIME

# 6.1 RESPONSES TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE Nil.

## 6.2 PUBLIC QUESTION TIME: 10 DECEMBER 2024

The Presiding Member opened Public Question Time at 6.23pm. Written questions were received prior to the meeting from:

- Dr Mark Brogan of Kensington.
- Ms K Poh of Como.
- Mr Barrie Drake of South Perth.
- Mr John Bassett of Como.

The questions and responses can be found in the **Appendix** of these Minutes.

There being no further questions, the Presiding Member closed Public Question Time at 6.41pm.

## 7. CONFIRMATION OF MINUTES AND TABLING OF NOTES OF BRIEFINGS

## 7.1 MINUTES

## 7.1.1 Ordinary Council Meeting Held: 19 November 2024

Officer Recommendation AND COUNCIL DECISION		
1224/21	8	
Moved: Seconde	Councillor Nic Coveney ed: Councillor Hayley Prendiville	
That the Minutes of the Ordinary Council Meeting held 19 November 2024 be taken as read and confirmed as a true and correct record.		
	CARRIED (8/0)	
For:	Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.	
Against:	Nil.	



## 7.2 CONCEPT BRIEFINGS

## 7.2.1 Concept Briefings and Workshops

Officers of the City/Consultants and invited third party guests provided Council with an overview of the following matter at Concept Briefings and Workshops:

Date	Subject	Attendees
18 November 2024	Public Electric Vehicle Chargers	Mayor Greg Milner and Councillors Mary Choy, Jennifer Nevard, Hayley Prendiville.
18 November 2024	Collier Park Golf Course Briefing	Mayor Greg Milner and Councillors Mary Choy, Jennifer Nevard, Hayley Prendiville.
18 November 2024	40km Residential Zones Presentation	Mayor Greg Milner and Councillors Mary Choy, Jennifer Nevard, Hayley Prendiville.
26 November 2024	Asset Management Strategy and Community Recreation Facilities Priority Projects Briefing	Councillors Mary Choy, Nic Coveney, Glenn Cridland, Jennifer Nevard, Hayley Prendiville, Bronwyn Waugh.

## Attachments

Nil.

## 7.2.2 Council Agenda Briefing - 3 December 2024

Officers of the City presented background information and answered questions on Items to be considered at the December Ordinary Council Meeting at the Council Agenda Briefing held 3 December 2024.

## Attachments

7.2.2 (a): Briefing Notes



## Officer Recommendation AND COUNCIL DECISION

## 1224/219

Moved:	Councillor Nic Coveney
Seconded:	Councillor Jennifer Nevard

That Council notes the following Council Briefings/Workshops were held:

- 7.2.1 Concept Briefings and Workshops
- 7.2.2 Council Agenda Briefing 3 December 2024

CARRIED (8/0)

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

## 8. **PRESENTATIONS**

8.1 PETITIONS

Nil.

## 8.2 **PRESENTATIONS**

Nil.

## 8.3 **DEPUTATIONS**

Deputations were heard at the Council Agenda Briefing held 3 December 2024.



## 9. METHOD OF DEALING WITH AGENDA BUSINESS

The Presiding Member advised that with the exception of the items identified to be withdrawn for discussion that the remaining reports, including the Officer Recommendations, will be adopted by exception resolution (i.e. all together) as per Clause 5.5 Exception Resolution of the Standing Orders Local Law 2007.

The Presiding Member advised that the following Agenda Items were new reports and were not presented to the Council Agenda Briefing held 3 December 2024:

- Item 10.4.1 Listing of Payments November 2024
- Item 10.4.2 Monthly Financial Statements November 2024

The Chief Executive Officer confirmed all the report items were discussed at the Council Agenda Briefing held 3 December 2024 with the exception of Item 10.4.1 and 10.4.2.

## **ITEMS WITHDRAWN FOR DISCUSSION**

10.1.1	Major Community Recreation Infrastructure Projects - Challenger Reserve Masterplan and George Burnett Masterplan
10.1.3	Response to Notice of Motion - Public Art at the South Perth Foreshore
10.3.1	Local Heritage Survey Review
10.3.2	Major Land Transaction - Collier Park Golf Course Submissions

- 10.3.7 Revocation of Local Planning Policy P350.09 Significant Views
- 10.4.1 Listing of Payments November 2024
- 10.4.2 Monthly Financial Statements November 2024
- 10.4.3 City of South Perth Annual Report 2023/24
- 10.4.4 Proposed City of South Perth Dogs Local Law 2025



The Presiding Member called for a motion to move the balance of reports by Exception Resolution.

COUNCIL	DECISION
1224/220	
Moved: Seconded	Councillor Nic Coveney : Councillor André Brender-A-Brandis
10.1.2	RFT 11/2024 - Provision of Minor Building Works
10.3.3	South Perth Activity Centre Plan - Community Benefit Contribution Framework Annual Review
10.3.4	Proposed Six Multiple Dwellings - Lot 1 & 2 (No's. 32A & 32B) Thelma Street, Como
10.3.5	Proposed Change of Use - Single House to Unhosted Short-Term Rental Accommodation - Lot 45, No. 197 Douglas Avenue, Kensington
10.3.6	Response to Notice of Motion - Draft Payment In Lieu of Parking Plan
10.5.1	2023/24 Annual Financial Statements (External) Audit Information Systems Report
10.5.2	2023/24 City of South Perth Annual Financial Report
10.5.3	Quarterly Activity Report
10.5.4	Audit Register Progress Report - 1st Quarter Update
10.5.5	Policy Review - Infrastructure Services
	CARRIED (8/0)
	Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.
Against:	Nil.



## 10. **REPORTS**

## 10.1 STRATEGIC DIRECTION 1: COMMUNITY

Mayor Greg Milner disclosed an Impartiality Interest in Item 10.1.1.

## 10.1.1 Major Community Recreation Infrastructure Projects - Challenger Reserve Masterplan and George Burnett Masterplan

File Ref:	D-24-47699
Author(s):	Donna Shaw, Director Development and Community Services
	Anita Amprimo, Director Infrastructure Services
Reporting Officer(s):	Mike Bradford, Chief Executive Officer

#### Summary

The purpose of this report is to seek Council endorsement to progress two priority community recreation infrastructure projects. Specifically, these are investigating the development of indoor multi-sports courts at George Burnett Park and a full options assessment for Challenger Reserve.

Moved:	Councillor Glenn Cridland
Seconded:	Councillor Hayley Prendiville

That Council requests the Chief Executive Officer to:

- 1. Investigate development of indoor multi-sports courts at George Burnett Park after the State Government has determined its preferred location for the new inner southern suburbs indoor sports courts as part of its 8 November 2024 announced planning project;
- 2. Develop a full options assessment for Challenger Reserve which will include at least the following options:
  - i. Maintain the existing facilities for existing users;
  - ii. Enhance the existing facilities for existing users;
  - Replace the existing facilities with comparable, or enhanced facilities broadly consistent with the current site configuration; and
  - iv. Co-located facilities to include existing and other reasonably identifiable complementary potential users and to be designed:
    - a) with existing user groups that agree in principle to be part of any co-located facility, and
    - b) to meet the existing and future foreseeable requirements (e.g. storage space, permanent display and function areas, bar and kitchen) of the existing users and the reasonably identifiable complementary potential users.



#### COUNCIL DECISION

#### 1224/221

Moved:	Mayor Greg Milner
Seconded:	Councillor Nic Coveney

In accordance with Clause 8.10 of the City of South Perth Standing Orders Local Law 2007 Councillor Glenn Cridland be granted an additional five minutes to speak.

#### CARRIED (8/0)

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

#### **COUNCIL DECISION**

1224/222

Moved:	Councillor Glenn Cridland
Seconded:	Councillor Hayley Prendiville

That Council requests the Chief Executive Officer to:

1.	Investigate development of indoor multi-sports courts at George Burnett Park after the State Government has determined its preferred location for the new inner southern suburbs indoor sports courts as part of its 8 November 2024 announced planning project;	
2.		op a full options assessment for Challenger Reserve which will e at least the following options:
	i.	Maintain the existing facilities for existing users;
	ii.	Enhance the existing facilities for existing users;
	iii.	Replace the existing facilities with comparable, or enhanced facilities broadly consistent with the current site configuration; and
	iv.	Co-located facilities to include existing and other reasonably

- iv. Co-located facilities to include existing and other reasonably identifiable complementary potential users and to be designed:
  - a) with existing user groups that agree in principle to be part of any co-located facility, and
  - b) to meet the existing and future foreseeable requirements (e.g. storage space, permanent display and function areas, bar and kitchen) of the existing users and the reasonably identifiable complementary potential users.



#### **Reasons for Change**

At the outset, I apologise for the lateness of sending through the amendment and I further apologise for the lack of published reasons for the change, so that's my initial apology.

In respect of the changes that I have proposed, in respect of paragraph one:

The change will put a hold on the City spending money and doing works on George Burnett investigations and the reason for that is the State Government, surprisingly late in the Electoral cycle, determined that it would be appropriate to have a project planning for inner-southern suburbs sports courts and announced that on the 8 November 2024, along with \$2m to plan for that. Now, of course, people might have heard of me banging like a dunny-door in the wind for the last 10 years about how we haven't had sufficient indoor sports courts. I would have thought that was obvious to anyone who has children that play sport, but nonetheless, the State Government has now determined that it's appropriate to start planning for that. One of the locations that they are looking at with \$2m, for planning, which seems like a lot of money is George Burnett, along with Kensington. Either of which would be entirely appropriate locations, but if the State Government is going to pay for this, it doesn't make sense for us to do it. What happens if they decide they're going to do it at George Burnett? Well, we have that paid for. If they do it at Kensington? We have wasted money as well. So, it seems to me that we should wait until they decide. They can't, surely hold on much longer in determining where it's going to be - given that blind Freddy for the last 10 years has seen that we need to have them yesterday.

So that is the reason for number one. It is to avoid wastage and I do note that the project, we received \$20m from the Federal Government, would have seen indoor sports courts already built in South Perth by now, but those weren't proceeded with. That would have been kind of halfway between George Burnett and Kensington.

In respect to the amendments to the second paragraph, this is a very different project which has been put together in the same motion. It relates to the City's plans for a multi-sports facility down at Challenger Reserve, as set out in the report. The report says on page 15 specifically, 'the project would involve developing a business plan for a new multi-purpose pavilion, seeking funding for the new multi-purpose pavilion and building it.'

I think that it's important that we, as best as we can, set out some ground rules. So that we don't end up with the absolute catastrophe or disaster that has happened in some of the other multi-purpose pavilions. One only needs to mention East Fremantle, as perhaps the worst facility built for sporting groups in WA, certainly, in my lifetime. I have put in these changes, so that we hopefully reduce the chance of that. Certainly I would say that multi-purpose pavilions and sports facilities is a great, simple solution to a difficult and complex question. Often, well almost always, the simple solution to a very complex question is wrong. We need to be very careful that we bring along with us people, if we are going to build a multi-purpose pavilion and that we have their agreement at the outset. Both that they're going to go there and certainly when I was speaking to the Bridge Club last week, that wasn't their position, but if they are to agree and go along so that their current location can be sold as is set out.



In respect of the Bridge Club, as set out on page 16, what is indicated there is that once they move to a place that (at least some of the members told me last week, they didn't want to go to) their facility will be sold, so we need to incredibly-carefully plan for this, if this is to happen. Which is why I've suggested these changes. We need to take people along with us and we need to see whether it's actually possible. Which is why I have suggested that we have some more detail in there.

So that all the options are put to Council when it is to come out because I do know that there are differences between staff and Council, in respect of what is and what is not properly provided for in the City. I've certainly heard that we have, at least from staff, too many bowls facilities and tennis courts, amongst other public facilities and I'm sure that, that is not a view that is shared by my colleagues around the Council table. So I think that it is important that we take out words that allow for some subjective massaging of options before they come to the Council. Such as the under capacity, or where there might be higher future demand because certainly what I've heard is there are subjective views, which are different to mine, in respect of that. I do apologise for the monologue, this is something that I have been very passionate about on my time on Council and certainly, multi-functional sporting facilities. The Recreational Facilities Plan is something that I have spoken on several times during my tenure on Council and it is why the Council previously rejected a Policy which required there only to be multi-functional facilities. We need to be very careful that if we're going to do it that we don't recreate East Fremantle and that we take the people and clubs along with us and make them at least as successful as they currently are now. I commend the motion and hope that I haven't been difficult to understand.

#### CARRIED (8/0)

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

#### **Officer Recommendation**

That Council requests the Chief Executive Officer to:

- 1. Investigate development of indoor multi-sports courts at George Burnett Park; and
- 2. Develop a full options assessment for Challenger Reserve which will include at least the following options:
  - (i) Maintain the existing facilities for existing users;
  - (ii) Enhance the existing facilities for existing users where there is currently, or in the near future, under capacity;
  - (iii) Replace the existing facilities with comparable, or enhanced (where there is higher future demand), facilities broadly consistent with the current site configuration; and
  - (iv) Co-located facilities to include existing and other potential users.



#### Background

The City recognises the need to provide contemporary community infrastructure to achieve the vision of creating an inclusive, safe, connected and engaged community, and has been reviewing demand for community infrastructure across the district.

In mid-2024, an ePetition was submitted to the Legislative Assembly seeking support for a 12-court indoor sporting and mixed-use community facility at a portion of 3 Baron Hay Court, Kensington (owned by the State Government), home to, and run by, Perth Basketball Association. The City had no objection to this proposal, and recognised that the only site that may be suitable for the development of indoor courts under the care and control of the City would likely be George Burnett Park.

At its meeting held 23 July 2024, Council resolved to recognise the chronic shortfall of indoor sporting facilities within the district and welcomed the support of the State Government and Federal Government to meet this urgent community need. The City wrote to the relevant Ministers providing the State Government with information relating to the shortfall of indoor sporting facilities within the district and signalling Council's support for a 12-court indoor sporting and mixed use community facility that will benefit the community of the City of South Perth.

On 8 November 2024, the State Government announced a \$2m investment to commence planning for a new indoor sporting facility in Perth's inner southern suburbs. The funding will go towards assessing various locations and design options for the facility, including the number of courts and other complementary features.

On 10 November 2024, the City of South Perth Residents Association Incorporated (COSPRA) wrote to the City advising that COSPRA had undertaken advocacy for indoor sporting facilities with the Minister for Local Government; Youth; Minister Assisting the Minister for Training and Workforce Development.

With respect to strategic direction, the Community Recreation Facilities Plan 2019-2033 (CRFP) provides a framework that guides the planning, construction, maintenance, and operation of community recreation infrastructure essential to deliver the City's vision. The CRFP recommended the development of masterplans for both Challenger Reserve and the George Burnett Recreation Precinct. A masterplan is an over-arching, long term document to assist in the management of an area, often with a 10+ year timeframe.

Masterplans were developed for both George Burnett Recreation Precinct and Challenger Reserve. Ultimately these were not presented to Council for adoption as their development and concepts predated the Recreation and Aquatic Facility (RAF) project. The two masterplans would have needed to be modified to take account of the RAF if it had gone ahead. However, feedback from the community consultation and other work undertaken is still a relevant consideration in progressing development of these two sites.

The following details the preparation and recommended implementation contained in the draft Challenger Reserve and George Burnett Recreation Precinct Masterplans.

Challenger Reserve Masterplan (2022)

Challenger Reserve, which adjoins Sandon Park, is currently home to tennis, bowls and soccer clubs. It has a playground and cricket wicket and is also used by local residents for informal recreation purposes.

The CRFP recommended developing a masterplan to investigate co-location and amalgamation of facilities to incorporate:

- Critical upgrade of sports oval floodlights at Challenger Reserve;
- Demolition of Challenger Pavilion;
- Installation of synthetic cricket pitch and associated works to enable a relocation of South Perth Junior Cricket Club from Victoria Park to Challenger Reserve; and
- Redevelopment of multi-purpose community building to accommodate exclusive use and shared spaces for Manning Bowling Club, South Perth United Football Club, Manning Tennis Club and South Perth Junior Cricket Club.

Following stakeholder and community engagement in early 2020, the Challenger Reserve Masterplan was drafted and included both higher priority essential and lower priority staged discretionary works. Implementation of higher priority items was recommended to occur progressively over 20 years, which was estimated at approximately \$9.9m (as at 2022). A new multi-purpose sports facility was intended to be delivered by 2029. A copy of the Challenger Reserve Masterplan and Indicative Implementation Plan are contained as **Attachment (a)** and **Attachment (b)** respectively.

The City has since installed some sports oval floodlights and a synthetic cricket pitch at Challenger Reserve; and resurfaced the courts and installed new lighting at the Manning Tennis Club. Additionally, the City is planning to install additional sports oval floodlights at Challenger Reserve to complete the lighting upgrade project (scheduled in 2024/25); and convert one or more of the grass bowling greens to synthetic greens (future project subject to funding).

#### George Burnett Recreation Precinct Masterplan (2020)

George Burnett Leisure Centre is the City's only indoor leisure facility. Located at George Burnett Park in Karawara, it comprises a single sports hall (used for pickleball, basketball, badminton, indoor soccer and volleyball); two seminar rooms; meeting rooms; and a commercial kitchen. Behind the Centre is the park with a playground, barbecues, an outdoor skate park, and playing fields used by touch football, rugby league and cricket clubs.

The CRFP recommended developing a masterplan to investigate co-location and amalgamation of facilities to incorporate:

- Upgrade or repurpose of George Burnett Leisure Centre;
- Demolition of the former Manning Library building;
- Upgrade of George Burnett Pavilion to accommodate South Perth Rugby League Club, Southern Districts Touch Association and South Perth Cricket Club;
- Installation of a new synthetic cricket pitch at George Burnett Oval; and
- Removal of boundary fence at George Burnett Oval to enable greater use of space at the reserve if supported by the rugby league and touch football clubs.

The City has since commenced development of the Manning Bike Track, which is anticipated to be completed in late 2024.



The following design/works have also occurred that were not included in the masterplan following separate decisions of Council and available grant funding:

- Designs for the George Burnett Park All Genders Changerooms and Sportslighting Project;
- Refurbishment of the former Manning Library site on Manning Road for use as a new Community Centre and Dôme Café; and
- As part of the Canning Bridge to Curtin University Bike Link project, installation of a shared path for walking and riding will run parallel to Manning Road, from Goss Avenue to Gillon Street, where it joins the existing on-road bike lane on Walanna Drive.

A copy of the George Burnett Recreation Precinct Masterplan is contained as **Attachment** (c).

## Comment

## Proposed Priority Community Infrastructure Projects

The Parks and Leisure Australia WA (PLAWA) 'Western Australia Guidelines for Community Infrastructure' (July 2020) publication provides recommendations for the rate of provision and means of considering future community facility needs.

The Guidelines highlight the extent of community infrastructure provision required within a developed or developing urban area and state "it is essential that opportunities to co-locate facilities or provide for shared use of infrastructure are explored."

PLAWA advocates for the provision of community facilities that are determined across multiple criteria analysis for meeting economic, social and environmental objectives and achieve long-term flexibility and viability outcomes. The guidelines cover most community facilities and offer a population range at which point the need for a community facility is triggered. Duplication of provision or the development of facilities that can only be used for a single purpose with restricted access is not generally supported.

Notwithstanding the above, the City recognises the need to thoroughly consider and evaluate all the options for meeting club needs to enable informed decision making.

Project	Category	Detail	Proposal
Indoor multi- sports courts at George Burnett Park	Leisure Centre	Despite significant demand, the City does not have an indoor multi-sports courts facility. With only one indoor court available, the current offerings at George Burnett Leisure Centre are undersized, outdated and not fit-for-purpose.	Investigate development of indoor multi-sports courts at George Burnett Park.

In accordance with demand based on industry guidelines, the City has determined the following as the two highest priority community infrastructure projects.



New sports pavilion(s) at Challenger Reserve	Sports Spaces Sports Pavilions	There are separate buildings for the clubs using Challenger Reserve which will require renewal or some form of replacement.	Undertake detailed options assessment for renewal, upgrade or replacement of existing facilities.
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Indoor Multi-Sports Courts - George Burnett Recreation Precinct

#### Proposal

The City seeks to investigate whether indoor multi-sports courts can be developed at George Burnett Park.

Specifically, the project would involve:

- Completing a Contaminated Site Investigation at George Burnett Park (as further detailed below).
- Identify potential sites at George Burnett Park that could accommodate redevelopment based on the findings of the Contaminated Site Investigation.
- Liaising with existing and potential users of the facility to determine existing and future needs, including space and storage requirements, display of memorabilia and management models.
- Develop a Business Case for indoor multi-sports courts facility.
- Contract Consultancy Services to develop Concept Plan.
- Entering into agreements with users of the facility prior to detailed design of multisports indoor courts.
- Contract Consultancy Services to develop detailed designs and contract documentation.
- Seek funding for multi-sports indoor courts facility.
- Build multi-sports indoor courts facility.

It is noted that many of the above actions would not proceed if the Contaminated Site Investigation determines that there is no suitable site for the development of multi-sports indoor courts.

Council approval would be required for various stages of the project, including the business case, concept and detailed design, funding and construction.

#### Site Assessment

The site was previously used as a landfill site and may be subject to contamination. Contamination can be present in the soil, groundwater and/or surface water of a site and may be present in the solid, liquid or gaseous phases (e.g. soil or groundwater contamination giving rise to contaminant vapours in soil pore spaces). Where substances are present at above background concentrations, further assessment of those substances is required to assess the risk of harm to human health, the environment and environmental values.

The assessment of site contamination would be in accordance with the requirements of the *Contaminated Sites Act 2003*. Action is required to assess contamination at sites classified as possibly contaminated – investigation required and to remediate or manage contamination at sites classified as contaminated – remediation required. In some circumstances, action may be required for sites classified contaminated – restricted use and remediated for restricted use. The City needs to determine the future land use (i.e. use for passive or active open space or for buildings) to determine the level of assessment and remediation, if required.

A preliminary site investigation (PSI) consists of a desktop study, a detailed site inspection and interviews with relevant personnel. A PSI may also include limited sampling and analysis, which is used to develop an initial conception site model. If contamination or sources of contamination (potential areas of concern) are identified, further detailed site investigation is necessary.

Following the PSI, the City may be in a position to determine whether indoor courts can be developed and proceed to concept designs and engagement with relevant stakeholders.

## **Options Assessment at Challenger Reserve**

## Proposal

The options assessment for Challenger Reserve would consider as a minimum:

- "Do nothing" as the baseline option (the minimal intervention to keep the facilities functioning and safe);
- Upgrade of existing facilities to improve the capacity to meet current and future demand;
- Replacement of existing facilities with a comparable configuration (single user facilities); and
- Replacement with one or more facilities to accommodate multiple users. Details of the advantages and disadvantages to co-location would be included in the options assessment.

## Existing Facilities - Condition Rating

Condition rating is measured using a 1 to 5 rating scale. This scale ranges from 1, indicating very good condition, to 5, indicating very poor condition. A componentised condition assessment is conducted for each building, applying the 1 to 5 scale to each building component. This process results in an overall condition rating for each building.

The following table details the current condition rating and replacement value of buildings within the Challenger Reserve precinct.

User	Facility	Condition Rating	Replacement Value
Manning Bowling Club	Manning Memorial Bowling Club	3 (Fair – increasing defects with significant maintenance required)	\$3,181,360



Manning Bowling Club	Manning Bowling Green Keeper Workshop	1 (Very Good - new or like new, only planned maintenance required)	\$80,080
South Perth United Football Club	Challenger Pavilion	3 (Fair – increasing defects with significant maintenance required)	\$3,000,000
Manning Tennis Club	Manning Tennis Club Pavilion	2 (Good – some planned maintenance required)	\$1,500,000
Total			\$7,761,440

The total replacement value for these four buildings is approximately \$7.8m and based on the Long-Term Financial model, will require expenditure of \$3.8m over the next 10 years. This equates to approximately 49% of the replacement value of all four buildings. Given this context it is consider a prudent investment to investigate the replacement options further.

## Replacement with Comparable Facilities

Specifically, the project would involve:

- Liaising with existing and potential users of the facilities to determine existing and future needs, including space and storage requirements, display of memorabilia and management models.
- Entering into agreements with users of the facilities.
- Develop a Business Plan for the new facilities.
- Contract Consultancy Services to develop concept and detailed construction designs (including undertaking community and stakeholder engagement).
- Seek external funding.
- Build new pavilions.

Council approval would be required for various stages of the project, including the business case, concept and detailed design, funding and construction.

#### Replacement with Co-Located Facility

Develop of a new multi-sports pavilion at Challenger Reserve would replace the existing soccer club pavilion and bowling club buildings. The size and siting of the new pavilion would be determined following consultation with existing and potential users of the facility.



Specifically, the project would involve:

- Liaising with existing and potential users of the facility to determine existing and future needs, including space and storage requirements, display of memorabilia and management models.
- Entering into agreements with users of the facility prior to detailed design of the new multi-purpose pavilion.
- Determine whether it is appropriate to include the tennis club building given its appropriate siting adjacent to the tennis courts, and the higher building condition rating (the City intends to seek updated feedback from the tennis club to inform future planning).
- Develop a Business Plan for a new multi-purpose pavilion.
- Contract Consultancy Services to review Concept Plan and develop detailed Building Designs (including undertaking community and stakeholder engagement).
- Seek funding for a new multi-purpose pavilion.
- Build a new multi-purpose pavilion.

Council approval would be required for various stages of the project, including the business case, concept and detailed design, funding and construction.

Consolidation of some or all the buildings presents an opportunity to rationalise asset management. In addition to the above, the Challenger Reserve Concept Plan made potential provision for the South Perth Bridge Club within the proposed new multi-purpose facility. The South Perth Bridge Club is currently located in a building at 2 Brittain Street, Como, with a condition rating of 3 and replacement value of \$1.5m. The land is owned in freehold by the City, with relocation of the Club to the Challenger Reserve precinct presenting an opportunity to dispose of this asset.

## Users and Lease Agreements

The following outlines the existing users, facilities and agreements at Challenger Reserve.

User	Members	Club Tenure Agreement
Manning Bowling Club	~760	Lease agreement that expires 1 August 2041
South Perth United Football Club	~460	Lease agreement that expires 1 September 2025 (plus a further 1 x 5 year renewal term)
Manning Tennis Club	~200	Lease agreement that expires 31 May 2025
South Perth Junior Cricket Club	~630	Annual seasonal permit arrangement

The City would engage with all existing and identified potential users are part of the options assessment and when formulating the concept plan to inform the future design of the building(s), to ensure spaces are fit for purpose and user needs are met as far as reasonably practicable.



#### Funding Sources

For projects to be considered eligible (and prioritised) for funding support through the State and Federal Governments, co-location is the preferred model. This is re-enforced in State Sporting Association plans and State Government strategic directions and funding opportunities.

There are three main entities that currently support the provision of community recreation facilities through their funding programs, namely:

- State Government e.g. Department of Local Government, Sport and Cultural Industries;
- Federal Government e.g. Department of Health and Aged Care; and
- Lotterywest.

The City would attempt to attract as much external funding as possible for the projects.

#### **Business Cases**

If Council provides endorsement for the City to progress further planning and/or investigations for the two community recreation infrastructure proposals, the City intends to oversee the development of respective business cases. The business cases would comprise the relevant information to assist with future decision-making on the proposals, such as: objectives, definition/scope, benefits, risks, costs, funding sources etc; and would be presented to Council for approval.

## Consultation

An Elected Member Workshop was held on 26 November 2024 to discuss the proposed projects.

Future engagement on the projects will be focused on understanding community aspirations and stakeholder needs and where relevant for each project, include:

- External consultation with local sporting and community groups that lease a City community recreation facility;
- External consultation with relevant State Sporting Associations;
- Consultation with State and Federal Members of Parliament for funding advocacy;
- Consultation with the Department of Local Government, Sport and Cultural Industries and funding agencies; and
- Elected Member Workshops and updates via the bulletin as and when required.

#### **Financial Implications**

The City has estimated that \$88m expenditure is required over the next 10 years to maintain the desired levels of service required for existing buildings and sports spaces (\$66m on buildings and \$22m on sports spaces). The City's Long-Term Financial Plan (LTFP) has projected the 10-year expenditure on buildings at \$61.4m, which is less than the \$66m expenditure provided in the LTFP to maintain the service levels.

The LTFP makes little to no allowance for new facilities, rather, the \$61.4m provision is for capital expenditure (mainly renewals and limited upgrades only). The City has estimated that an additional approximately \$55m is required for new facilities (such as indoor multisports courts, implementation of various community recreation facility masterplans and other related projects).



With the exception of the \$5.5m provided by the Federal Government for sports lighting and all gender changeroom projects, no allowance is made in the LTFP for new facilities. Should Council endorse the Indoor multi-sports courts at George Burnett Park and new multi-sports pavilion at Challenger Reserve projects, these will be included in the LTFP in future.

The Community Facilities Reserve in the 2024/25 adopted Annual Budget provides \$19,267,496 which would be available for the projects.

Risk Event Outcome	Reputational Damage
	Deals with adverse impact upon the professional reputation and integrity of the City and its representatives whether those persons be appointed or elected to represent the City. The outcome can range from a letter of complaint through to a sustained and co-ordinated representation against the City and or sustained adverse comment in the media.
Risk rating	Medium
Mitigation and actions	Funding through subsequent budget processes and appropriate feasibility and planning to ensure community infrastructure is delivered.

#### Key Risks and Considerations

## Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Community
Aspiration:	Our diverse community is inclusive, safe, connected and
	engaged
Outcome:	1.2 Community infrastructure
Strategy:	1.2.1 Maintain, plan, develop and facilitate community
	infrastructure to respond to community needs and priorities

## Attachments

10.1.1 (a):	Challenger Reserve Concept Plan (2022)
10.1.1 (b):	Challenger Reserve Indicative Implementation Plan
10.1.1 (c):	George Burnett Recreation Precinct Masterplan (2020)



## 10.1.2 RFT 11/2024 - Provision of Minor Building Works

File Reference:D-24-47700Author(s):Con Angelidis, Manager Waste, Fleet & FacilitiesReporting Officer(s):Anita Amprimo, Director Infrastructure Services

#### Summary

This report considers submissions received from the advertising of Tender 11/2024 for the Provision of Minor Building Works.

This report will outline the assessment process used during evaluation of the tenders received and recommend approval of the tender that provides the best value for money and level of service to the City.

#### **Officer Recommendation AND COUNCIL DECISION**

#### 1224/223

Moved:	Councillor Nic Coveney
Seconded:	Councillor André Brender-A-Brandis

#### That Council:

- 1. Accepts the tenders submitted by AE Hoskin Building Services, West to West Carpentry Services PTY LTD and Oban Group for the Provision of Minor Building Works in accordance with Tender Number 11/2024 for the period of supply up to five years inclusive;
- 2. Accepts the estimated tender price of \$7.5m, included in **Confidential Attachment (a)**;
- 4. Authorises the Chief Executive Officer to execute the contract with AE Hoskin Building Services, West to West Carpentry Services PTY LTD and Oban Group for the Provision of Minor Building Works.

#### **CARRIED BY EXCEPTION RESOLUTION (8/0)**

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

#### Background

A Request for Tender (RFT) 11/2024 for the Provision of Minor Building Works was advertised in The West Australian on 12 October 2024 and closed at 2pm on 12 November 2024.

Tenders were invited as a Schedule of Rates.

The contract is for the period three years. The Contract includes one option to extend the contract for an additional two years exercisable at the sole discretion of the City.



#### 10.1.2 RFT 11/2024 - Provision of Minor Building Works

#### Comment

At the close of the tender advertising period ten submissions had been received and these are tabled below:

#### TABLE A – Tender Submissions

Tender Submissions
AE Hoskin Building Services
Futureproof Building Services PTY LTD
Lake Maintenance
Oban Group
Programmed Property Services
Quantum Building Services
Reliable Asset Maintenance
Reva Commercial PTY LTD
Trayd Australia PTY LTD
West to West Carpentry Services PTY LTD

The Tenders were reviewed by an Evaluation Panel and assessed according to the qualitative criteria detailed in the RFT, as per Table B below.

#### **TABLE B - Qualitative Criteria**

Qualitative Criteria		Weighting %
1.	Relevant Experience	20%
2.	Key Personnel, Skills & Resources	20%
3.	Demonstrated Understanding	20%
4.	Quality Management System	20%
5.	Valued Resource Management	20%
Total		100%

Based on the assessment of all submissions received for Tender 11/2024 Provision of Minor Building Works, it is recommended that the tender submission from AE Hoskin Building Services, West to West Carpentry Services PTY LTD and Oban Group be accepted by Council.

More detailed information about the assessment process can be found in the Recommendation Report – **Confidential Attachment (a).** 



#### Consultation

Public tenders were invited in accordance with the Local Government Act 1995.

## **Policy and Legislative Implications**

Section 3.57 of the *Local Government Act 1995* - tenders for providing goods or services:

- (1) A local government is required to invite tenders before it enters into a contract of a prescribed kind under which another person is to supply goods or services.
- (2) Regulations may make provision about tenders.

Regulation 11 of the Local Government (Functions and General) Regulations 1996 - when tenders have to be publicly invited:

(1) Tenders are to be publicly invited according to the requirements of this Division before a local government enters into a contract for another person to supply goods or services if the consideration under the contract is, or is expected to be, more, or worth more, than \$250 000 unless subregulation (2) states otherwise.

The following Council Policies also apply:

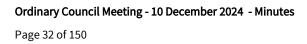
- Policy P605 Purchasing
- Policy P607 Tenders and Expressions of Interest

## **Financial Implications**

The full cost of the annual works is included in the 2024/25 operational and capital budgets. The costs for the subsequent years will be sought in the future City operational and capital budgets for the life of the contract.

#### **Key Risks and Considerations**

Risk Event Outcome	Business Interruption
	Incorporates the impact of events which impinge upon the City's capacity to deliver expected services to the community. These interruptions can range from minor inconvenience requiring an alternative method of service delivery being employed through to forced loss of ability to provide multiple services to all or some of the community. Knowledge loss, technological failure and property damage will also contribute to this outcome.
	Project Time
	This relates to any project exceeding the project deadline. Ranging from exceeding the deadline by up to 10% to 30% and over.
Risk rating	Medium
Mitigation and actions	Approval of the report at the December OCM.





#### 10.1.2 RFT 11/2024 - Provision of Minor Building Works

#### **Strategic Implications**

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Community
Aspiration:	Our diverse community is inclusive, safe, connected and
	engaged
Outcome:	1.2 Community infrastructure
Strategy:	1.2.1 Maintain, plan, develop and facilitate community
	infrastructure to respond to community needs and
	priorities

#### Attachments



Mayor Greg Milner disclosed a Financial and Proximity Interest in Items 10.1.3 and 10.3.1.

Prior to leaving the Chamber, the Mayor advised the meeting that as the Deputy Mayor Councillor Bronwyn Waugh was an apology for the meeting, Council would need to choose a Presiding Member to preside over Items 10.1.3 and 10.3.1.

#### **COUNCIL DECISION**

1224/224

Moved:Mayor Greg MilnerSeconded:Councillor Nic Coveney

That Council, in accordance with Section 5.6(3) of the *Local Government Act 1995* appoint Councillor Glenn Cridland to Preside over the following Items:

- 10.1.3 Response to Notice of Motion Public Art at the South Perth Foreshore.
- 10.3.1 Local Heritage Review.

CARRIED (8/0)

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

#### Against: Nil.

Mayor Greg Milner accordingly left the Chamber at 7.27pm prior to consideration of Item 10.1.3 and Councillor Glenn Cridland assumed the Chair.

*Councillor Blake D'Souza left the meeting at 7.27pm and returned at 7.31pm during consideration of Item 10.1.3.* 

## 10.1.3 Response to Notice of Motion - Public Art at the South Perth Foreshore

File Ref:	D-24-47701
Author(s):	Patrick Quigley, Manager Community, Culture and Recreation
	Donna Shaw, Director Development and Community Services
Reporting Officer(s):	Mike Bradford, Chief Executive Officer

#### Summary

This report presents the City's findings with respect to Councillor Nic Coveney's Notice of Motion regarding the installation of temporary and permanent artwork and/or signage to attract tourists to the South Perth foreshore and surrounding precincts.



#### **COUNCIL DECISION**

#### 1224/225

Moved:	Councillor Nic Coveney
Seconded:	Councillor Jennifer Nevard

#### That Council:

- 1. Notes the City is planning a range of additional projects and initiatives on the South Perth Foreshore during 2024/25 to further enhance local tourism opportunities, including:
  - Seasonal/temporary public artwork and/or pop-up cultural activation (see **Attachment (a)** as conceptual examples e.g. giant photo frames, giant hammocks, giant swings, giant deck chairs, artistic chairs and pods);
  - Community events (Carols at Sunset, Southside Summer Fringe World Event, and Sounds in the Park Community Concert); and
  - Partnership programs (Perth Festival partnership event, and weekly Parkrun sessions).
- Approves an additional allocation of \$15,000 to the Cultural Development

   Public Art Commissions and Activations account in the 2024/25 annual budget for seasonal/temporary public art and/or pop-up activations on the South Perth Foreshore.
- 3. Notes that available funds within the Public Art Reserve will be used to implement various public art projects within activity centres throughout the City in accordance with the Public Art Masterplan.

#### **Reasons for Change**

- 1. The Public Art Reserve, which can only be spent on art, has a balance of about \$400,000. The City ought to use those funds to improve activation, placemaking and amenity, as opposed to having those funds collecting dust and providing no benefit to residents.
- 2. The "create" initiative of the Public Art Masterplan ("PAM") is to activate and beautify spaces through public art. Relevant to this amended motion:
  - (a) P2.2A.1 of the PAM states developing art in the Angelo Street activity centre is a "high priority."
  - (b) P5.2B.1 of the PAM states developing art in the Preston Street activity centre is a "high priority."
  - (c) P6.1.2 of the PAM states developing art in the Moresby Road activity centre is a "high priority."
  - (d) P7.1.1 of the PAM states developing art in the Welwyn Avenue activity centre is a "high priority."
- 3. There are many ways to activate our activity centres, as set out in the annexure titled "Activation of Precincts".
- 4. The most of obvious examples therein which relate to public art are: painting murals, traffic controls boxes, bins, planter boxes, and/or roads; and, subject to the design, creative seating.

#### 10.1.3 Response to Notice of Motion - Public Art at the South Perth Foreshore

- 5. I emailed the annexure titled "Activation of Precincts" to the administration on 1 August 2024 and about public art specifically on 20 October 2024.
- 6. I did the latter after consultation with the arts committee, who considered that an art piece so prominent as to attract tourists to the South Perth foreshore would require external funding on top of all the funds held in the Public Art Reserve.
- 7. Whilst that approach was supported by the arts committee, and the City could consider it if external funding was forthcoming from an arts or tourism body, in my opinion, the funds in the Public Art Reserve would be better utilised across the activity centres, as opposed to a single location.
- 8. The ideas discussed in the annexure titled "Activation of Precincts" are not new. They have been successfully implemented by other local governments in hospitality precincts such as Subiaco, Mt Lawley, Mt Hawthorn, North Perth, Victoria Park, Perth, and Fremantle.
- 9. Our activity centres ought to be competitive destinations for our residents and our small businesses. The City ought to do its bit to achieve that outcome with the levers it has available.

## CARRIED BY ABSOLUTE MAJORITY FOR 2 (6/1)

For: Councillors Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Councillor André Brender-A-Brandis.

## **Officer Recommendation**

That Council:

- 1. Notes the City is planning a range of additional projects and initiatives on the South Perth Foreshore during 2024/25 to further enhance local tourism opportunities, including:
  - Seasonal/temporary public artwork and/or pop-up cultural activation (see **Attachment (a)** as conceptual examples e.g. giant photo frames, giant hammocks, giant swings, giant deck chairs, artistic chairs and pods);
  - Community events (Carols at Sunset, Southside Summer Fringe World Event, and Sounds in the Park Community Concert); and
  - Partnership programs (Perth Festival partnership event, and weekly Parkrun sessions).
- Approves an additional allocation of \$15,000 to the Cultural Development

   Public Art Commissions and Activations account in the 2024/25 annual budget for seasonal/temporary public art and/or pop-up activations on the South Perth Foreshore.

Absolute Majority for Recommendation 2.

## Background

## Previous Council Decision

In response to a Notice of Motion from Councillor Nic Coveney, at its meeting held 23 July 2024, Council resolved to request the Chief Executive Officer prepare a report to Council by no later than the 10 December 2024 Ordinary Council Meeting with respect to the installation of temporary and permanent artwork and/or signage to attract tourists to the South Perth Foreshore and surrounding precincts, noting the opportunities as set out in the reasons.

The reasons for the Notice of Motion were as follows:

# "Background

- 1. Architectural Digest is an international design magazine founded in 1920, which carries influence around the world. On 26 June 2024, Architectural Digest published an article titled "the 17 most beautiful skylines in the world". The Perth CBD skyline was ranked at number 6, beating the likes of well-known skylines such as Sydney, Singapore, and Toronto.
- *2. The best views of the Perth CBD skyline are, at least in my opinion as a proud South Perth resident, from the South Perth foreshore.*
- *3.* However, the South Foreshore is not included in the top attractions in Perth on Trip Advisor, the world's largest travel platform which has over a billion reviews. Instead, the top attractions on Trip Advisor are to places like Kings Park, the Perth Mint, the Bell Tower, and Elizabeth Quay.
- 4. Similarly, on the official Australia tourism website, the South Perth foreshore is not included in the suggested three-day itinerary, which focuses on Kings Park, beaches, the Swan Valley, Fremantle, and Rottnest.
- 5. So the question then becomes, do we want to attract more people, both residents and non-residents to the South Perth foreshore and the nearby precincts, and if so, how can that be achieved? The answer to the first question is yes, and the answer to the second question, is through engaging public art.

## Analysis of Relevant Plans

- 6. The Public Art Masterplan 2022-25 ("PAM") states: "The City recognises the role that public art can play to assist in achieving its vision through place activation; creating community pride; strengthening connections between people; providing landmarks that make places and help people to find their way; and enhancing access and understanding of the natural environment, local history and heritage."
- 7. The PAM refers to the connection between the public art and the directions of the South Perth's Strategic Community Plan. In this regard:
  - (a) In relation to the economy, the PAM states: "...a major economic opportunity for the City is developing tourism on the South Perth peninsula by leveraging key existing attractions including the Perth Zoo and the South Perth Foreshore. Cultural attractions are a developing part of the City's offer for tourists in these areas, and there are real opportunities for well-coordinated and promoted public art to make a key contribution..."



- (b) In relation to the community, the PAM states: "Our community told us that public art successfully delivered outcomes that helped community to feel a sense of belonging and pride in places in the City... Public art remains more accessible to our community than many other cultural experiences usually accessed in museums, galleries, theatres and concert halls. Because of its placement in the public realm, public art complements and encourages a range of recreational activities and adds enriching cultural dimensions to outdoor experiences and an active lifestyle."
- (c) In relation to the environmental, the PAM states: "Our community told us that a key benefit provided by public art was adding interest and improving the appearance of the City's public areas..."
- 8. There are five city-wide initiatives listed in PAM, the first being to "create"..." active places and beautiful spaces through public art..."
- *9. The deliverables for the "create" initiative highlighted in the preceding paragraph are:* 
  - *(a) "Commission and facilitate the delivery of new works of public art that will develop and enhance the City's collection of public art and enhance cultural dimensions of the public realm."*
  - *(b) "Create and pursue opportunity to leverage enduring and temporary public art attractions in the City for cultural tourism in support of the local economy."*
- 10. The opportunities & initiatives in South Perth specifically, as set out in PAM are to:
  - (a) "Establish and develop a regular public art festival / event in partnership with others for the South Perth Foreshore/Sir James Mitchell Park to enhance the dynamism and seasonal offer of South Perth as a cultural destination with a developing local/national/ international profile"; and
  - *(b) "Investigate options and opportunities to provide low-impact infrastructure along the South Perth Foreshore to support dynamic public art, community events and other activations."*
- *11. In relation to the South Perth Activity Centre Precinct specifically, the PAM says:* 
  - (a) "The South Perth Activity Centre Plan identifies a cultural and commercial heart for the precinct centred around Mends Street, key attractions such as the Perth Zoo, Mindeerup and Windsor Park, and key existing transport linkages serviced by the Ferry and bus services on Labouchere and Mill Point Road...
  - (b) Mill Point and the South Perth foreshore is also a location much used recreationally for cycling, walking and a range of water sports...
     Correspondingly, public art associated with private development and in public open spaces will be prominent features and important amenities for this precinct and represent a real opportunity for the future of the City and its community of residents, businesses and community."
- *12. Please refer to Annexure B for a full analysis of the relevant plans, including the South Perth's Strategic Community Plan 2021-2031, Corporate Business Plan 24/25-27/28, Culture Plan 2023-28, Economic Development Plan September 2023, and South Perth Foreshore and Management Plan 2015.*



#### **Opportunities Introduction**

13. There has been rapid economic development at Elizabeth Quay, including tourism. There is a ferry which runs from Elizabeth Quay to the Mends Street jetty. It is currently the only ferry route along the Swan River. The Mends Street jetty is at Minderup, which is at the bottom of the Mends Street precinct, and on the foreshore where there are breathtaking views of the Perth CBD skyline, which has just been internationally recognized as one of the best globally. Local residents want activation of our foreshore and precincts. Herein lies a raft of opportunities with art.

## "Instagrammable" art piece

- *14. There are plenty of examples of successful artworks which have become international attractions and are of cultural significance to their location of residence. For example:* 
  - *(a)* The Hollywood sign attracts close to 50 million visitors annually, stimulating local businesses and creating job opportunities.
  - *(b) The Chicago Cloud Gate attracts around 5 million visitors annual, with that tourism boost representing an additional \$1.5 billion annually for the City's economy.*
  - (c) The "iamsterdam" letters were so popular in its previous location it was moved from that space as it could not handle the demand.
  - *(d) The Table Mountain photo frame in Cape Town, with the mountain seeing 1.7 million visitors in December 2023 and January 2024 alone.*
- *15. Looking closer to home, we have a recent case study of the Brisbane letters on the banks of the Brisbane River.* 
  - (a) The iconic sign was originally made from plywood by the local Mend's Shed groups for the G20 Leaders Summit. It was replicated with stronger material to withstand Queensland weather. The project cost \$300,000 and was jointly funded by the Queensland State Government and the Brisbane City Council.
  - (b) The Brisbane Lord Mayor described the Brisbane sign as "the people's sign" and that because it is built for a long asset life, when you factor in cost against the advertising from it, it is proportionately cheap. He said the sign drew tens of thousands of people during the G20 to take the opportunity to take a photograph with the sign, and that both locals and visitors enjoyed it. He said visitors getting out on social media and sending pictures of themselves in front of the sign across the globe was good for Brisbane. It was designed by Brisbane and Queensland organisations. The letters were decorated by community groups. Soft flooring and lighting surround the sign.
- 16. The artwork could be a "South Perth" sign or similar, a photo frame you can stand in, something iconic to the Swan River (such as a black swan) or an animal consistent with the existing zoo animals nearby... or something else. Noting the intent is to seek submissions for the artwork, and then make a determination, it is too early to determine the what the winning submission may look like.
- 17. Done properly, this artwork with the Perth CBD skyline in the background could be as synonymous with WA as taking quokka selfie, Kings Park, Fremantle, and Cottesloe Beach.



#### Sculptures by the River

- *18.* The other opportunity is an art pop-up event along the foreshore, akin to Sculptures by the Sea at Cottesloe and Bondi and Sculptures by the River at Northshore in Brisbane. These pop-up events celebrate artists via a walkthrough along the beach / river.
- *19.* The Cottesloe event draws approximately 220,000 visitors across 18 days. This would increase foot traffic to the nearby Mends Street and Angelo Street precincts. It may also incentivize the state government to consider re-activating the Coode Street ferry which previously operated, either on a full time or temporary basis during the pop-up, to go between the jetties of Mends Street, Coode Street, and Elizabeth Quay.

## Fountains on Swan

- *20. Art is not limited to the physical form. Examples of renowned international art which uses a combination of water, sound and light includes:* 
  - (a) The Spectra light and water show at Marina Bay Sands in Singapore;
  - (b) The Dubai Fountain light and water show at Dubai; and
  - (c) The Bellagio Fountains water show at the Bellagio in Las Vegas.
- *21. Those shows are free and run at regular intervals in the evenings, drawing significant crowds year-round to the area and the surrounding precincts.*
- 22. A further opportunity for South Perth is to explore something similar with the relevant stakeholders, and so long as this does not impede any ferry network
- 23. Clearly this particular opportunity (at least at the scale of the examples provided above) would require overwhelming financial support from external stakeholders like the State Government and so the City's role in this regard would be limited to advocacy.

## Conclusion

- 24. Art which is culturally relevant, "instagrammable", has the backdrop of the Perth CBD skyline, and does not impede views and noise for apartment residents nearby, presents an opportunity to build community pride, activate the South Perth foreshore and surrounding precincts, improve amenity for residents, and support the local economy.
- 25. Noting the ideas discussed herein invariably promote tourism within and to WA, there are grounds for state grant funding. Similarly, the City of South Perth has a public artwork reserve for such purposes. Alternatively, council can consider during budget discussions for 25/26.
- *26. Please refer to Annexure A for examples of iconic art."*

## Comment

Activation of local public places and spaces (including for community members, visitors and tourists) aligns with various strategies and actions within the City's Strategic Community Plan and associated plans.

There are a diverse range of existing artworks, infrastructure/facilities, activations and events on the South Perth Foreshore that assists with enhancing local tourism opportunities. Subject to available funding, there are further opportunities to expand on the existing offerings.



In relation to each proposal outlined in the Notice of Motion, the City has addressed each of these below.

## <u>Artworks</u>

The Public Art Masterplan 2022-25 provide a basis for a considered approach to the acquisition and management of the City's current and future public art assets. Part One of the Plan provides a summary of the public art opportunities and initiatives identified within each precinct across the City. One of the deliverables is to commission annual/seasonal temporary public art and/or other arts/cultural attractions within the South Perth Activity Centre and South Perth Foreshore.

This is considered to align with the intent of the Notice of Motion, and as such, to implement this action, the City will soon be seeking expressions of interest (EOI) to facilitate a seasonal/temporary public artwork/community activation project on the South Perth Foreshore (see **Attachment (a)** as conceptual examples).

The Public Art Masterplan also includes a deliverable for the allocation of municipal funds (or cash-in-lieu from the Public Art Reserve) to deliver public art for the South Perth Foreshore, although this is listed as a 'moderate' priority. This is mainly due to the South Perth Foreshore already containing numerous artworks and/or artistically designed infrastructure including:

- Large numbat and frilled neck lizard canopies.
- Meerkat sculptures titled *'Mends Street Mob'* by Artist, Mikaela Castledine.
- Emu sculptures titled *'Promenading Emus'* by Artist, Russell Sheridan.
- RAC Sculpture titled '*R/evolve*' by Artist, Tony Jones.
- Bronzed feather sculptures titled *'Resonance'* by Artist, Amanda Shelsher.

The City's Public Art Reserve has a current balance of \$403,766; however, these funds are aimed to be used to implement various public art projects around the City (instead of expending all the funds on a single iconic artwork), in accordance with the Public Art Masterplan deliverables.

Alternatively, if Council decides that the City should commission an additional iconic public artwork on the South Perth Foreshore, then sufficient budget funds estimated at \$500,000 would need to be sought and allocated in the budget. Some or all the required project funds could be sought from the Public Art Reserve; and should be considered against the City's other Public Art Masterplan deliverables and other capital works priority areas.

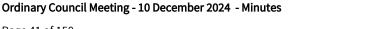
## <u>Signage</u>

Signage is not considered public art, so it is an ineligible item for funding through the City's Public Art Reserve, as outlined in Policy P101 Public Art & Art Collections (P101) and Local Planning Policy - Developer Contributions for Public Art and Public Art Spaces (LPP).

Should Council seek to install large iconic signage on the South Perth Foreshore, the City recommends project funds be considered as part of the annual budget setting process for further consideration against the City's other capital works priorities.

## Infrastructure and Facilities

- Mindeerup redevelopment (connecting South Perth with Elizabeth Quay).
- Millers Pool redevelopment.
- Black Swan Habitat (Djirda Miya Island).





- Public open space/parklands that provide scenic destinations for tourists to participate in leisure activities, picnics, etc.
- Dual use path network.
- Playgrounds.
- Boardwalks.
- Observation Deck.

Additionally, the City is planning the installation of new foreshore infrastructure in the future to improve amenity and enhance park usage, including new public toilets and a playground (Coode Street node); river wall project; and living stream project (Hurlingham Street end).

#### <u>Activations</u>

There are a number of foreshore activations facilitated (or supported) by the City such as:

- Mindeerup Light and Audio Show showcasing the six Noongar seasons that members of the local community, tourists and visitors can view on a nightly basis. The show is titled 'Fire and Water Dreaming' (Karl Kep Ngoornd-iny) and was developed by First Nations Artist Yondee Shane Hansen with art coordination from Art+.
- 'Discover South Perth', which is a free mobile app that enables self-guided walking tours along the foreshore for community members, tourists and visitors to learn more about local history, artworks and local landmarks, including the Old Mill, Mindeerup, and Millers Pool.
- Weekly Parkrun Sessions (planned to commence in late 2024/early 2025).
- Pop-up activations (giant deckchairs, and outdoor volleyball nets).
- Artwalk trail comprising local artworks is available on the City's website, which is targeted at local residents, tourists and visitors.

Additionally, the City undertakes an annual EOI process to invite submissions for temporary activations on the foreshore and other parks within the district. Some of the existing foreshore activations include:

- Aquatic recreation operations (e.g. short-term hire of surf cats, jet skis, kayaks, stand-up paddle boards, wakeboarding, tubing, water skiing, knee boarding, water bikes, foiling, sea plane tours).
- Food trucks (South Perth StrEATS).
- Pop-up food and beverage operations (e.g. Acai Corner; coffee, soft serve icecreams).

## <u>Events</u>

There are several foreshore events held on an ongoing basis, including:

- City facilitated events (e.g. South Perth Sounds Concerts, Carols at Sunset).
- City partnered events (e.g. Fringe World/Southside Summer event and Perth Festival).
- Externally facilitated events (e.g. concerts and festivals facilitated by private operators, community groups and commercial organisations).



#### <u>Fountain</u>

An artist-commissioned artwork that incorporates a sound, light and water display would be considered eligible under P101 and LPP. However, this type of project would likely require a multi-million-dollar budget allocation and the City's Public Art Reserve only has \$403,766 available, which is insufficient to commission a meaningful fountain installation.

Examples of water fountain installations and the associated costs are listed below:

- Bellagio Fountain, Las Vegas (mentioned as an example in Notice of Motion) \$40m.
- Dubai Fountain, Dubai, United Arab Emirates (mentioned as an example in the Notice of Motion) \$218m.
- BHP Water Park, Elizabeth Quay \$13m (\$10m contribution by BHP Billiton).

# 'Sculptures by the River' Event

The annual Sculptures by the Sea event is facilitated by an incorporated Association (Sculpture by the Sea Inc) at an annual cost of approx. \$7m, with some of the required funding provided by the local governments in which the events are held. A pop-up event similar to the 'Sculptures by the Sea' would be eligible to be funded from the City's Public Art Reserve, or via the municipal budget, if approved by Council.

## 'Instagrammable' Installations

As is the previous case for signage, a prescriptive 'Instagrammable' installation would also not be an eligible spend under P101 and LPP, unless the artist brief was broad enough to allow a practising artist to design a bespoke installation.

# Beautification of Utilities Infrastructure

There are various examples of small-scale artworks on services buildings, that obscure and even beautify infrastructure that would otherwise be plain or unsightly. At Sir James Mitchell Park (south of the Mindeerup precinct), an artwork tilted 'A Quiet Walk' by Artist Rick Vermey was installed around the electrical switchboard compound. Across the district and beyond, there are other examples of smaller works on bus stops and services boxes. This is an eligible spend under Policy P101, though would require input from the owner of the infrastructure (where the infrastructure was not owned by the City).

## Consultation

## Public Arts Advisory Group

The City's Public Art Advisory Group was established in 2015. Its function is to provide independent and expert advice regarding the arts-focused actions in the Cultural Plan; the City's strategic approach to public art; on City commissions and acquisitions for the City's collection; and to review and make recommendations to the City on developer public art proposals.

The Notice of Motion was considered by the Group at its 8 August 2024 meeting and the following advice was provided:

- Funds currently available in the public art reserve (\$403,766) are insufficient to implement a project to a scale which would be considered 'iconic' in accordance with the NoM. Such a work would likely be in excess of \$400,000 and as such, additional funding would be required;
- Engaging a public art consultant to create a brief that prospective artists could respond to is recommended, with professional, practicing artists invited to respond to the brief;



- Community engagement as the design development for the artwork progresses is recommended, however, the group cautioned against a community poll/naming opportunity; and
- The City should work with an artist to create an artwork that is specific and connected to the South Perth foreshore and initiated as a piece of art, rather than create signage that is produced for commercial purposes or a branding exercise.

# **Policy and Legislative Implications**

The following are relevant to this report:

- City of South Perth Public Places and Local Government Property Local Law 2011
- Swan and Canning Rivers Management Regulations 2007
- City of South Perth Policy (P101) 'Public Art & Art Collections'
- City of South Perth Policy (P609) 'Management of City Property'
- City of South Perth Public Art Masterplan
- City of South Perth Local Planning Policy Developer Contributions for Public Art and Public Art Spaces

## **Financial Implications**

There is \$15,000 available in the City's 2024/25 Budget for the planned seasonal/temporary public art and/or pop-up activations on the South Perth Foreshore.

To further facilitate the Notice of Motion, it is recommended that Council consider an additional \$15,000 allocation in the mid-year budget review to provide more seasonal/temporary public artwork/community activations.

## **Key Risks and Considerations**

Risk Event Outcome	Reputational Damage	
	Deals with adverse impact upon the professional reputation and integrity of the City and its representatives whether those persons be appointed or elected to represent the City. The outcome can range from a letter of complaint through to a sustained and co-ordinated representation against the City and or sustained adverse comment in the media.	
Risk rating	Medium	
Mitigation and actions	Ensure communication with the Public Arts Advisory Group and the community for any future public art proposal(s).	



#### **Strategic Implications**

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Community
Aspiration:	Our diverse community is inclusive, safe, connected and
	engaged
Outcome:	1.1 Culture and community
Strategy:	1.1.2 Develop, facilitate and/or support opportunities for
	inclusive and cohesive social, cultural and healthy activity in the
	City

#### Attachments

10.1.3 (a):	Seasonal Temporary Public Artwork and Pop-up Cultural
	Activation Conceptual Examples



# 10.3 STRATEGIC DIRECTION 3: ENVIRONMENT (BUILT AND NATURAL)

Debate on Item 10.3.1 Local Heritage Survey Review was adjourned to the December Ordinary Council Meeting at the Ordinary Council Meeting held 27 August 2024. Prior to the adjournment at the meeting held 28 May 2024, the Item was moved by Councillor Jennifer Nevard and seconded by Councillor Blake D'Souza.

Mayor Greg Milner disclosed a Financial and Proximity Interest in Item 10.3.1, and accordingly remained outside the Chamber.

*Councillors Mary Choy, Glenn Cridland, André Brender-A-Brandis, Hayley Prendiville and Bronwyn Waugh disclosed an Impartiality Interest in Item 10.3.1.* 

# 10.3.1 Local Heritage Survey Review

File Ref:	D-24-47702
Author(s):	Donna Shaw, Director Development and Community Services
Reporting Officer(s):	Donna Shaw, Director Development and Community Services

## Summary

At its meeting held 28 May 2024 and 27 August 2024, Council considered a report recommending endorsement of the draft Local Heritage Survey (LHS) and proposed Place Records for advertising.

Council resolved to adjourn debate on the Item to the 10 December 2024 Ordinary Council Meeting to consider whether an independent external consultant should be engaged to assess the properties included in the LHS, particularly those with a Category of Significance 1 and 2. The matter is therefore being re-presented to Council for its consideration.

In accordance with Clause 15.2 (b) of the City of South Perth Standing Orders Local Law 2007, debate resumed at the point it was interrupted at the Ordinary Council Meeting held 28 May 2024. Following the resumption, the Item was put to the vote.

## Officer Recommendation and COUNCIL DECISION

## 1224/226

Moved:Councillor Jennifer NevardSeconded:Councillor Blake D'Souza

That Council advertises the draft Local Heritage Survey 2024 at **Attachment (a)** and proposed Place Records at **Attachment (b)**.

## CARRIED (7/0)

For: Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.



# Background

At its meeting held 28 May 2024, Council considered a report recommending advertising of the draft Local Heritage Survey (LHS) and proposed Place Records. Council resolved to adjourn debate on the item to the 27 August 2024 Ordinary Council Meeting following informal engagement between Elected Members and the community and requested a further workshop on the matter.

At its meeting held 27 August 2024, Council re-considered the item and resolved to adjourn debate on the matter to the 10 December 2024 Ordinary Council Meeting. The reason was to consider whether an independent heritage consultant should be engaged to assess the properties included in the LHS, particularly those places proposed with a classification of 1 and 2.

At the Ordinary Council Meeting of 24 September 2024, Council considered a Notice of Motion submitted by Councillor André Brender-A-Brandis to request the Chief Executive Officer to appoint an independent heritage consultant to review the public nominations received on the draft LHS during the initial call for nominations, and to amend the 2024/25 budget to include an allocation of \$80,000 for an independent heritage consultant to review and assess the public nominations received on the LHS. This motion was lost.

This report re-presents the draft LHS as presented to Council at its 27 August 2024 Ordinary Meeting.

## Local Heritage Survey Review

The *Heritage Act 2018* requires local governments to prepare a Local Heritage Survey (LHS) (previously known as a Local Heritage Inventory) to identify and record places that are, or that might become, of cultural heritage significance.

The LHS assists the City in making decisions that impact heritage places and supports the creation of a heritage list or heritage areas, which provide for statutory protection of places under the local planning scheme.

There are three types of updates and reviews to an LHS:

- Administrative updates: minor corrections and addition of file notes or other information for future consideration;
- Place-specific reviews: addition or more substantial amendment of a heritage assessment relating to an individual place; and
- General review: open process inviting community participation to produce a new version or edition of the LHS.

The City's LHS was last reviewed in 2018. The Heritage Council's 'Guidelines for Local Heritage Surveys' recommends general reviews occur every five to eight years for local governments with ongoing urban development or coinciding with the major review of a strategic community plan or local planning strategy.

The City commenced a review of the LHS in January 2024. Consistent with the Guidelines, the scope of this review included:

- Reviewing the LHS to identify any changes to existing places;
- Reviewing and updating the Thematic History; and
- Undertaking a public request for nominations for:
  - New places to be added to the LHS; and
  - Modifications to existing places in the LHS.



The draft LHS is contained within **Attachment (a).** 

#### Comment

#### **General Updates to LHS**

As part of the review, the following general modifications have been made to the draft LHS:

- Update to the significance classification to align with the 'Guidelines for Local Heritage Surveys' by replacing letters (A-D) with numerals (1-4);
- Update of photographs of each place record;
- Places now demolished included in a separate appendix;
- Correction of factual and grammatical errors;
- Update of the physical descriptions for those places developed since the last review;
- Reference to Aboriginal Heritage sites and places recognised under the *Aboriginal Heritage Act 1972*; and
- Revised formatting to meet the Guidelines, which includes identifying the values for each place record in a separate table.

In addition, where a request to update a place record is supported, the updated text has been included.

## Proposed modifications to Thematic History

As part of the review, the following general modifications have been made to the Thematic History:

- Inclusion of an Acknowledgement to Country;
- Updated information on the original 1994 LHS and subsequent reviews;
- Deletion of acknowledgements;
- Updated State Planning Framework references;
- Update of the LHS review process methodology;
- Updated category of significance classification to align with the Guidelines for Local Heritage Surveys;
- Updated thematic history to include the period since the last review including the global COVID-19 pandemic and updates to the City's planning framework; and
- Inclusion of additional information and images in the following sections:
  - Minor grammatical amendments;
  - 5.3 Aboriginal history (before European settlement) include additional historic information;
  - 5.4 renamed 1829-1849 'Sporadic Development' to 'Swan River Colony';
  - 5.7 1919–1945 Rapid Growth Followed by War additional population information;
  - 5.8 1946 1979 Post-War Stability additional information on State Government housing; and
  - 5.9 1980 2024 Future Directions additional information on State
     Government housing, activity centre development and COVID-19 pandemic.



## Consultation

## Call for Nominations

The City invited public nominations for new places to be included in the LHS and modifications to existing places for a period of 21 days, between 6 February 2024 to 27 February 2024.

The invitation was advertised on the City's YourSay page, through Social Media posts, the City's 'My Snapshot' email', and through community notice boards at the Civic Centre and South Perth and Manning Libraries.

Landowners of existing places in the LHS were also advised in writing of the call for nominations and requests for updates to existing places.

Prior to the nomination period commencing, the City also offered to meet and provide an overview of the LHS review process to heritage specific interest groups such as the South Perth Historical Society, the Art Deco Society and the National Trust. One meeting was requested and held with the South Perth Historical Society on Thursday 1 February 2024.

Landowners of new places nominated through this process have been advised that their place had been nominated, whether or not it is recommended by Officers to be included in the LHS, and details of the consultation period where they can provide comment.

Nominees were also advised of the outcome of the assessment process and procedural processes that will occur prior to final adoption.

## <u>Advertising</u>

Whilst there is no statutory timeframe prescribed for advertising an LHS, should Council resolve to advertise the draft LHS and proposed Place Records, the City intends to advertise for a 28 day period.

## Elected Member Workshops

A workshop was held on 6 December 2023 on the local heritage framework, including the LHS.

Following consideration at the 28 May 2024 Ordinary Council Meeting, a workshop was held on 2 July 2024 to further explain the draft LHS, and future processes in respect to advertising and adoption.

## Comments

## **Classification of Significance**

The Guidelines for Local Heritage Surveys provide the following classification of significance:

Level of Significance to the local area	Classification	Description
Exceptional	Category 1	Essential to the heritage of the locality. Rare or outstanding example.
Considerable	Category 2	Very important to the heritage of the locality.



Some/moderate	Category 3	Contributes to the heritage of the locality.
Little	Category 4	Has elements or values worth noting for community interest but otherwise makes little contribution.

Following adoption of the LHS post advertising, places with a classification of significance of Category 1 or 2 will be recommended for inclusion in the Heritage List, which is afforded statutory protection. Those places with a category of 3 or 4 will not be recommended for inclusion in the Heritage List, however, will remain in the LHS.

# **Nominations**

The City received a total of 49 nominations or requests to amend place records. The table below provides a summary of the nomination requests:

Type of Nomination	Number Received (gross)
Requests for updated information to existing places	5 requests
Requests to change the Category of Significance of an existing place	5 requests (4 places)
New places nominated for inclusion in LHS	39 nominations (33 places)
Total	49

New Places Proposed for Inclusion in LHS

Of the 33 new place nominations, a summary of the 15 places proposed for inclusion in the LHS is detailed below:

No.	Address	Nominee consulted with landowners	Proposed Classification
1.	Nos. 6 - 18 and 7 - 13 Hobbs Avenue, Como	Yes, all consulted.	3
2.	No. 7 Courthope Street, Kensington	No consultation	3
3.	Nos. 29 (Lot 1), 31, 35, 37, 39, 41, 43, 45, 47, 51, 57, 59, 61, 36, 40, 42, 44, 46, 48, 50, 52, 56, 58, 60 Hovia Terrace, Kensington	No consultation	4
4.	No. 83 King George Street, Kensington	No consultation	4

5.	Moresby Street Hall, No. 211 Douglas Avenue, Kensington	No consultation	2
6.	No. 44 Angelo Street, South Perth	No consultation	3
7.	No. 39 Anstey Street, South Perth	No consultation	4
8.	Ridgeway, No. 19 Glyde Street, South Perth	No consultation	3
9.	Nos. 23-25 Labouchere Road, South Perth	No consultation	4
10.	No. 9 Onslow Street, South Perth	No consultation	3
11.	No. 2 Parker Street, South Perth	No consultation	2
12.	Nos. 5, 7, 9 Queen Street, South Perth	No consultation	3
13.	No. 38 Ridge Street, South Perth	No consultation	3
14.	No. 15 River View Street, South Perth	No consultation	3
15.	No. 16 River View Street, South Perth	No consultation	4

Most places proposed for inclusion are residential dwellings and located within South Perth. Two places are recommended as Category 2, being No. 2 Parker Street, South Perth and Moresby Street Hall, Kensington. Both these places are considered to have high levels of cultural heritage significance and be excellent examples of their type. Remaining residences are proposed to have a category of Significance of 3 or 4.

The City received nominations for two streetscapes, along Hobbs Avenue in Como and Hovia Terrace in Kensington. The residences on Hobbs Avenue are good examples of interwar Californian Bungalows, with six on the northern side built by the same builder. On Hovia Terrace six residences also shared the same builder. The streetscape along Hovia Terrace exemplifies the transition from timber constructed homes of the early 20th Century, to brick and tile homes which became a required building material during the inter-war period.

The draft place records for places proposed for inclusion in the LHS are contained within **Attachment (b)**.

The below table provides a detailed list of the above places nominated for inclusion in the LHS. It summarises reasons provided for nominating the place and the number of nominations received for the place. It also identifies whether it was a third-party nomination and whether the landowner has provided support. Most nominations were received by third parties without landowner support. The Officer recommendation includes the proposed category of significance and information from each places' statement of significance.



Place	Summary of Nomination	Officer Recommendation
1. California Bungalow Group, Nos. 6, 8, 10, 12, 14, 16, 18, and Nos. 7, 9, 11, 13 Hobbs Avenue Como	<ul> <li>1 third party nomination.</li> <li>The application is supported by owners of Nos. 7, 8, 9, 14 Hobbs Avenue. The nominee has not consulted with remaining landowners.</li> <li>This section of houses appears to be the only intact group of houses from the early period of Como.</li> <li>They demonstrate the architectural form of the suburb in its early development.</li> </ul>	<ul> <li>Recommended for LHS inclusion with Category of Significance 3.</li> <li>The place has aesthetic value as a largely intact streetscape developed during the inter-war period in the inter-war Californian Bungalow style and for its avenue of mature trees and regular setbacks to the street.</li> <li>The place has historic value for its association with the establishment and development of Como in the interwar period for residential development, and its association with W. Wainwright Brown &amp; Co Ltd, who was responsible for the development of Nos. 8, 10, 12, 14, 16, 18 Hobbs Avenue, Como.</li> </ul>
2. Residence, No. 7 Courthope Street, Kensington	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>Important as an example of California Bungalow design of this style and era in Kensington (1920s to 1940s).</li> <li>Kensington currently has no housing stock listed in the LHS and is currently underrepresented in terms of heritage as a suburb.</li> </ul>	<ul> <li>Recommended for LHS inclusion with Category of Significance 3.</li> <li>The place has a high degree of aesthetic value as an example of the inter-war California Bungalow architectural style.</li> <li>The place has historic value for its association with the establishment and development of Kensington in the inter-war period for residential development, and its association with the development of South Perth in the early 20th century as a suburb for professional people and their families.</li> <li>The place has social value as an example of the type of accommodation built for professional people and their families in the early 20th century.</li> </ul>



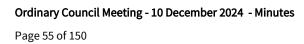
3. Residences, Nos. 29 (Lot 1),	• 2 third party nominations were received for:	• Recommended for LHS inclusion with Category of Significance 4.
31, 35, 37, 39, 41, 43, 45, 47, 51, 57, 59, 61, 36, 40, 42, 44, 46, 48, 50, 52, 56, 58, 60 Hovia Terrace,	Nos. 37-52 and 29-43 Hovia Terrace, Kensington; and those residences on Hovia Terrace between First Avenue and Third Avenue, Kensington.	• The place has aesthetic value as a largely intact streetscape developed in the inter-war Weatherboard Dwelling, inter- war California Bungalow and Post-War Bungalow styles, and
Kensington	<ul> <li>The nominees have not consulted with the landowner.</li> </ul>	for its avenue of mature trees and regular setbacks to the street.
	<ul> <li>Typical Federation homes providing an interesting streetscape.</li> </ul>	• The place has historic value for its association with the establishment and development
	• The section of Hovia Terrace nominated represents a reasonably intact streetscape from the early 20th century, of suburban houses built soon after the suburb of Kensington was created.	of Kensington in the inter-war period for residential development and its association with W.T Chamberlain who was responsible for the development of Nos. 56, 58, 60, 43, 45, 47 Hovia Terrace, Kensington.
	• Several jarrah weatherboard homes presenting a reasonably consistent facade are extant in the street - both sides - forming a harmonious and attractive streetscape.	
4. Residence, No. 83 King	• 1 third party nomination.	• Recommended for LHS inclusion with Category of Significance 4.
George Street, Kensington	<ul> <li>The nominee has not consulted with the landowner.</li> <li>This is an excellent example of a well- maintained inter-war</li> </ul>	• The place has a high degree of aesthetic value as a
		demonstration of the inter-war California Bungalow architectural style.
	<ul> <li>California Bungalow.</li> <li>This house is important to the story of the City of South Perth as it shows a change in the housing style from more Federation to California Bungalow style.</li> </ul>	• The place has historic value for its association with the establishment and development of Kensington in the inter-war period for residential development.



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5. Community Hall, Moresby Street Hall, Kensington	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>Hall is significant as a purpose-built hall for the Scouts in the late 1950/early 1960's.</li> </ul>	<ul> <li>Recommended for LHS inclusion with Category of Significance 2.</li> <li>The place is currently part of a precinct that includes the Morseby Street shops, neighbouring two-storey flats and several residences on Douglas Avenue proposed for inclusion on the State Register of Heritage Places.</li> </ul>
		• The place has aesthetic value as an example of post war austerity vernacular design executed in fibrous cement clad walls with louvre windows and the original internal room layout.
		• The place contributes to the aesthetic values of the setting being located within a well maintained park featuring playground, mature trees, and shrubs within a largely built-up residential area.
		• The place has historic value as a purpose built Scout Hall enjoyed from 1962 when the suburb was undergoing rapid change and through its association with Mr Bill Gleeson whose activities have been significant as a former Elected Member of the City of South Perth and assistance in overseeing the Hall.
		• The place has social value as the venue for recreational and social gatherings in the City since 1962.
6. Residence, No. 44 Angelo Street, South Perth	<ul> <li>4 third party nominations.</li> <li>The nominees have not consulted with the landowner.</li> </ul>	<ul> <li>Recommended for LHS inclusion with Category of Significance 3.</li> <li>The place was assessed for the State Register in 2023.</li> </ul>
	• Place is important to the story of the City of South Perth as Talbot Hobbs and others were significant architects in Perth responsible for civic and	• The place has a high degree of aesthetic value as a demonstration of a dwelling in the inter-war Old English architectural style.



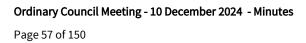
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	<ul> <li>residential buildings that reflect the architectural trends and building styles of the time.</li> <li>This type of design and building craftmanship should be acknowledged and considered a very important part of our modern urban built community.</li> </ul>	<ul> <li>The place has historic value for its association with the expansion of the South Perth area, particularly the period of growth in the inter-war years.</li> <li>The place is a representation of life in the post-depression years, where predominantly wealthy Anglo-Saxon homeowners, sought to display their respectability.</li> <li>The place is associated with prominent Western Australian</li> </ul>
		Architects Hobbs, Forbes and Partners, established in 1905 by Joseph Talbot Hobbs, EH Dean- Smith and WJ Waldie Forbes and Major Hugh Annan Corbet the third Deputy Master of The Perth Mint, and a Major and Military Censor for the Australia Army Intelligence Corp during World War I.
7. Residence, No. 39 Anstey	<ul><li> 1 third party nomination.</li><li> The nominee has not</li></ul>	• Recommended for LHS inclusion with Category of Significance 4.
Street, South Perth	<ul><li>consulted with the landowner.</li><li>The house is representative of many of the very early</li></ul>	• The place has historic value for its association with the expansion of the South Perth area, particularly the period of growth in the inter-war years.
	wooden bungalows that used to be common in South Perth.	<ul> <li>The place is representative of a modestly detailed Weatherboard Dwelling developed following WW1.</li> </ul>
8. Residence, Ridgeway No. 19 Glyde Street, South Perth	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> </ul>	<ul> <li>Recommended for LHS inclusion with Category of Significance 3.</li> <li>The place has a high degree of aesthetic value as a demonstration of the inter-war</li> </ul>
	<ul> <li>An excellent example of early modernist architectural design. Simple design to reflect inter war housing period.</li> </ul>	<ul> <li>Art Deco style.</li> <li>The place has historic value for its association with the expansion of the South Perth area, in particular the period of growth in the inter-war years and development of South Perth in the early 20th century as a</li> </ul>





		suburb for professional page la
		suburb for professional people and their families.
		• The place has social value as an example of the type of accommodation built for professional people and their families in the early 20th century.
9. Residence, Nos. 23 - 25	<ul><li> 1 third party nomination.</li><li> The nominee has not</li></ul>	• Recommended for LHS inclusion with Category of Significance 4.
Labouchere Road, South Perth	<ul> <li>consulted with the landowner.</li> <li>Remaining inter-war and Federation houses forming an edge to the Zoo &amp; Police</li> </ul>	<ul> <li>The place has aesthetic value providing examples of both the Federation Bungalow and inter- war California Bungalow architectural styles.</li> </ul>
	Station heritage area.	• The place has historic value as the only two remaining houses developed opposite the Mends Street Heritage Precinct which includes the Perth Zoo, Police Station (fmr) and Lawn Bowls Club and for its association with the development of South Perth in the early 20th century as a suburb for professional people and their families.
		• The place has social value as an example of the type of accommodation built for professional people and their families in the early 20th century.
10. Residence,	• 1 third party nomination.	• Recommended for LHS inclusion with Category of Significance 3.
Street, South co Perth la		• The place has a high degree of aesthetic value as an example of the inter-war Old English
		<ul> <li>The place has historic value for</li> </ul>
		its association with the expansion of the South Perth
	• This house has quite a unique design especially with the roof pitch, chimney and beams exposed on the exterior	area, in particular the period of growth in the inter-war years, and development of South Perth in the early 20th century as a suburb for professional people and their families and for its

	(common in 1920s), it really stands out on the street.	<ul> <li>association with Western Australian Architect J.H.O Hargrave.</li> <li>The place has social value as an example of the type of accommodation built for professional people and their families in the early 20th century.</li> <li>The place is a representation of life in the post-depression years, where predominantly wealthy Anglo-Saxon homeowners, sought to display their respectability.</li> </ul>
11. Residence, No. 2 Parker Street, South Perth	<ul> <li>4 third party nominations.</li> <li>The nominee has not consulted with the landowner.</li> <li>The place is significant given its historical social connections, architecture, uniqueness, and the last remaining house on the hill.</li> <li>Reflects the era of this lovely community.</li> <li>It's rarity as a building in its almost original layout amidst many modern highrise buildings. The recollections and possibility to further document the history of South Perth through descendants of the original owner.</li> <li>Built by a Perth Magistrate for his family who made his fortune during the 1890s gold rush and he and his family were integral to life in South Perth in the 1920s.</li> <li>It was once owned and/or lived in by Michael James Calanchini, Under Secretary for Mines, who</li> </ul>	<ul> <li>Recommended for LHS inclusion with Category of Significance 2.</li> <li>The place has a high degree of aesthetic value as an example of a Federation Bungalow with Queen Anne elements.</li> <li>The place has historic value for its association with the expansion of the South Perth Peninsula in the 20th Century, and development of South Perth in the early 20th century as a suburb for professional people and their families, and</li> <li>The place has historic value for its association with Francis Edward Walsh, a public official in Western Australia the early 1900's and with Martyn P. Casey a guitarist of international renown.</li> <li>The place has social value as an example of the type of accommodation built for professional people and their families in the early 20th century.</li> </ul>





	<ul> <li>was prominent in South Perth society - friend of the Gibbs family, President of the Golf Club, tennis club.</li> <li>A connection with a former Mayor of South Perth. In the 1980, occupants included the musicians from the pop groups the Triffids and Crowded House.</li> </ul>	
12. Triplex, Nos. 5, 7, 9 Queen Street, South Perth	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>A rare example of late 20th century brutalist domestic architecture.</li> </ul>	<ul> <li>Recommended for LHS inclusion with Category of Significance 3.</li> <li>The place has aesthetic value as an example of the Late 20th Century Brutalist architectural style within a Perth context.</li> <li>The place has historic value for its association with architect Rodney David Mollett, Member of the Order of Australia (2014) and for its association with higher density residential development in South Perth during the 1960s and 1970s.</li> </ul>
13. Residence, No. 38 Ridge Street, South Perth	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>This place is important as there are only a few remaining Art Deco examples of buildings / residences in the City of South Perth including Blue Waters, John Bosco Chapel, St Columbas Church, Cygnet Theatre and The Como.</li> <li>This residence lends itself to that period of history, appears to be in sound condition and is important building stock as other examples of this type may have been demolished over the years.</li> </ul>	<ul> <li>Recommended for LHS inclusion with Category of Significance 3.</li> <li>The place has a high degree of aesthetic value as an example of the inter-war Art Deco architectural style.</li> <li>The place has historic value for its association with the expansion of the South Perth area, in particular the period of growth in the inter-war years and for development of South Perth in the early 20th century as a suburb for professional people and their families.</li> <li>The place has historic value for its association with prominent Western Australian architectural firm Powell, Cameron &amp; Chisholm, trading today as Cameron Chisholm Nicol.</li> </ul>



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		• The place has social value as an example of the type of accommodation built for professional people and their families in the early 20th century.
14. Residence, No. 15 River View Street Como	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>A rare example of the Californian Bungalow style.</li> </ul>	<ul> <li>Recommended for LHS inclusion with Category of Significance 3.</li> <li>The place has a high degree of aesthetic value as an example of the inter-war California Bungalow architectural style.</li> <li>The place has historic value for its association with the expansion of the South Perth area, in particular the period of growth in the inter-war years and for its association with the development of South Perth in the early 20th century as a suburb for professional people and their families.</li> <li>The place has social value as an example of the type of accommodation built for professional people and their families in the early 20th century.</li> </ul>
15. Residence, No. 16 River View Street South Perth	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>This is a good example of housing built in the late 1920's in South Perth. The bricks are patterned rather than flat which makes it stand out in the street in terms of design. Their texture is a real feature of the house.</li> </ul>	<ul> <li>Recommended for LHS inclusion with Category of Significance 4.</li> <li>The place has a high degree of aesthetic value as an example of the Federation Bungalow architectural style.</li> <li>The place has historic value for its association with the expansion of the South Perth area, in particular the period of growth in the inter-war years and for development of South Perth in the early 20th century as a suburb for professional men and their families.</li> <li>The place has social value as an example of the type of accommodation built for professional people and their</li> </ul>



families in the early 20th century.	
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# Amendments to Existing Place Records

The table below provides a summary of requests to amend existing place records. This includes requests to update information, and requests to alter the category of significance.

Place	Summary of Request	Officer recommendation
1. Como Hotel, No. 241 Canning Highway, South Perth	<ul> <li>2 third party requests to alter classification of Significance from 3 to 2.</li> <li>The nominees have not consulted with the landowner.</li> <li>The existing classification does</li> </ul>	<ul> <li>Place has been included in the LHS since 2000.</li> <li>The place has aesthetic value, historic value, and social value.</li> <li>It is located at a landmark</li> </ul>
	<ul> <li>not provide protection to this place.</li> <li>The heritage significance of the Como Hotel was formally identified in 1994 in the inventory of Significant Buildings of the 1930's in Western Australia compiled by Vyonne Geneve for the National Estate Grants Programme and members of this society were responsible for carrying out a heritage assessment of the building in April 2001 that led to subsequent classification of the place by the National Trust of Australia (WA).</li> </ul>	<ul> <li>location and is representative of South Perth's commercial past.</li> <li>Request is supported as the Como Hotel is one of only two hotels included in the LHS that offer continuous operation. The other being the Windsor Hotel which has a category of Significance 1.</li> </ul>
2. South Perth Post Office (fmr),	• 1 third party request to alter classification of Significance from 2 to 1.	• Place has been included in the LHS since 2000 and is on the City's Heritage List.
No. 103 Mill Point Road, South Perth	<ul> <li>The nominee has not consulted with the landowner.</li> <li>This brings it into line with adjacent contemporary buildings in the Mends Street Precinct listed as Category A.</li> <li>Since it was listed, the building has ceased to trade as a Post Office and is privately owned.</li> <li>Its historic importance to South Perth remains unchanged.</li> <li>The building has undergone changes internally but appears</li> </ul>	<ul> <li>The place is part of the Civic Heart redevelopment and is being modified to accommodate a shop.</li> <li>The request is supported as the place has a good level of visual authenticity and heritage value. The amended category of significance better aligns with remaining civic and institutional places in immediate area including the Police Station (1), Road Board building (1),</li> </ul>



	<ul> <li>the same externally, apart from the garden. This external appearance is important to retain the redbrick buildings of the Mends Street Precinct.</li> <li>The Post Office will have had items of significant historical interest pass over its counter from South Perth residents - such as May Gibbs' art and literary works, Bernard Woodward's correspondence about the WA Museum, Ernest Le Souef's correspondence about the Zoo - and much more.</li> </ul>	Mechanics Institute (1), Perth Zoo (1), and the Windsor Hotel (1).
3. Mends Street Historic Precinct, South Perth	<ul> <li>1 third party request to alter classification of significance from 3 to 1.</li> <li>The nominee has not consulted with the landowner.</li> <li>Management Category C should be upgraded to A to preserve the history of the area within the high-rise buildings that have been built and are under construction.</li> <li>The Village Green (Windsor Park) should be added.</li> <li>The area could extend to include the Mends Street Jetty and the shops along Mends Street.</li> </ul>	<ul> <li>Place has been included in the LHS since 2018.</li> <li>Request is supported as places within this precinct are individually recognised with high levels of significance: Perth Zoo (1), Police Station (1), South Road Board (1), Mechanics Institute (1), the Windsor Hotel (1), Windsor Park and South Perth Bowling Club (2) and Shops on Mends Street (2).</li> <li>Furthermore, this is a landmark location which represents South Perth's civic and commercial past.</li> <li>When considered collectively, the importance of this precinct should be reflected with a higher category of significance.</li> </ul>
4. Office, No. 252 Mill Point Road, South Perth	<ul> <li>1 owner request to alter classification of significance from 3 to 4.</li> <li>Does not believe that the building has significant heritage value as only the facade of the two front</li> </ul>	<ul> <li>Place has been included in the LHS since 2018 and is not on the heritage list.</li> <li>The request is not supported as the place has demonstrable</li> </ul>



	<ul> <li>rooms remains of the original building.</li> <li>Argues that should the front verandah come down, they do not believe Main Roads would allow a reinstatement due to the traffic lights now installed.</li> </ul>	<ul> <li>aesthetic, historic and social value.</li> <li>The original fabric appears generally intact to the street, and the rear two storey addition, whilst of no cultural heritage significance, is not obtrusive, and does not detract from the overall heritage value of the place.</li> </ul>
5. Royal Perth Golf Course, No. 61 Labouchere Rd, South Perth	<ul> <li>1 owner request.</li> <li>Requested minor place record corrections.</li> </ul>	• Request is supported.
6. Wesley College, No. 40 Coode Street, South Perth	<ul><li> 1 owner request.</li><li> Requested minor place record corrections.</li></ul>	• Request is supported.
7. Cygnet Theatre, Preston Street, Como	<ul> <li>1 owner request.</li> <li>Requested inclusion of updated place record information to reflect detailed site investigation by owners' heritage consultant.</li> <li>Advised place is to revert to original name 'Como Theatre'.</li> </ul>	• Request is supported.
8. Como Beach and Jetty, Kwinana Freeway	<ul> <li>1 owner request.</li> <li>Requested inclusion of updated place record information to reflect detailed site investigation by owners' heritage consultant.</li> </ul>	• Request is supported.
9. Clontarf, No. 295 Manning Road, Manning	<ul> <li>1 owner request.</li> <li>Requested minor place record corrections.</li> </ul>	• Request is supported.

## Places not Recommended for Inclusion

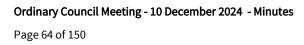
The nominations included 18 places that are not recommended for inclusion. This is based on a small number of nominations not being made on the cultural heritage merit of the place. Other nominations were for places already in the LHS. For the remaining nominations, supporting cultural heritage information could not be located. It is considered that these may be considered as part of a future review.



Place	Reasons for nomination	Officer recommendation
	(as summarised)	
1. Pine Tree at Mackie Street Reserve, Kensington	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>A pine tree at Mackie Street Reserve has seen many generations of kids enjoy the cool shade.</li> </ul>	<ul> <li>No information to support the cultural heritage significance of the tree and place were located within the local history collection.</li> <li>Consider further investigation as part of the next LHS review.</li> </ul>
2. Salters Landing (fmr), Salter Point Spit area West	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>This place is significant as it tells of former commercial activity associated with logging on the Canning River.</li> <li>Evidence includes remnant jetty pylons in the Canning River.</li> </ul>	<ul> <li>Information to confirm historical activity and cultural heritage of place could not be located within the City's local history collection.</li> <li>Consider further investigation as part of the next LHS review.</li> </ul>
3. Undeveloped lot at No. 42 Angelo Street	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>Garden attached to dwelling at No. 44 Angelo Street nominated for LHS.</li> <li>There appear to be large mature trees on the property, not sure of condition.</li> </ul>	<ul> <li>Lot was sold to MS Society in 2022/23 and has development approval for residential development.</li> <li>44 Angelo Street has been nominated by other residents, and the information contained in this nomination will be amalgamated with the others.</li> <li>There is little evidence of any cultural heritage associated with the garden at 42 Angelo Street and therefore it is not recommended for inclusion on the LHS.</li> </ul>
4. Civic Heart Development, South Perth	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>Original use was beautiful apartment, the current</li> </ul>	<ul> <li>Nomination was not made on the cultural heritage merit of the place.</li> <li>No further action is recommended.</li> </ul>



	<ul><li>development is a horrible high- rise.</li><li>Shows how useless our planning system is.</li></ul>	
5. Royal Perth Golf Club, No. 61 Labouchere Road, South Perth	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>The 16 or so Jarrah trees are important legacies of the original bushland.</li> <li>The 4 or 5 Tuart trees, the best one being that near the 8th tee, are indicative of sub-surface limestone.</li> </ul>	<ul> <li>The place is in the LHS as Place No. 50.</li> <li>The Statement of Significance identifying the golf course to have aesthetic value as a well maintained landscaped parkland with mature trees adjacent to a river landscape which together form a pleasing environment and is a landmark in the streetscape.</li> <li>Limited information could be located to identify cultural heritage</li> </ul>
6. Cygnet Theatre, Preston Street, Como	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>Theatre is a landmark for Como.</li> <li>Does not support reverting the name of the theatre from the Cygnet Theatre to the Como Theatre.</li> </ul>	<ul> <li>significance of the trees.</li> <li>The place is in the LHS as Place No. 10 and on the Heritage List and the State Register of Heritage Places.</li> <li>The owners have renovated the place and returned it to its original name, the Como Theatre, which is featured around the top of the curved wall in bas relief Art Deco style lettering.</li> <li>Reverting to its original name is reflective of retaining the original heritage values of the site and is supported.</li> </ul>
7. Residence, Summerhill (fmr), No. 181 Coode Street, South Perth	<ul> <li>Nominated by landowner.</li> <li>One of the few heritage homes left in the suburb, beautifully sited on the hill representing our rich history.</li> </ul>	<ul> <li>The place is in the LHS as Place No. 3.</li> <li>No further action is recommended.</li> </ul>





	• Built by Horace Costello (designer and builder) for his family.	
8. Kensington Primary School, No. 73 Banksia Street	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>The place has aesthetic value as a good, largely intact demonstration of the inter-war and Post War International style as applied to a school building and executed in brick and tile. Internal details that remain from the original construction are likely to reflect this style.</li> <li>The place has historic value for its association with the establishment of Kensington in the inter-war years.</li> <li>The place has social value for the many members of the community who have attended the place as students, staff or through association with friends and family. The place is listed on the inHerit database (no. 2648) and appears on the LHI as Category C currently and unlisted.</li> </ul>	<ul> <li>The place is in the LHS as Place No. 15.</li> <li>No further action is recommended.</li> </ul>
9. Residence, No. 20 Ridge Street, South Perth	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>An example of a large South Perth Californian Bungalow style residence.</li> </ul>	<ul> <li>The place is in the LHS as Place No. 74.</li> <li>No further action is recommended.</li> </ul>
10. Residence, No. 24 McDonald Street, Como	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>Remaining inter-war Art-Deco residence.</li> </ul>	<ul> <li>Limited information to confirm cultural heritage significance available.</li> <li>Consider further investigation as part of the next LHS review.</li> </ul>
11. Residence, No. 137 Coode Street, Como	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> </ul>	• Limited information to confirm cultural heritage significance available.



	<ul> <li>Rare example of an inter-war Spanish influenced Art-Deco residence.</li> </ul>	• Consider further investigation as part of the next LHS review.
12. Residence, No. 1 Wattle Street, South Perth	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner. Rare example of Californian Bungalow style residence.</li> </ul>	<ul> <li>Limited information to confirm cultural heritage significance available.</li> <li>Consider further investigation as part of the next LHS review.</li> </ul>
13. Residence, No. 102 Hensman Street, South Perth	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>Example of Californian Bungalow style residence.</li> </ul>	<ul> <li>Limited information to confirm cultural heritage significance available.</li> <li>Consider further investigation as part of the next LHS review.</li> </ul>
14. Residence, No. 20 Karoo Street, South Perth	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>Example of an altered Bungalow style residence.</li> </ul>	<ul> <li>Limited information to confirm cultural heritage significance available.</li> <li>Consider further investigation as part of the next LHS review.</li> </ul>
15. Residence, No. 23 Karoo Street, South Perth	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>Example of a large South Perth Californian Bungalow style.</li> </ul>	<ul> <li>Limited information to confirm cultural heritage significance available.</li> <li>Consider further investigation as part of the next LHS review.</li> </ul>
16. Residence, No. 24 Elizabeth Street, South Perth	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>Rare example of an inter-war Spanish influenced Art-deco residence.</li> </ul>	<ul> <li>Limited information to confirm cultural heritage significance available.</li> <li>Consider further investigation as part of the next LHS review.</li> </ul>
17. Residence, No. 146 Hensman Street, South Perth	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>Example of an altered Bungalow style residence.</li> </ul>	<ul> <li>Limited information to confirm cultural heritage significance available.</li> <li>Consider further investigation as part of the next LHS review.</li> </ul>

18. Residence, No. 5 Hampden Street, South Perth	<ul> <li>1 third party nomination.</li> <li>The nominee has not consulted with the landowner.</li> <li>Example of an altered Bungalow style residence.</li> </ul>	<ul> <li>Limited information to confirm cultural heritage significance available.</li> <li>Consider further investigation as part of the next LHS review.</li> </ul>
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# **Policy and Legislative Implications**

The *Heritage Act 2018* requires that a local government must prepare a survey of places in its district that in its opinion are, or may become, of cultural heritage significance. The LHS must be prepared, reviewed and updated in accordance with the Guidelines for Local Heritage Surveys.

After preparing a local heritage survey, or reviewing and updating, a LHS, a local government must –

- (a) provide the Council with a copy of the local heritage survey; and
- (b) make the local heritage survey available to the public.

This LHS review is consistent with the Guidelines for Local Heritage Surveys which recommends a general review every five to eight years.

# **Financial Implications**

The City may require input from an independent qualified heritage consultant should an objection be received to the places proposed for inclusion in the LHS during the advertising period.

# Key Risks and Considerations

Risk Event Outcome	Legislative Breach
	Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation.
Risk rating	Low
Mitigation and actions	The City has prepared the LHS in accordance with the Guidelines for Local Heritage Surveys.



## **Strategic Implications**

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Environment (Built and Natural)
Aspiration:	Sustainable, liveable, diverse and welcoming neighbourhoods
	that respect and value the natural and built environment
Outcome:	3.2 Sustainable built form
Strategy:	3.2.1 Develop and implement a sustainable local planning
	framework to meet current and future community needs

#### Attachments

10.3.1 (a):	Draft Local Heritage Survey
10.3.1 (b):	Local Heritage Survey - New places



*At 7.59pm, following consideration of Item 10.3.1, the meeting was adjourned prior to consideration of Item 10.3.2.* 

*At 8.05pm, the meeting reconvened and Mayor Greg Milner resumed the Chair. Councillor Hayley Prendiville disclosed an Impartiality Interest in Item 10.3.2.* 

# 10.3.2 Major Land Transaction - Collier Park Golf Course Submissions

File Ref:	D-24-47805
Author(s):	Garry Adams, Director Corporate Services
	Abrie Lacock, Manager Finance
Reporting Officer(s):	Garry Adams, Director Corporate Services
	Mike Bradford, Chief Executive Officer

# Summary

The purpose of this report is for Council to consider the submissions on the Major Land Transaction Business Plan for the development of facilities at Collier Park Golf Course pursuant to Section 3.59 of the *Local Government Act 1995*, (the Act) and for Council to consider proceeding with the transaction.

# **Officer Recommendation AND COUNCIL DECISION**

# 1224/227

Moved:	Councillor Nic Coveney
Seconded:	Councillor Jennifer Nevard

## That Council:

- 1. Acknowledges and considers the submissions received in response to the Collier Park Golf Course Major Land Transaction Business Plan.
- 2. Agrees to proceed with the transaction and authorises the Chief Executive Officer to finalise negotiations with regard to the Lease, Course Controller and Development Agreements.
- 3. Notes that the Lease will be advertised in accordance with section 3.58 of the *Local Government Act 1995* with any submissions being presented to Council for consideration.
- 4. Notes that a further decision of Council will be required for execution of the Lease, Course Controller and Development Agreements when negotiations have been finalised.

## CARRIED BY ABSOLUTE MAJORITY (8/0)

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

# Against: Nil.

# Background

At its meeting held 12 December 2023, Council resolved:

That Council:

- 1. Approves Clublinks Management Pty Ltd as the preferred Tenderer in accordance with Tender Number RFT 8/2023.
- 2. Authorises the Chief Executive Officer to negotiate with Clublinks Management Pty Ltd to finalise the Course Controller Agreement and Lease agreement.
- *3.* Before the City enters into the Course Controller Agreement and Lease, authorises the Chief Executive Officer:
  - *a. if, and when required, to prepare and advertise a business plan in accordance with section 3.59 of the Local Government Act 1995 in relation to any major land transaction and/or major trading undertaking contemplated by the Course Controller Agreement and Lease; and*
  - *b. to advertise the Lease in accordance with section 3.58 of the Local Government Act 1995.*

The following has since occurred:

- Clublinks Management Pty Ltd and the City have signed an interim agreement whilst negotiations continue to finalise the new Lease, Course Controller Agreement and Development Agreement.
- As part of the 2024/25 Budget process Council has approved the funding mechanism to fund the proposed development via a WATC funding facility.
- The project governance arrangements have been established with a project steering group comprising Clublinks staff, City staff and project consultants having met several times.
- Architects have commenced stage one of design works with several concepts being considered by the steering group.
- At its meeting held 27 August 2024, Council further resolved:

*That Council approves the advertising of the Major Land Transaction Business Plan at Attachment (a) for the development of facilities at Collier Park Golf Course, pursuant to Section 3.59 of the Local Government Act 1995.* 

• The Major Land Transaction Business Plan was advertised in accordance with section 3.59 of the Act with the closing date of 11 October 2024. At the time of closing, there were five submissions received. Responses to the issues raised in these submissions are contained in **Attachment (b)**.

After advertising the Business Plan, site investigations and due diligence activities have taken place. These include geotechnical studies, services surveys and discussions with utility providers.

Discussions have taken place with Water Corporation regarding the impact of their easement on the proposed redevelopment of the driving range, with the outcome being that there are significant building restrictions around this easement. This has resulted in the entire development being shifted north.



#### 10.3.2 Major Land Transaction - Collier Park Golf Course Submissions

As a result of shifting the building north, maintaining the layout as proposed in the initial submission has become unviable without the removal of two pine trees which the City considers to be important. To this extent, the City has stipulated that retaining all trees on site is a priority. This has resulted in several design iterations of the proposed concept. In addition, rather than including a designated space for Golf WA, the new designs provide for a hireable multi-use community space and a small business commercial space with co-working office spaces. These revised design concepts were presented to Council at a briefing held 18 November 2024 and received positive feedback.

The appointed cost consultant has now provided a revised cost estimate of \$19.8m. This amount is inclusive of escalation from October 2023 when the submission was received and projected escalation (which has slowed somewhat), until the proposed construction tender date in mid 2025. It also includes a driving range netting solution that allows the driving range to continue full operation during the construction phase, which has a positive impact on revenue.

The City's financial model has been updated with current capital forecasts, interest rates, inflation rates. employee costs, other operating costs and revenue increases. This analysis shows that under current assumptions, the projected revenue is calculated at \$392m, the net return from all sources is \$116m and the Net Present Value of all cash flows over 21 years is \$25.7m. The updated financial model, therefore, shows no significant impact on the overall financial outcome over the life of the agreement. Given that the model is based on conservative, revenue estimates, there remains significant upside.

Further work is continuing on the designs and potential value engineering solutions to finalise the cost estimates and ensure that the project remains within the newly established cost parameters. It should be noted that the exact cost cannot be known until construction tender responses are received. A decision of Council will be required prior to proceeding with the construction tender.

# Comment

# Major Land Transaction Business Plan

Section 3.59 of *the Local Government Act 1995* (the Act) requires that before a local government enters into a major land transaction, the local government is to prepare a Business Plan, advertise it seeking public comment, and before proceeding Council is to consider any submissions received. A copy of the Business Plan is contained as **Attachment (a)**.

It is open to Council to:

- 1. Proceed with the development as proposed in the Business Plan; or
- 2. Not proceed with the development as proposed in the Business Plan.

It is recommended Council authorise the CEO to proceed with the Major Land Transaction as proposed in the Business Plan. This will see negotiations to continue to finalise the three agreements so that they may be brought back to Council for decision. Concurrently the design and development application process will also continue.

## **Development Agreement**

A draft Development Agreement has been prepared and is currently being finalised. Council was briefed on the concept plans and the key terms of the Development Agreement at a briefing held 18 November 2024.



#### 10.3.2 Major Land Transaction - Collier Park Golf Course Submissions

#### **Process**

Should Council resolve to proceed with the transaction, the City will continue its negotiations with Clublinks to finalise the Development Agreement, the Course Controller Agreement and the Lease. The City will advertise the lease agreement in accordance with section 3.58 of the Act with any submissions presented to Council.

The Lease, Course Controller Agreement and Development Agreement will require Council's authority to execute once negotiations have been finalised. Council will be briefed on these agreements and the progress on building designs early in the new year.

A further decision of Council will be required to endorse the final design and proceed with the construction tender.

# Consultation

Following Council's 27 August 2024 resolution, the Major Land Transaction Business Plan was advertised for public comment for a period of six weeks between 29 August 2024 and 11 October 2024 in the following manner:

- On the City's website;
- Copies of the Business Plan were made available at the City's Civic Centre, South Perth Library and Manning Library;
- Via the City's social media channels; and
- A copy of the notice was provided in the West Australian Newspaper (State-wide advertising).

At the close of public consultation period, five submissions were received. A schedule of submissions on the Business Plan is contained at **Attachment (b)** together with responses by City Officers. The submissions received do not require any amendments to the Business Plan.

## **Policy and Legislative Implications**

Section 3.59 of the Act requires the City to prepare a Major Land Transaction Business Plan before it enters into a major land transaction and/or major trading undertaking. Regulations 8 and 8A of the *Local Government (Functions and General) Regulations 1996*, provide the amount prescribed for the purposes of a major land transaction and/or major trading undertaking.

## **Financial Implications**

Continuing with the design process and implementation of the driving range netting is included within the current year budget. There are no further financial implications until Council is required to approve execution of the final agreements.



#### **Key Risks and Considerations**

Risk Event Outcome	Legislative Breach
	Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation.
	Reputational Damage
	Deals with adverse impact upon the professional reputation and integrity of the City and its representatives whether those persons be appointed or elected to represent the City. The outcome can range from a letter of complaint through to a sustained and co-ordinated representation against the City and or sustained adverse comment in the media.
Risk rating	Medium
Mitigation and actions	This report deals with the legislative requirements of this transaction. The City will continue to meet its legislative obligations in all future decisions regarding the transaction and seek legal advice where necessary.

# Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Community
Aspiration:	Our diverse community is inclusive, safe, connected and
	engaged
Outcome:	1.2 Community infrastructure
Strategy:	1.2.1 Maintain, plan, develop and facilitate community infrastructure to respond to community needs and priorities

### Attachments

10.3.2 (a):	Major Land Transaction Business Plan - Collier Park Golf Course
10.3.2 (b):	Submissions Collier Park Golf Course Business Plan



# 10.3.3 South Perth Activity Centre Plan - Community Benefit Contribution Framework Annual Review

File Ref:D-24-47703Author(s):Donna Shaw, Director Development and Community ServicesReporting Officer(s):Mike Bradford, Chief Executive Officer

#### Summary

This report is for Council to note the annual review of the South Perth Activity Centre Plan - Community Benefit Contribution Framework.

#### **Officer Recommendation AND COUNCIL DECISION**

#### 1224/228

Moved:Councillor Nic CoveneySeconded:Councillor André Brender-A-Brandis

That Council note the annual review of the South Perth Activity Centre Plan - Community Benefit Contribution Framework.

#### **CARRIED BY EXCEPTION RESOLUTION (8/0)**

**For:** Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

### Background

The South Perth Activity Centre Plan (ACP) was endorsed by the Western Australian Planning Commission (WAPC) in December 2021. The ACP includes a Community Benefit Contribution Framework which, along with development requirements contained within Local Planning Scheme No.7 (LPS 7), make provision for a monetary or in-kind contribution to be made to the City to enable additional building height and/or plot ratio above prescribed primary limits to be approved.

Where a community benefit contribution is to be paid to the City in accordance with LPS 7 the amount payable shall be in accordance with whichever of the following formula that yields the greatest contribution amount:

- (a) (3% x total contract sum) x (number of storeys above the Primary standard ÷ total number of storeys); or
- (b) (3% x total contract sum) x (m<sup>2</sup> of plot ratio area above the Primary standard ÷ m<sup>2</sup> of total plot ratio area).

LPS 7 also requires the City to publish an annual statement in accordance with the ACP, that provides information about expenditure of the community benefit contribution. As the manner and form of the statement is not prescribed, this report is considered to meet the requirements of publishing an annual statement.



#### 10.3.3 South Perth Activity Centre Plan - Community Benefit Contribution Framework Annual Review

As part of the monitoring and review of the ACP, an annual review of the Community Benefit Contribution Project List is also recommended to be undertaken to ensure that the document is current, and all listed projects are accurately valued. The review is to identify projects that have been completed and should be removed from the Project List; and projects that have been partially completed and therefore need to be updated in the Project List.

It is noted that the ACP provides for a more comprehensive review of the entire Community Benefit Contribution Framework to occur on a five yearly basis (due 2026). The City intends to commence scoping of the review of the ACP in 2025, including the Community Benefit Contribution Framework.

#### Comment

Since approval of the ACP in December 2021, one community benefit contribution has been received which is reportable as part of the annual review and requires the Community Benefit Contribution project list to be updated as detailed below.

#### Civic Heart

Condition 14 of the Minister for Planning's decision to grant development approval on 3 January 2020 required a Leasing Strategy and Management Plan for the on-going operation of ground floor commercial tenancy T5 (and one nominated car bay) as community benefit space, to be submitted to and approved in writing by the City.

The City determined that due to the costs of utilising the tenancy and the lack of need for the facility, it was not justified and identified the Mends Street (South) – Local Streetscape Upgrade within the South Perth ACP Community Benefits Contribution Framework Project List as an alternative. The developer agreed to contribute \$153,308 ex. GST to this project, which reflects the cost of providing the commercial tenancy to the City for a proposed 10 year period.

Condition 14 was formally amended by the Minister on 9 August 2023 to the effect that Condition 14 no longer required the leasing of ground floor commercial tenancy T5 (and one nominated car bay) as a community benefit space in accordance with the contract, but as amended, required the Lot 688 owner/applicant to undertake community benefit works in the form of upgrades to the Mends Street verge adjacent to the site to a maximum contribution value of \$153,308 ex GST.

These works were undertaken and completed to the satisfaction of the City in 2024, thereby satisfying the term of Condition 14 in relation to community benefit.

### Future Contributions

In relation to project valuations, the purpose of the estimated project costs is to ensure that a range of costed projects are included in the Community Benefit Contribution project list and to assist with prioritisation for delivery once funds are received. There are no changes proposed to the scope of any projects in the project list. Therefore, review of the estimated costs is not considered necessary as part of the annual review.

As experienced in 2023, market conditions have continued to result in construction cost escalations. As part of the evaluation process to select projects for delivery (should further community benefits contributions be received), a more detailed valuation would need to be undertaken by the City. This would align with the 'value for money' assessment undertaken in accordance with the Community Benefit Contribution Framework.



#### 10.3.3 South Perth Activity Centre Plan - Community Benefit Contribution Framework Annual Review

Given the City intends to scope the review of the ACP and associated Community Benefit Contribution Framework in 2025, deletion of the completed Mends Street (South) – Local Streetscape Upgrade project can occur in this review.

#### Consultation

Nil.

### **Policy and Legislative Implications**

Nil.

# **Financial Implications**

As noted in the report, as part of the evaluation process to select a project for delivery (should further community benefit contributions be received), a detailed project valuation would be undertaken. This would address current market conditions as part of detailed planning for the delivery of the infrastructure project.

### Key Risks and Considerations

Risk Event Outcome	Legislative Breach	
	Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation.	
Risk rating	Low	
Mitigation and actions	Undertake annual reviews of the South Perth Activity Centre Plan Community Benefit Contribution Framework.	

### **Strategic Implications**

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Environment (Built and Natural)	
Aspiration:	Sustainable, liveable, diverse and welcoming neighbourhoods	
	that respect and value the natural and built environment	
Outcome:	3.2 Sustainable built form	
Strategy:	3.2.1 Develop and implement a sustainable local planning	
	framework to meet current and future community needs	

### Attachments

Nil.

# 10.3.4 Proposed Six Multiple Dwellings - Lot 1 & 2 (No's. 32A & 32B) Thelma Street, Como

Location:	Lots 1 & 2 (32A & 32B) Thelma Street, Como
Ward:	Como Ward
Applicant:	Apex Planning
File Reference:	D-24-47704
DA Lodgement Date:	4 November 2024
Author(s):	Fiona Mullen, Manager Development Services
Reporting Officer(s):	Donna Shaw, Director Development and Community Services

#### Summary

The purpose of this report is to consider an application for development approval for Six Multiple Dwellings on Lots 1 & 2 (32A & 32B) Thelma Street, Como.

The item is referred to Council as the proposed building height falls outside the delegation to Officers.

For the reasons outlined in the report, it is recommended that the application be approved subject to conditions.

### **Officer Recommendation AND COUNCIL DECISION**

#### 1224/229

Moved:Councillor Nic CoveneySeconded:Councillor André Brender-A-Brandis

That pursuant to the provisions of the City of South Perth Local Planning Scheme No. 7 and the Metropolitan Region Scheme, this application for development approval for Six Multiple Dwellings on Lots 1 & 2, (No's. 32A & 32B) Thelma Street, Como **be approved** subject to the following conditions:

- 1. The development shall be carried out only in accordance with the terms of the application as approved herein.
- 2. All works to be carried out under this development approval, including footings, are required to be contained within the boundaries of the subject lot.
- 3. The height of any wall, fence, vegetation or other structure, shall be no higher than 0.75m within 1.5m of where any driveway meets any public street or right of way, to the satisfaction of the City of South Perth.
- 4. External fixtures, including but not limited to, air conditioning units, clothes drying facilities, satellite dishes and non-standard television aerials, but excluding solar collectors, are to be integrated into the design of the building and shall be located so that they are not visible from the street to the satisfaction of the City of South Perth.



#### 10.3.4 Proposed Six Multiple Dwellings - Lot 1 & 2 (No's. 32A & 32B) Thelma Street, Como

- 5. Prior to occupation or use of the development, the proposed driveway shall be constructed with brick paving or concrete and suitably drained to the satisfaction of the City of South Perth.
- 6. Prior to occupation or use of the development, all vehicle crossings are required to be upgraded, designed, and constructed to the satisfaction of the City of South Perth.
- 7. Prior to the occupation of the development, any redundant crossovers shall be removed and the verge and kerbing reinstated, at the expense of the applicant to the satisfaction of the City of South Perth.
- 8. Prior to or in conjunction with the submission of a building permit application, the applicant must be in receipt of an approved 'Stormwater Drainage Application' that confirms the design is to the satisfaction of the City of South Perth. All stormwater discharge from the development shall be contained and disposed of on-site unless otherwise approved by the City of South Perth.
- 9. The recommendations provided in the Sustainable Design Report (NatHERS Report) prepared by Modus Compliance on 27 June 2024, are to be installed and implemented prior to occupation or use of the development and remain in operation for the lifetime of the development to the satisfaction of the City of South Perth.
- 10. All street trees in the verge adjacent to the lot will be required by the City to be protected by a tree protection zone (TPZ) to Australian Standards during the works. The City requires that mulch is provided around the base of each tree within the TPZ and watered regularly for the duration of the works.
- 11. Prior to or in conjunction with the submission of a building permit application, or demolition permit application, whichever is earlier, a Construction Management Plan must be submitted to, and approved in writing by, the City of South Perth. The Construction Management Plan must address the following issues, where applicable:
  - (i) Public safety and amenity;
  - (ii) Site plan and security;
  - (iii) Contact details of essential site personnel, construction period and operating hours;
  - (iv) Community information, consultation and complaints management plan;
  - (v) Noise, vibration, air and dust management;
  - (vi) Dilapidation reports of nearby properties;
  - (vii) Traffic, access and parking management;
  - (viii) Waste management and materials re-use;
  - (ix) Earthworks, excavation, land retention/piling methods and associated matters;
  - (x) Stormwater and sediment control;
  - (xi) Street tree management and protection;



- (xii) Removal of onsite effluent disposal system and stormwater management system; and
- (xiii) Asbestos removal.

The Construction Management Plan must be implemented and adhered to at all times, to the satisfaction of the City of South Perth.

- 12. Any external clothes drying areas shall be screened from view from all streets or any other public place.
- 13. The approved Waste Management Plan prepared by Dalcorp Advisory dated 21 June 2024 shall be implemented and adhered to at all times, to the satisfaction of the City of South Perth.
- 14. Prior to the submission of an occupancy permit application, written certification shall be submitted to and approved in writing by the City of South Perth, demonstrating that all noise attenuation measures, identified in the Acoustic Report prepared by Gabriels Hearne Farrell Architectural Acoustics dated 26 August 2024 Rev A have been implemented or installed. Such noise measures shall remain in place in perpetuity.
- 15. Prior to the submission of a building permit application, details of the proposed lighting to pathways, communal areas and car parking areas shall be provided to the satisfaction of the City of South Perth. External lighting shall comply with the requirements of Australian Standard 4282 Control of Obtrusive Effects of Outdoor Lighting to the satisfaction of the City of South Perth.
- 16. Prior to occupation of the development, way-finding signage to be provided denoting the location of visitor car parking shall be implemented to the satisfaction of the City of South Perth.
- 17. Prior to or in conjunction with the submission of a building permit application, a detailed landscape plan demonstrating long-term viability of planting is to be submitted and approved in writing by the City of South Perth to address the following:
  - (i) Hard and soft landscaping areas;
  - (ii) The size (both height and pot size) and number of new trees and plants to be planted;
  - (iii) The location of any lawn areas to be established;
  - (iv) Reticulation details; and
  - (v) Details of any proposed verge landscaping and planting of street trees. The proposed bin pad to be relocated away from existing street trees.

Prior to occupation or use of the development, landscaping is to be installed and maintained in accordance with that plan, or any modifications approved thereto, for the lifetime of the development thereafter, to the satisfaction of the City of South Perth.

**Note:** The City will include any relevant advice notes in the determination notice.



# **CARRIED BY EXCEPTION RESOLUTION (8/0)**

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

Applicant	Apex Planning
Landowner	M & C & P Scutti

#### **Development Site Details**

The development site details are as follows:

Zoning	Residential
Density coding	R40
Lot area	809m <sup>2</sup>
Building height limit	Two Storeys

#### Comment

#### (a) Background

In August 2024, the City received an application for Six Multiple Dwellings on Lots 1 and 2, No's. 32A and 32B Thelma Street, Como.

The site is zoned Residential R40 under Local Planning Scheme No.7 (LPS 7).

#### (b) Description of the Surrounding Locality

The site has a frontage to Thelma Street to the south, located adjacent to a twostorey residential building to the west, a three-storey Multiple Dwelling to the north and Single Houses and two storey Grouped Dwellings to the east and opposite the subject site to the south, Como Primary School as seen in Figure 1 below:



Figure 1: Aerial image of the subject site





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#### 10.3.4 Proposed Six Multiple Dwellings - Lot 1 & 2 (No's. 32A & 32B) Thelma Street, Como

#### (c) Description of the Proposal

The proposal involves the demolition of the single storey duplex and the construction of Six Multiple Dwellings and associated carport and stores to the rear on the site. Vehicular access is provided to the site from the two existing crossovers on either side of the lot, as depicted in the submitted plans at **Attachment (a)**.

### (d) Land Use

Multiple Dwellings are classified as a 'P' (Permitted) land use in LPS 7.

# (e) Residential Design Codes

The proposed development is required to be assessed against the Residential Design Codes Volume 1 (the R-Codes). The R-Codes include 'deemed-to-comply' Criteria (prefixed by "C") and Design Principles (prefixed by "P"). Applications not complying with the deemed-to-comply criteria can be assessed against relevant design principles. The subject proposal complies with all relevant deemed-to-comply provisions of the R-Codes with the exception of those detailed in the table below.

R-Code Provision	Comment	
Building Height		
The R-Codes permit a maximum height of 8.0m (concealed roof) and two storeys. The proposed development has a height of 10.2m and three storeys. The associated design principles are addressed below.		
P3.2.1 Building height, bulk and scale is appropriate for the existing and/or desired future streetscape and local character of the area and nearby development.	The development exceeds all setback requirements, providing for a compact design which allows for high levels of open space surrounding the building on all sides.	
	The significant open space surrounding the building is adequate to offset any additional building bulk resulting from the additional building height.	
	It is noted that whilst the adjoining properties are a maximum height of two storeys, there is an existing three- storey multiple dwelling building to the rear of the subject site. In this context, the proposal is generally consistent with existing built form outcomes in the immediate locality.	
P3.2.2 Building height is considerate of the impact on the amenity of adjoining properties or the streetscape, including road reserves and public open space reserves, and where appropriate maintains:	The substantial building separation achieved through the generous setbacks to adjoining properties assists to maintain view corridors, allows for natural ventilation between properties, and direct sunlight/ ambient daylight penetration.	



-		
i. ii.	adequate solar access into indoor and outdoor active habitable space and solar collectors; and access to views of significance.	The north-south orientation of the site results in mid-day overshadowing being cast to Thelma Street, therefore not impacting on adjoining properties. As the site is located at a peak in the local topography, the development is not considered to obstruct any existing view corridors to views of significance.
Acce	SS	
	proposal provides for two accessway ciated design principles are addresse	-
P3.7. is to: i. ii. ii. iv.	.1 Access for each development site balance pedestrian and cyclist safety while providing safe vehicle access; minimise the extent of impervious surfaces; provide legible access; and include high quality landscaping features.	The proposed development provides for separate pedestrian and vehicular access points, minimising conflict between different users. The crossovers proposed are the minimum required width, noting that if a single crossover were proposed, it would need to facilitate vehicles passing each other, resulting in a similar overall extent of impervious surface within the street setback area. The pedestrian entry point is highly legible, emphasised by the building design, and the site meets all landscaping requirements.
	2 Vehicle access is designed and ted to: minimise the number and width of vehicle access points and the impact on the streetscape; provide access to the street with the lowest volume of traffic; and accommodate sloping sites and retaining walls.	Separating the driveways into two single width driveways rather than a single, double width driveway enables opportunity for landscaping to provide relief between driveways. It also avoids large expanses of hardstand which can have a substantial impact on streetscape amenity, particularly in a residential context. The driveways provide access from the only available street and satisfactorily navigate the slope of the site.

# (f) City of South Perth Design Review Panel Comments

Prior to lodgement of the development application, the proposal was presented to the City's Design Review Panel (DRP) at their meeting held in June 2024. The proposal was favourably received by the DRP with only further information required in relation to landscaping and sustainability.



#### 10.3.4 Proposed Six Multiple Dwellings - Lot 1 & 2 (No's. 32A & 32B) Thelma Street, Como

A landscape plan and Nationwide House Energy Rating Scheme (NatHERS) report were subsequently submitted in support of the development application. As the proposal has not been materially amended by this additional information, the application was not required to be reconsidered by the DRP.

# (g) Consultation

Consultation has been undertaken for this proposal to the extent and in the manner required by the Regulations and Local Planning Policy – Advertising of Planning Proposals.

The application was advertised for a period of 14 days between 5 September 2024 and 19 September 2024 in the following manner:

- A total of 41 letters were sent to owners and occupiers of properties within the vicinity; and
- A copy of the application was made available for review on the City's website.

At the close of the consultation period, three submissions were received as contained as **Attachment (d)**. Details of the submissions are provided in the table below, in addition to the Officer's comments:

Matter	Comment
<u>Height</u> This property is zoned to a maximum of two storeys. A three- storey building will have an increased negative impact on the neighbouring properties. It will impact natural light and ventilation for surrounding residences.	The proposed building height has been considered on its merits. The proposed lot boundary setbacks to the sides and rear at 4.0m and 12.0m respectively are compliant with the R-Codes. The applicant has provided a landscaping plan prepared by a landscape consultant which details landscaped areas around the proposed building as well as providing trees. The north-south orientation of the lot will mean that at the winter solstice the proposed shadow will fall over the
Streetscape The proposed building is not in keeping with the period and architecture of existing street facing buildings adjacent and opposite, with 30- 36 Thelma Street built across the 1940-50s, and Como Primary School developed from 1916.	subject lot and the street. The R-Codes do not prescribe materiality and there are no specific design requirements relating to architectural styles related to this site. The proposed building is setback from the street in accordance with the R- Codes at 4.0m and with an articulated street frontage comprising good materiality in terms of render and brick work together with landscaped street frontage.

<u>Car Parking</u>	
This location has no suitable street parking, and one car bay per unit plus one visitor bay seems grossly inadequate for six units. This proposal should be rejected and re- designed within the allowable limits of the zoning rules.	The proposed car parking provided of a minimum of one car bay per dwelling and one visitor car bay and accessed by two different driveways is compliant with the provisions of the R-Codes.

# Policy and Legislative Implications

In accordance with the Regulations, the Local Government may determine an application for development approval by:

- (a) granting development approval with no conditions; or
- (b) granting development approval with conditions; or
- (c) refusing to grant development approval.

# **Financial Implications**

This determination has some financial implications, to the extent that if the applicant were to make an application for review of the decision, the City may need to seek representation at the State Administrative Tribunal.

# Key Risks and Considerations

Risk Event Outcome	Reputational Damage
	Deals with adverse impact upon the professional reputation and integrity of the City and its representatives whether those persons be appointed or elected to represent the City. The outcome can range from a letter of complaint through to sustained and co-ordinated adverse comment in the media.
Risk rating	Low
Mitigation and actions	Risk acceptable with adequate controls, managed by routine procedures and monitoring.

# **Strategic Implications**

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Environment (Built and Natural)
Sustainable, liveable, diverse and welcoming
neighbourhoods that respect and value the natural and
built environment
3.2 Sustainable built form
3.2.1 Develop and implement a sustainable local
planning framework to meet current and future
community needs



#### 10.3.4 Proposed Six Multiple Dwellings - Lot 1 & 2 (No's. 32A & 32B) Thelma Street, Como

#### Conclusion

The development has been designed having due regard to the design principles, notwithstanding the additional storey proposed to the two storeys permitted and additional vehicle access, and meets the relevant R-Codes objectives and provisions. It is considered the proposal will not detrimental impact adjoining residential neighbours and streetscape.

Accordingly, it is recommended that the application be approved subject to conditions.

### Attachments

10.3.4 (a):	<b>Development Plans</b>
10.3.4 (b):	Development Reports
10.3.4 (c):	DRP Minutes
10.3.4 (d):	Submissions



Location:	Lot 45, No.197 Douglas Avenue, Kensington 6151
Ward:	Moresby Ward
Applicant:	Sarah Giraud-Morel
File Reference:	D-24-47705
DA Lodgement Date:	26 September 2024
Author(s):	Fiona Mullen, Manager Development Services
Reporting Officer(s):	Donna Shaw, Director Development and Community Services

#### Summary

The purpose of this report is to consider an application for development approval for a Change of Use from a Single House to Unhosted Short-Term Rental Accommodation on Lot 45, 197 Douglas Avenue, Kensington.

The item is referred to Council as the proposed land use falls outside of the delegation to Officers.

For the reasons outlined in this report, it is recommended that the application be approved subject to a condition.

### **Officer Recommendation AND COUNCIL DECISION**

#### 1224/230

Moved:	Councillor Nic Coveney
Seconded:	Councillor André Brender-A-Brandis

That pursuant to the provisions of the City of South Perth Local Planning Scheme No. 7, the application for development approval for a Change of Use from a Single House to Unhosted Short -Term Rental Accommodation on Lot 45, 197 Douglas Avenue, Kensington **be approved** subject to the following condition:

1. The Management Plan shall be implemented and adhered to at all times, to the satisfaction of the City of South Perth.

**Note:** The City will include any relevant advice notes in the determination notice.

### CARRIED BY EXCEPTION RESOLUTION (8/0)

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

Applicant	Sarah Giraud-Morel
Landowner	Edouard Giraud-Morel and Sarah Giraud-Morel



#### **Development Site Details**

The development site details are as follows:

Zoning	Residential
Density coding	R15
Lot area	612m <sup>2</sup>

#### Comment

#### (a) Background

In September 2024, the City received an application for a Change of Use from a Single House to Holiday House on Lot 45, No. 197 Douglas Avenue, Kensington.

The Planning and Development (Local Planning Schemes) Regulations 2015 (the Regulations) were amended and took effect on 19 September 2024. The change introduced 'Unhosted Short-Term Rental Accommodation' (Unhosted STRA) as a land use in the Deemed Provisions which automatically applies to local planning schemes. The land use term 'Holiday Accommodation' is therefore substituted with this term.

# (b) Description of the Surrounding Locality

The existing development is a Single House with primary street access from Douglas Avenue, and secondary access from the rear right-of-way.

The site is located within 400m of Curtin University and 200m from Moresby Street Local Centre.

The site has frontage to Douglas Avenue to the north-east and is surrounded by primarily low-density residential development as seen in **Figure 1** below:



Figure 1: Aerial image of subject site.



# (c) Description of the Proposal

The applicant is seeking a Change of Use from a Single House to Unhosted STRA.

The applicant has submitted a Management Plan in support of the proposal. Details of the proposal are as follows:

- Maximum of six guests;
- Check-in time is from 3pm and check-out is before 10am;
- Complaints management and 24/7 support is handled by a short-term rental accommodation management company operating Australia wide;
- Guests register with the management company upon booking stored within their secure platform;
- Guests screened as per respective booking website process;
- Monthly gardener visits ensuring landscaping is maintained;
- Extensive property inspection every six months;
- Guest guide provided to applicant within premises;
- Code of conduct provided to guests;
- No loud noise between 10:00pm and 8:00am;
- No parties are permitted;
- No additional guests without approval;
- No pets are permitted without approval;
- No smoking; and
- No gatherings or functions.

The development plans submitted as part of this application and Management Plan for the development are contained in **Attachment (a)**.

### (d) Land Use

Holiday House is currently a 'D' (Discretionary) use in the Residential zone under Local Planning Scheme No. 7 (LPS 7) which means that the use is not permitted unless the local government has exercised its discretion by granting development approval. Whilst land use permissibility is yet to be assigned to Unhosted STRA as an amendment to LPS7 is first required, the City is treating the use as a 'D' use consistent with the previous land use definition, although it is noted that advertising was undertaken by the City given potential impacts to neighbouring properties.

### (e) Short Term Accommodation Policy

Local Planning Policy P350.18 – Short Term Accommodation (Policy) was adopted by Council at its meeting held 27 March 2018 and seeks to facilitate the provision of selfcontained visitor accommodation for short term occupancy and guide decision making in respect to the appropriateness of various forms of tourist accommodation facilities, as determined by the locality, the appropriateness of facilities and scale of the proposal.

The proposal complies with the City's Local Planning Policy P350.18 – Short Term Accommodation.



# (f) Western Australian Planning Commission Position Statement: Planning for Tourism and Short-Term Accommodation (Statement)

The intent of the Statement is to:

- Guide the appropriate location and management of tourism and short-term rental accommodation land uses through the planning framework.
- Facilitate acceptable development of new and evolving tourism opportunities.
- Provide a high-level of amenity in tourism areas; and
- Deliver quality land use planning outcomes.

In accordance with clause 67(2)(e) of the Deemed Provisions of the Regulations, due regard must be given to the Statement when assessing a development application. The proposal is considered to satisfactorily address all relevant considerations outlined in the Statement.

# (g) Compatibility and Amenity

Clause 67(2)(m) and Clause 67(2)(n) of the Deemed Provisions requires the local government to have regard to the compatibility of the proposal with its setting as well as amenity considerations (including environmental, character and social impacts).

The proposed Unhosted STRA is compatible with the wider character and amenity of the area as the proposed use and operation is minor in scale and intensity, hosting a maximum of six guests which is consistent with the expected number of persons within a four-bedroom dwelling.

A Management Plan has been provided, including details of property management support, mitigating potential issues surrounding check-in and out, noise and parking. Further, parties are prohibited. This will result in the dwelling not being used beyond the reasonable expectations of a low-density residential area.

Additionally, the use will be required to comply with the requirements of the Environmental Protection (Noise) Regulations 1997.

The proposed development is considered satisfactory in this respect subject to compliance with the submitted Management Plan, which has been recommended as a condition.

# (h) Carparking

Clause 67(2)(s) of the Deemed Provisions requires the local government to have regard to the arrangements for the manoeuvring and parking of vehicles.

In relation to on-site parking, two parking bays are provided at the front of the dwelling with an additional parking space available at the rear of the dwelling through the right-of-way access.

Adequate parking exists on site in relation to both the existing and proposed Unhosted STRA.

# (i) Proposed Amendments to the Planning and Development (Local Planning Schemes) Regulations 2015 and Short-Term Rental Accommodation Act 2024

On 18 September 2024 the State Government released amendments to the Regulations relating to Short-Term Rental Accommodation (STRA).



Whilst Unhosted STRA is exempt from the requirement to obtain development approval if the property is not used as an Unhosted STRA for no more than 90 nights in a relevant 12-month period, the applicant seeks approval for an unlimited number of nights in a 12-month period and development approval is therefore required.

Under the *Short-Term Rental Accommodation Act 2024*, all providers of STRA within Western Australia, both hosted and un-hosted, will be required to register their property by 1 January 2025.

# (j) Consultation

Consultation has been undertaken for this proposal to the extent and in the manner required by the Regulations and Local Planning Policy - Advertising of Planning Proposals.

The application was advertised for a period of 14 days between 24 October 2024 and 7 November 2024 in the following manner:

- A total of 12 letters were sent to owners and occupiers of nearby properties; and
- A copy of the application was made available for review on the City's website.

At the close of the consultation period, one submission was received which is contained as **Attachment (b)**.

Matters raised in the submission are provided in the table below, in addition to the City's comments:

Matter	Comment
<u>Noise</u> Changing the use will detract from the quiet nature of the residential area.	The submitted Management Plan outlines the times in which noise is to be limited and states that parties are not permitted. The use will be required to comply with the requirements of the Environmental Protection (Noise) Regulations 1997.
	Should noise issues arise, the City can undertake noise monitoring to ensure compliance with the Management Plan.
<u>Safety and Anti-social Behaviour</u> The short-term nature of guests will result in a loss of safety and security for neighbouring properties.	The applicant has submitted a Management Plan detailing how complaints will be actioned and that all guests will be screened during the booking process, to flag undesirable guests and discourages any anti-social behaviour. A 24/7 phone line will be available for all issues at any time if they arise.
	Criminal and anti-social activity should be reported to the Western Australian Police.



hilst it is acknowledged that the ubmitter seeks longer-term residents, nhosted STRA is a use that can be onsidered within the Residential zone nd as such, the City is required to
onsider the application.
ג r n

# **Policy and Legislative Implications**

In accordance with the Regulations, the local government may determine an application for development approval by:

- (a) granting development approval with no conditions; or
- (b) granting development approval with conditions; or
- (c) refusing to grant development approval.

# **Financial Implications**

This determination has some financial implications, to the extent that if the applicant were to make an application for review of the decision, the City may need to seek representation at the State Administrative Tribunal.

Risk Event Outcome	Reputational Damage
	Deals with adverse impact upon the professional reputation and integrity of the City and its representatives whether those persons be appointed or elected to represent the City. The outcome can range from a letter of complaint through to a sustained and co- ordinated representation against the City and or sustained adverse comment in the media.
Risk rating	Low
Mitigation and actions	Risk acceptable with adequate controls, managed by routine procedures and monitoring.

# Key Risks and Considerations

# Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Environment (Built and Natural)
Aspiration:	Sustainable, liveable, diverse and welcoming
	neighbourhoods that respect and value the natural and built
	environment
Outcome:	3.2 Sustainable built form
Strategy:	3.2.1 Develop and implement a sustainable local planning framework to meet current and future community needs



# Conclusion

One objection was received during the consultation period and the City acknowledges the preference from the submitter for longer term occupancy of the unit and that the land use, if not managed appropriately, has the potential to result in adverse impacts to nearby residents. Notwithstanding, the proposal is a land use that can be considered within the Residential zone.

The proposal is small in scale and is consistent with the City's Local Planning Policy P350.18 – Short Term Accommodation. Therefore, the proposal is unlikely to result in adverse impacts to adjoining properties if managed appropriately in accordance with the submitted Management Plan, which has been recommended as a condition of approval.

# Attachments

10.3.5 (a):	Development Plan and Management Plan
10.3.5 (b):	Submission



File Ref:D-24-47707Author(s):Donna Shaw, Director Development and Community ServicesReporting Officer(s):Mike Bradford, Chief Executive Officer

### Summary

This report presents a draft Payment in Lieu of Parking Plan for the purposes of advertising in response to a previous resolution of Council following a Notice of Motion from Councillor Bronwyn Waugh.

#### **Officer Recommendation AND COUNCIL DECISION**

#### 1224/231

Moved:Councillor Nic CoveneySeconded:Councillor André Brender-A-Brandis

That Council receives the Parking Strategy Actions – November 2024 as contained as **Attachment (a)** and the draft Payment in Lieu of Parking Plan as contained in **Attachment (b)**.

#### **CARRIED BY EXCEPTION RESOLUTION (8/0)**

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

### Background

At its meeting held 31 October 2023, Council resolved to approve the draft Payment in Lieu of Parking Plan (Plan), which was created in response to State Government planning reforms introducing amendments to car parking provisions for non-residential development, including the requirement for a Plan to enable local governments to continue to apply cash in lieu of parking provisions.

In response to a Notice of Motion from Councillor Bronwyn Waugh, at its meeting held 22 October 2024, Council resolved as follows:

### "That Council:

- 1. Acknowledges the deficiency in parking within the City of South Perth.
- 2. Requests the CEO present, by the December 2024 Ordinary Council Meeting:
  - a. A report to Council on the actions taken by the City pursuant to the current Parking Strategy and Parking Management Action Plan over the past two years and actions it intends to undertake in furtherance of the recommendations included within the Parking Strategy over the coming two years.



- b. An amended Payment in Lieu of Parking Plan that provides for:
  - *i.* Where appropriate, locational specific criteria and characteristics for different precincts, such as South Perth, Canning Bridge, and Manning;
  - *ii.* Where appropriate, redirection of funds toward strategies for encouraging mode shift; or
  - *iii.* Such other application of funds as determined by Council."

This report presents the response to the above resolution and a draft Plan.

#### Comment

#### Parking Strategy and Parking Management Action Plan

#### Parking Strategy

The Parking Strategy provides a long-term plan for the provision and management of parking within the City and was endorsed by Council at its meeting held 24 May 2016.

A copy of the actions undertaken as part of the Parking Strategy are contained in **Attachment (a)**. In addition:

- In 2023, the City constructed parallel parking bays at Forrest Street and York Street following contributions that are part of a Child Care Premises development approval.
- In 2024, angled car parking bays were also constructed along Duckett Drive to address demand.
- The City has reinstated 27 car parking bays on South Perth Esplanade following the end of the Intellibus driverless and electric vehicle trial.
- The City engaged students from Curtin University to review parking data/restrictions across the City.

In the next two years, the City intends to construct ACROD bays in the Richardson Reserve Car Park and on Hensman Street outside the bowling club for access and inclusion.

### Parking Management Action Plan

The Parking Management Action Plan (PMAP) for the South Perth Station Precinct Parking Control Areas (PCA1) was adopted by Council in October 2017 and extends the work previously completed for the South Perth Parking Strategy. The aim of the PMAP is to complete a detailed analysis of parking within PCA1 and provide recommendations for implementation of effective parking management. The document does not contain actions, rather, guiding principles regarding parking management and a recommendation for an annual review of the plan aligned with any statutory review of parking princing.

The key recommendations of the PMAP for PCA1 are as follows:

- Consider the existing parking supply as part of an integrated system.
- Changes in parking will be implemented throughout the year, using the PMAP as a baseline document.
- Manage demand to promote parking for specific users and land use types.
- Demand-responsive parking.
- Parking wayfinding to maximise the effectiveness of the parking system.



• Complete annual reviews of the PMAP, alongside the City's statutory parking charges review.

The following actions have been undertaken since adoption of the PMAP:

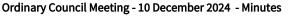
- The City and the Perth Zoo agreed to develop a parking agreement to encourage Zoo employees to park back in the sections of Angelo and Onslow Streets surrounding the Zoo.
- 4 hour parking 9.00am-4.00pm Monday Friday restrictions were implemented and enforced for Hopetoun, Clarence and York Streets.
- Changing 24 hour parking on South Perth Esplanade to 8.00am-6.00pm Monday Sunday; implemented and enforced. This has since changed to 8.00am-10.00pm Monday – Sunday due to the parking demand.
- Council resolved to approve a private car park on the corner of Harper Terrace and South Perth Esplanade, although this was never constructed by the developer.
- Conversion of the grassed area of Melville Parade North for contractors to park.
- Council resolved to approve concessions for an additional hour free parking for City of South Perth ratepayers in various locations within PCA1.

In June 2017, Council resolved to prepare an Activity Centre Plan (ACP) pursuant to the Planning and Development (Local Planning Schemes) Regulations 2015, and State Planning Policy 4.2 - Activity Centres for Perth and Peel for the area aligned with the South Perth Peninsula Place + Design Report (May 2017), which includes PCA1. The appendices to the ACP included a Transport and Movement Analysis to inform preparation of the ACP.

The ACP was approved on 21 December 2021, which included non-residential parking in accordance with rates specified in former Town Planning Scheme No. 6 and encouraged a car share scheme. With the exception of ACR1 (Civic Site – Lot 688 (No. 1) Mends Street, South Perth), car parking ratios were removed from Local Planning Scheme No.7 by the Minister for Planning.

To understand current parking conditions (particularly following recently completed developments) identify issues, and propose improvements, the City is currently undertaking a Parking Strategy project, including the South Perth Activity Centre, including:

- Review of existing internal plans and strategies.
- Data collection of existing parking spaces, occupancy rates, durations, turnover rates and demographics.
- Supply analysis Inventory of existing parking facilities and spaces, incl. evaluation the number and types of parking spaces available (e.g., on-street, off-street, public, private).
- Demand analysis Assess the current and projected demand for parking based on factors like land use, population and economic activities.
- Utilisation analysis Analyse how parking spaces are used, including peak times, frequency of use, and patterns of occupancy.
- Comparative analysis Compare the studied precincts' parking situation with similar areas to identify best practices and potential solutions.
- Review of restrictions.
- Paid parking.





- Resident permits.
- Alternative forms of transport.
- Community education.
- Infrastructure to support mode-shift.
- Projection of future parking demand.
- High-quality report with findings and recommendations for parking improvement management proposing strategies to optimize parking management, such as 2P/4P parking changes, pricing adjustments, policy changes, or the addition of new parking facilities and action plan with indicative timeframes for implementation.

This is expected to be completed in the following 12 months, with budget allocations sought for recommendations where required.

### Payment in Lieu of Parking Plan

The following addresses the specific requirements of the resolution.

# Locational Specific Criteria

The Plan must be consistent with the Manner and Form template (template) approved by the Western Australian Planning Commission (WAPC). The template does not include a section for prescribing locational specific criteria as detailed in the Council resolution.

The template does provide for maps for specific parking areas, with such maps required to include:

- The maps need to clearly identify the area or areas to which the Plan applies;
- Where the Plan applies to multiple areas an overall context map showing the individual areas should be provided;
- A map of each individual area should also be provided clearly identifying all the properties which are in the Plan area; and
- The individual area maps should include annotations or a numbered legend identifying the location and items of parking and other transport infrastructure covered in the Plan.

The City has prepared a draft Plan that includes separate map areas for the South Perth ACP, Canning Bridge ACP areas and the suburb of Manning, consistent with the resolution of Council. A copy of the draft Plan is contained in **Attachment (b)**.

In respect to the requirement to identify the location of infrastructure items, the infrastructure items included in the approved Plan include:

- At-grade on-street car parking bay;
- Technology to increase efficiency and turnover of bays;
- Electric charging facilities;
- Footpath infrastructure, including new connections and upgrades;
- Street lighting;
- Provision of, or upgrades to, bicycle networks;
- Shade trees; and
- CCTV.



As required by the template, these items have been detailed on the plans for each area, however, insufficient time was provided in the timeframe required to prepare this report to adequately scope the appropriateness of the locations of infrastructure. The City has provided generic locations where infrastructure could be provided and should the draft Plan be approved, would review the specific locations if and when funds are collected to provide for the infrastructure.

# Funds for Strategies for Encouraging Mode Shift

The template requires the Plan to include the purposes for which payment-in-lieu of parking will be applied. The template does not include a section on how funds will be redirected to encourage mode shift as detailed in the Council resolution and this has therefore not been included in the draft Plan. In any instance, all infrastructure items included in the Plan with the exception of at-grade on-street car parking bays facilitate mode shift. Actual expenditure of funds is determined by Council as detailed below.

# Other Application of Funds as Determined by Council

The template does not include a section on application or prioritisation of expenditure of funds, and this has therefore not been included in the draft Plan. In accordance with clause 77I(2) of the Planning and Development (Local Planning Schemes) Regulations 2015 (Regulations), money collected under the Plan must be applied for public car parking infrastructure, other transport infrastructure or ancillary or incidental purposes as detailed in the Plan.

The infrastructure items included in the Plan are capital works. Monies collected under the Plan are required to be held in a Reserve for this purpose. As such, Council determines how and where funds will be spent, as it determines the capital works program through the annual budget setting process.

### Reserve Accounts

Clause 77l(1) of the Regulations requires a local government to establish and maintain a Reserve Account for money collected under the Plan. The account is to be established under the provisions of the *Local Government Act 1995*, Section 6.11 and operated in accordance with the Local Government (Financial Management) Regulations 1996.

Clause 77I(3) of the Regulations requires interest earned on monies held in the Reserve Account must be applied for the purposes set out in the Plan.

The existing Parking Facility Reserve could be repurposed for the balance of the district not specifically identified in the Plan, however, new reserve accounts would be required to be created for specific locations in the Plan (i.e. South Perth, Canning Bridge and Manning). Should Council proceed to advertise the draft Plan, this would be required to occur following advertising when approving the draft Plan.

Provisions about car parking in the Regulations do not apply to developments to which the Residential Design Codes apply. For non-residential development where the imposition of a payment in lieu of parking condition can be imposed, it can only be imposed where the parking space shortfall for the development is at least two. If the draft Plan is created for multiple specific areas, the City reiterates that it is unlikely that sufficient funds would be collected within each area to cover the cost of the provision of infrastructure, and the funds would then need to be returned. For this reason, it is recommended that Council does not proceed to advertise the draft Plan, as the approved Plan is fit for purpose.



Clause 77I(5),(6) and (7) outline specific requirements for the treatment of money held in the Reserve Account when the Plan expires. Clause 77I(5) requires that any unexpended money and interest on that money must be repaid to the relevant payer, or retained by the local government following reasonable steps to find the relevant paying in accordance with the Regulations.

# Consultation

In accordance with Schedule 2, Part 9A, cl.77K of the Regulations:

- *"(1) If the local government resolves to prepare or adopt a payment in lieu of parking plan the local government must, unless the Commission otherwise agrees, advertise the proposed plan as follows:* 
  - *(a) publish in accordance with clause 87 the proposed plan and a notice giving details of* 
    - *(i) how the proposed plan is made available to the public in accordance with clause 87; and*
    - (ii) the manner and form in which submissions may be made; and
    - (iii) the period for making submissions and the last day of that period;
  - (b) give notice of the proposed plan in any other way, and carry out any other consultation, that the local government considers appropriate."

The period for making submissions must not be less than 21 days.

### **Policy and Legislative Implications**

- Local Government Act 1995
- Planning and Development (Local Planning Schemes) Regulations 2015
- Local Government (Financial Management) Regulations 1996

# **Financial Implications**

\$209,590 is contained within the 2024/25 adopted budget – Parking Facilities Reserve which is intended to be used for the review and implementation of the Parking Strategy.

Risk Event Outcome	Legislative Breach
	Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation.
Risk rating	Medium
Mitigation and actions	Adoption of payment in lieu of parking plan following advertising in accordance with the Regulations.

# **Key Risks and Considerations**



### **Strategic Implications**

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Environment (Built and Natural)
Aspiration:	Sustainable, liveable, diverse and welcoming neighbourhoods
	that respect and value the natural and built environment
Outcome:	3.1 Connected and accessible City
Strategy:	3.1.2 Develop and implement integrated transport and
	infrastructure plans that consider improved parking
	management systems and encourage alternative forms of
	transport

### Attachments

10.3.6 (a):	Parking Strategy Action Status - November 2024
10.3.6 (b):	Payment in Lieu of Parking Plan - Amendment - November 2024



*Councillors Mary Choy and Nic Coveney disclosed an Impartiality Interest in Item 10.3.7.* 

# 10.3.7 Revocation of Local Planning Policy P350.09 - Significant Views

File Ref:D-24-47708Author(s):Donna Shaw, Director Development and Community ServicesReporting Officer(s):Mike Bradford, Chief Executive Officer

#### Summary

This report proposes the revocation of local planning policy - P350.09 – Significant Views for various reasons, including modification to information requirements since the Policy was initially adopted by Council and guidance from recent State Administrative Tribunal decisions on the issue.

#### **Officer Recommendation**

Moved:Mayor Greg MilnerSeconded:Councillor André Brender-A-Brandis

That Council, in accordance with the provisions of Schedule 2, Clause 6 of the Planning and Development (Local Planning Schemes) Regulations 2015, revokes P350.09 – Significant Views.

During debate on the Officer's Recommendation, the mover and seconder chose not to speak. Councillors Nic Coveney, Jennifer Nevard, Blake D'Souza, and Hayley Prendiville all spoke against the recommendation. At this point in the debate, Councillor Glenn Cridland moved a motion to adjourn the debate.

### COUNCIL DECISION

### 1224/232

Moved:Councillor Glenn CridlandSeconded:Mayor Greg Milner

That Council, in accordance with Clause 11.6 of the City of South Perth Standing Orders Local Law 2007, adjourn debate on Item 10.3.7 Revocation of Local Planning Policy P350.09 - Significant Views to the Ordinary Council Meeting to be held 25 March 2025.

### Reasons

A workshop will enable, hopefully, Councillors and the City staff to be closer in understanding of the views in respect of the appropriateness and ability of the Local Planning Policy to deal with Significant Views.

### CARRIED (7/1)

**For:** Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Jennifer Nevard and Hayley Prendiville.

Against: Councillor Blake D'Souza.



#### 10.3.7 Revocation of Local Planning Policy P350.09 - Significant Views

# Background

Local Planning Policies (LPP) are used to assist local governments in making planning decisions under the local planning scheme by outlining acceptable development standards and establishing clear expectations to applicants on how decision-makers are likely to exercise discretion.

P350.09 – Significant Views (P350.09) was adopted by Council at its meeting held 25 November 2008 and seeks to give balanced consideration to the reasonable expectations of both existing residents and applicants proposing new development with respect to a significant view. A copy of this policy is contained at **Attachment (a)**.

For the purpose of the Policy, the term 'significant view' means a panorama or a narrower vista seen from a given vantage point, not obtainable from the majority of residential properties within the City. Examples of a 'significant view' include views of the Perth City skyline, the Swan or Canning River, suburban townscape, parkland or treescape.

The Policy does not apply to any residential development in former Precinct 13 - Salter Point under former Town Planning Scheme No.6 assigned a building height limit of 3.0m, 3.5m or 6.5m. Views in this location are considered under ASR 12 – Salter Point Escarpment, where discretion is sought for building height under the Residential Design Codes (R-Codes) and the permitted building projection within Local Planning Policy – Salter Point Escarpment.

# Comment

With the exception of heritage-protected places, as of 1 July 2024, determinations for single houses in Western Australia and the exercise of discretions under the R-Codes has become vested in local government CEOs or officers authorised by CEOs, to the exclusion of Councils, as enabled by section 257C of the *Planning and Development Act 2005* and regulations. For applicable single house proposals, the CEO or authorised officer are now responsible for the determination of any applications which have the potential to adversely affect existing views of neighbouring and nearby properties, following assessment in accordance with the R-Codes.

The R-Codes consider views via the design element of building height, with the relevant design principle ensuring that building height does not have an adverse impact on the amenity of adjoining properties or the streetscape, including road reserves and public open space reserves; and where appropriate maintains access to views of significance. For multiple dwelling proposals, the R-Codes provides for applicants to submit a local context plan, including details of views to and from the site, which is then considered as part of the design review process.

The State Administrative Tribunal (SAT) has considered the matter of views of significance in Warden and Town of Mosman Park (WASAT 88), Ionic Projects Pty Ltd and City of Melville (WASAT 133) and Attree and City of Melville (WASAT 35). The key findings from these cases are as follows:

- What is an acceptable or unacceptable impact is a matter of fact, degree and expert assessment.
- Assessment of views should consider whether water or skyline views are available and to what extent the view is already obstructed.
- Modelling should be provided to demonstrate the impact on views, including the room from which the view is seen.



#### 10.3.7 Revocation of Local Planning Policy P350.09 - Significant Views

- It is not a requirement to have a specialist view expert provide evidence on required aspects, rather, the qualitative assessment of views can be undertaken by planners.
- Views from habitable rooms and a standing position should be protected to a greater degree than those from bedrooms or a seated position.
- Developments which cause significant discontinuation of an existing panoramic view are likely to be unacceptable.
- 'Maintenance of access to views' does not mean that no degree of impact on views can be tolerated.

P350.09 is suitable for revocation for the following reasons:

- The Policy provides information requirements (i.e. applicant shall submit plans/ photographs demonstrating the impact on significant views). The introduction of the deemed provisions to the Planning and Development (Local Planning Schemes) Regulations 2015 (the Regulations) now provides for accompanying materials, which includes plans showing the existing and proposed ground levels, a report or any specialist studies or any other plan or information the local government reasonably requires (such as modelling views of significance). Details of local context are submitted for multiple dwelling proposals. An LPP is therefore not required to guide information requirements.
- The Policy provides that the City will assess the proposal against the objectives of the Policy, which is to balance consideration to the reasonable expectations of both existing residents and applicants. The City is required to do this as part of its discretionary assessment against the requirements of the design principles of the R-Codes. This allows for innovative design responses that may be more context and site responsive and as such, prescribing elements of the building which may be varied in an LPP is also not required. Where a deemed-to-comply provision is not met, the R-codes provides that applicant should provide sufficient justification to demonstrate how they have met or exceeded the requirements of the relevant design principle(s) when this pathway is pursued.
- With respect to retention of development entitlements, an LPP is not required to prescribe that a reduction in residential density or building height will not be required to retain views, as these are 'as of right' in the deemed-to-comply criteria of the R-Codes.

### Consultation

In accordance with the Regulations, consultation on the revocation of an LPP is not required.

### **Policy and Legislative Implications**

In accordance with the Regulations, an LPP may be revoked:

- *(a) by a subsequent local planning policy that;* 
  - *(i) is prepared in accordance with this Part; and*
  - (ii) expressly revokes the local planning policy; or
- *(b) by a notice of revocation:*
- *(i) prepared by the local government; and;*
- (ii) published by the local government in accordance with clause 87.'



# **Financial Implications**

Nil.

# Key Risks and Considerations

Risk Event Outcome	Legislative Breach
	Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation.
Risk rating	Low
Mitigation and actions	Should Council resolve to revoke the Policy, the City will comply with the requirements of the Regulations.

# Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Environment (Built and Natural)
Aspiration:	Sustainable, liveable, diverse and welcoming neighbourhoods
	that respect and value the natural and built environment
Outcome:	3.2 Sustainable built form
Strategy:	3.2.1 Develop and implement a sustainable local planning
	framework to meet current and future community needs

# Attachments

**10.3.7 (a):** Policy P350.09 Significant Views



# 10.4 STRATEGIC DIRECTION 4: LEADERSHIP

# 10.4.1 Listing of Payments November 2024

File Ref:	D-24-47970
Author(s):	Abrie Lacock, Manager Finance
Reporting Officer(s):	Garry Adams, Director Corporate Services

#### Summary

This report presents to Council a list of accounts paid under delegated authority between 1 November 2024 to 30 November 2024 for information. It also includes purchase card transactions between 1 October 2024 to 31 October 2024 in line with new legislative requirements. The City made the following payments:

EFT Payments to Creditors	(402)	\$4,922,434.51
Cheque Payment to Creditors	(1)	\$209.15
Total Monthly Payments to Creditors	(403)	\$4,922,643.66
EFT Payments to Non-Creditors	(90)	\$81,791.25
Cheque Payments to Non-Creditors	(14)	\$11,881.52
Total EFT & Cheque Payments	(507)	\$5,016,316.43
Credit Card Payments	(103)	\$20,179.11
Fleet Card Payments	(32)	\$2,210.04
Total Payments	(642)	\$5,038,705.58

### Officer Recommendation AND COUNCIL DECISION

#### 1224/233

Moved:	Councillor Nic Coveney
Seconded:	Councillor André Brender-A-Brandis

That Council receives the Listing of Payments for the month of November 2024 as detailed in **Attachment (a)**.

#### CARRIED (8/0)

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

### Background

Council has delegated to the Chief Executive Officer (CEO) the exercise of power to make payments from its Municipal and Trust Funds. In accordance with regulation 13(1) of the Local Government (Financial Management) Regulations 1996, a list of accounts paid by the CEO is to be prepared each month and presented to Council at the next Ordinary Meeting of the Council after the list is prepared. The Local Government (Financial Management) Regulations 1996 have been amended. Regulation 13A have been inserted requiring payments made with purchase cards to be included in the list of accounts paid.



#### 10.4.1 Listing of Payments November 2024

# Comment

The payment listing for November 2024 is included in Attachment (a).

The attached report includes a "Description" for each payment. The City's officers have used best endeavours to redact (in black) information of a private or confidential nature.

The report records payments are classified as:

<u>Creditor Payments</u>

These include payments by both cheque and EFT to regular suppliers with whom the City transacts business. The reference numbers represent a batch number of each payment.

<u>Non-Creditor Payments</u>

These are one-off payments that include both cheque and EFT that are made to individuals/suppliers who are not listed as regular suppliers. The reference numbers represent a batch number of each payment.

Purchase Cards

Purchase card payments are included in the listing of payments as required by the amended Regulations. The amended Regulations requires the City to prepare a list of the payments made with each card and to present it to Council. Due to the time lag between receiving the statements and the successful acquittal of transactions in the City's system this listing will always be for the month preceding the month for which creditor and non-creditor payments are being reported.

Details of payments made by direct credit to employee bank accounts, in accordance with contracts of employment, are not provided in this report for privacy reasons. The payments of bank fees, such as merchant service fees which are directly debited from the City's bank account in accordance with the agreed fee schedules under the contract for provision of banking services, are also not provided in this report.

### Consultation

Nil.

# **Policy and Legislative Implications**

Regulations 12, 13(1) and 13A of the Local Government (Financial Management) Regulations 1996. Policy P602 Authority to Make Payments from the Municipal and Trust Funds.

# **Financial Implications**

The payment of authorised amounts is within existing budget provisions.



#### 10.4.1 Listing of Payments November 2024

# Key Risks and Considerations

Risk Event Outcome	Legislative Breach
	Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation
Risk rating	Low
Mitigation and actions	Monthly Financial reporting timelines exceeding statutory requirements

### Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Leadership
Aspiration:	A local government that is receptive and proactive in meeting
	the needs of our community
Outcome:	4.3 Good governance
Strategy:	4.3.1 Foster effective governance with honesty and integrity and quality decision making to deliver community priorities

#### Attachments

10.4.1 (a):	Listing of Payments November 2024
<b>TO: 11T</b> (0).	Eisting of Layments November 2021



# 10.4.2 Monthly Financial Statements November 2024

File Ref:D-24-47969Author(s):Abrie Lacock, Manager FinanceReporting Officer(s):Garry Adams, Director Corporate Services

### Summary

The monthly Financial Statements are provided within **Attachments (a)–(i)**, with high level analysis contained in the comments of this report.

### Officer Recommendation AND COUNCIL DECISION

### 1224/234

Moved:	Councillor André Brender-A-Brandis
Seconded:	Councillor Nic Coveney

That Council notes the Financial Statements and report for the month ended 30 November 2024.

# CARRIED (8/0)

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

# Background

Regulations 34(1) of the Local Government (Financial Management) Regulations 1996, requires each local government to present a Statement of Financial Activity reporting on income and expenditure as set out in the annual budget. Regulation 34(3) specifies that the nature or type classification must be used. In addition, regulation 34(5) requires a local government to adopt a percentage or value to report on material variances between budgeted and actual results. In addition to the above, Regulation 35 requires a local government to present a Statement of Financial Position. The 2024/25 budget adopted by Council at its meeting held 25 June 2024, determined the material variance amounts of \$10,000 or 10% for the financial year. The Financial Management Reports contains an Original and Revised Budget column for comparative purposes.

# Comment

The Local Government (Financial Management) Regulations 1996 requires that a Statement of Financial Position and a Statement of Financial Activity are produced monthly. The Statement of Financial Activity is a financial report unique to local government drawing information from other reports to include operating revenue, expenditure, capital income, expenditure, loan funding and transfers to and from reserves.

Monetary policy measures taken by the Reserve Bank of Australia (RBA) appears be achieving its objective of lowering inflation in Australia, seemingly the monthly weighted average for the eight capital cities are now confirmed to be trending downward.



#### 10.4.2 Monthly Financial Statements November 2024

The October 2023 to October 2024 change of 2.1% compares favourably to the 2.1% for September 2023 to September 2024 and 2.7% for August 2023 to August 2024. Placing the October monthly weighted average inflation well within RBA target rates of between 2% and 3%.

To curb the high inflation the RBA have raised interest rates. The cash rate target increased from 0.10% in June 2022 to the current 4.35%. At its November meeting the RBA decided to leave the cash rate target unchanged once more.

Stating that underlying inflation remains too high, the RBA also made the following statement at its Board meeting of 5 November 2024: "Inflation has fallen substantially since the peak in 2022, as higher interest rates have been working to bring aggregate demand and supply closer towards balance. Headline inflation was 2.8 per cent over the year to the September quarter, down from 3.8 per cent over the year to the June quarter. This was as expected due to declines in fuel and electricity prices in the September quarter, but part of this decline reflects temporary cost of living relief. Abstracting from these effects, underlying inflation (as represented by the trimmed mean) was 3.5 per cent over the year to the September quarter. This was as forecast but is still some way from the 2.5 per cent midpoint of the inflation target. The forecasts published in today's *Statement on Monetary Policy* (SMP) do not see inflation returning sustainably to the midpoint of the target until 2026."

In framing the Annual Budget 2024/25, the City considered the continued economic uncertainty. The City continues to prudently manage its finances through this uncertain time whilst remaining conscious of the need to provide quality services to its community.

Actual income from operating activities for November year-to-date (YTD) is \$62.52m in comparison to budget of \$61.73m, favourable to budget by an insignificant \$0.79m or 1.28%. Actual expenditure from operating activities for November is \$28.92m in comparison to the budget of \$29.69m, favourable to budget by \$0.77m or 2.60%. The November Net Operating Position of \$33.60m is \$1.56m favourable in comparison to budget.

Actual Capital Revenue is lower than budget by \$0.18m, \$0.55m compared to budget of \$0.73m, revenue recognition is dependent on capital project completion. Actual Capital Expenditure YTD is \$3.97m in comparison to the budget of \$3.96m, slightly higher than budget. A variance analysis is provided within **Attachment (e)** titled Significant Variance Analysis.

Cash and Cash Equivalents amounted to \$98.81m. Consistent with previous monthly reports, the Cash and Cash Equivalents balance is contained within the Statement of Financial Position. In addition, further detail is included in a non-statutory report (All Council Funds).

Banks have been pricing in an anticipated rate cut by the RBA, offering average interest rates of 4.83% for investments under 12 months. The City holds a portion of its funds in financial institutions that do not invest in fossil fuels. Investment in this market segment is contingent upon all the other investment criteria of Policy P603 Investment of Surplus Funds being met. At the end of November 2024, the City held 41.78% of its investments in institutions that do not provide fossil fuel lending. The Summary of Cash Investments illustrates the percentage invested in each of the non-fossil fuel institutions and the short-term credit rating provided by Standard & Poors for each of the institutions.

### Consultation

Nil.



#### 10.4.2 Monthly Financial Statements November 2024

## Policy and Legislative Implications

This report is in accordance with the requirements of the Section 6.4 of the *Local Government Act 1995* and regulation 34 of the Local Government (Financial Management) Regulations 1996.

## **Financial Implications**

The preparation of the monthly financial reports occurs from the resources provided in the annual budget.

Risk Event Outcome	Legislative Breach
	Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation.
Risk rating	Low
Mitigation and actions	Monthly Financial reporting timelines exceeding statutory requirements

## Key Risks and Considerations

## **Strategic Implications**

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Leadership
Aspiration:	A local government that is receptive and proactive in meeting
	the needs of our community
Outcome:	4.3 Good governance
Strategy:	4.3.1 Foster effective governance with honesty and integrity and
	quality decision making to deliver community priorities

## Attachments

10.4.2 (a):	Statement of Financial Position
10.4.2 (b):	Statement of Change in Equity
10.4.2 (c):	Statement of Financial Activity
10.4.2 (d):	Operating Revenue and Expenditure
10.4.2 (e):	Significant Variance Analysis
10.4.2 (f):	Capital Revenue and Expenditure
10.4.2 (g):	Statement of Council Funds
10.4.2 (h):	Summary of Cash Investments
10.4.2 (i):	Statement of Major Debtor Categories

## 10.4.3 City of South Perth Annual Report 2023/24

File Ref:	D-24-47709
Author(s):	Danielle Cattalini, Manager Customer, Communications and
	Engagement
	Abrie Lacock, Manager Finance
Reporting Officer(s):	Garry Adams, Director Corporate Services

## Summary

This report recommends that Council accept the 2023/24 Annual Report and endorses the Electors' General Meeting to be held Tuesday 4 February 2025.

#### **Officer Recommendation AND COUNCIL DECISION**

#### 1224/235

Moved:	Councillor Nic Coveney
Seconded:	Councillor André Brender-A-Brandis

#### That Council:

- 1. Accepts the City of South Perth Annual Report for the year 2023/24 as shown at **Attachment (a)**; and
- 2. Endorses the Electors' General Meeting to be held Tuesday 4 February 2025.

## **CARRIED BY ABSOLUTE MAJORITY (8/0)**

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

## Background

Each year Council is required to accept the City of South Perth Annual Report. Once accepted by Council, the Annual Report is to be published on the City's website within 14 days and presented to an Electors' General Meeting within 56 days of Council accepting the report.

## Comment

The City of South Perth Annual Report 2023/24 provides a comprehensive account of the City's activities throughout the financial year and highlights the City's progress towards the strategic objectives in the City's Strategic Community Plan 2021 – 2031. The Annual Report also contains information on the City's achievements and challenges and key targets for the year ahead.

The Annual Financial Statements will also be presented as a separate report for Council's adoption as recommended by the Audit, Risk and Governance Committee.



### 10.4.3 City of South Perth Annual Report 2023/24

During June 2022, a first tranche of amendments to the Local Government (Financial Management) Regulations 1996 (Finance Regulations) and Local Government (Audit) Regulations 1996 (Audit Regulations) came into effect. The amendment removed, amongst other things, the requirement for local governments to include financial ratios in the annual financial reports and as such for the auditor to audit and/or attest the ratios. The State Government have designed a new Local Government Financial Index (LGFI) with four ratios, it will replace the previous Financial Health Indicator (FHI) used on the MyCouncil website. A two-year trial of the LGFI has been endorsed by the Minister for Local Government. Local governments will receive more information from the Department of Local Government, Sport and Cultural Industries in due course including their draft LGFI workbooks and instructions on how to review, amend and verify the data for their LGFI scores. Once verified these scores will be published on the MyCouncil website.

Like the 2022/23 Financial Year and for information purposes, the (old) ratios for the 2023/24 Financial Year as calculated by the City are included in the table below. These ratios, together, provide for an estimated overall Financial Health indicator Score of 87 (2022/23 – 90), which compares very favourably against the benchmark figure of 70. The last two years results are mainly attributed to operating surpluses as opposed to the preceding years operating losses.

Ratio Name	Benchmark Ratio	High Ratio	2023/24	2022/23
Current	1.00	1.50	2.17	2.05
Asset Consumption	0.50	0.75	0.75	0.75
Asset Renewal Funding	0.75	1.10	0.98	0.92
Asset Sustainability	0.90	1.20	0.78	1.03
Debt Service Cover	2.00	5.00	4.67	3.87
Operating Surplus	0.01	0.15	0.05	0.04
Own Source Revenue	0.40	0.90	1.02	1.00

Once the Annual Report and Annual Financial Statements are accepted by Council it is proposed to hold the Electors' General Meeting on Tuesday 4 February 2025.

## Consultation

There is no legislative requirement for the City to consult on the Annual Report, however, the *Local Government Act 1995* requires the Annual Report to be made available to members of the public prior to the Electors' General Meeting.

## **Policy and Legislative Implications**

Section 5.53 of the *Local Government Act 1995* requires a local government to prepare an Annual Report for each financial year.

Section 5.54 of the *Local Government Act 1995* requires the Annual Report to be accepted by the local government no later than 31 December after that financial year.



#### 10.4.3 City of South Perth Annual Report 2023/24

Section 5.27 of the *Local Government Act 1995* requires an Electors' General Meeting to be held once every financial year on a day selected by the local government but not more than 56 days after the local government accepts the annual report.

## **Financial Implications**

The costs associated with the Annual Report and holding the Electors' General Meeting are contained within the City's 2024/25 operating budget.

## **Key Risks and Considerations**

Risk Event Outcome	Legislative Breach
	Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation.
Risk rating	Low
Mitigation and actions	Compliance with the legislative requirements for Annual Reports under the <i>Local Government Act 1995</i> .

## **Strategic Implications**

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Leadership
Aspiration:	A local government that is receptive and proactive in meeting
	the needs of our community
Outcome:	4.3 Good governance
Strategy:	4.3.1 Foster effective governance with honesty and integrity and
	quality decision making to deliver community priorities

## Attachments

**10.4.3 (a):** Annual Report 2023/24



File Ref:D-24-47710Author(s):Toni Fry, Manager GovernanceReporting Officer(s):Garry Adams, Director Corporate Services

## Summary

This report considers the current provisions of the City of South Perth Dogs Local Law 2016, which was adopted in 2016 to reflect the *Dog Act 1976* and Dog Regulations 2013 at that time.

Following review, significant new inclusions are proposed; therefore, it is considered appropriate that the existing Dogs Local Law 2016 be repealed and a new Dogs Local Law be created.

The **purpose** of the proposed dogs local law is to make provisions about the confinement of dogs, control the number of dogs that can be kept on premises in the district, the impounding of dogs, regulate kennel establishments, and to require removal of dog excreta.

The <u>effect</u> of the proposed dogs local law is to extend the controls over dogs which exist under the *Dog Act 1976* and Dog Regulations 2013.

## Officer Recommendation AND COUNCIL DECISION

## 1224/236

Moved:Councillor Glenn CridlandSeconded:Councillor Nic Coveney

## That Council:

- 1. In accordance with s3.12(3)(a)(b) of the *Local Government Act 1995*, give local public notice stating that:
  - a) it proposes to make a Dogs Local Law 2025, and a summary of its purpose and effect;
  - b) copies of the proposed local law may be inspected at the City offices; and
  - c) submissions about the proposed local law may be made to the City within a period of not less than six weeks after the statutory public notice is given.
- 2. Note that the results of the public submission will be presented to Council for consideration.

CARRIED (8/0)

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

#### Against: Nil.



## Background

The City of South Perth (the City) is required under Section 3.16 of the *Local Government Act 1995* to review its local laws every eight years. The City of South Perth Dogs Local Law 2016 (2016 Local Law) was Gazetted on 13 January 2017 replacing the *City of South Perth Dogs Local Law 2011* and was developed taking into consideration significant changes which had occurred to the *Dog Act 1976* (the Act) and the introduction of the Dog Regulations 2013 (the Regulations). Changes to the Act in 2013 and the establishment of the Regulations realigned many areas previously dealt with under a local law to being dealt with by the Act and Regulations.

In 2016, following legislative changes it was considered by the City that the requirements of the local law were limited to the confinement and fencing of dogs, the maximum number of dogs that can be kept on a property without approval and a requirement to remove dog excreta.

The City has recently reviewed the 2016 Local Law with the objectives to ensure that it complies with legislation and provides the City with the ability to adequately manage dogs in the district in accordance with the expectations of the community and the power available to the City.

## Comment

Section 51 of the Act provides local governments with the power to make local laws on specific matter which include, but is not limited to:

- providing for the registration of dogs;
- specifying areas within which it shall be an offence (unless the excreta are removed) for any person liable for the control of a dog to permit that dog to excrete on any street or public place or on any land without the consent of the occupier;
- requiring that in specified areas a portion of the premises where a dog is kept must be fenced in a manner capable of confining the dog;
- providing for the detention, maintenance, care and release or disposal of dogs seized; and
- providing for the licensing, regulating, construction, use, and inspection of approved kennel establishments.

In reviewing the 2016 Dog Local Law, City Officers reviewed the WALGA model local law for dogs and will expand the City's local law to provide the City with additional powers as reflected in the WALGA model, therefore providing all stakeholders with further clarification of the City's requirements and providing the City with powers as available.



The proposed City of South Perth Dogs Local Law 2025 is at **Attachment (a)** and a description of the key inclusions are set out below:

## a) <u>Impounding of Dogs</u>

The City operates the Animal Care Facility which acts as a dog management facility in accordance with the Act. The facility, which opened on 17 December 2014, detains dogs impounded within the City boundaries as well as those impounded on behalf of six other metropolitan local governments. The provisions for the seizure and impounding of dogs are covered under the Act. Supplementary information regarding charges and costs, attendance of a pound keeper at the pound and the release of impounded dog information has been incorporated into Part 2 of the proposed Dogs Local Law 2025, providing further clarification of the City's requirements for all stakeholders.

## b) <u>Requirements and Limitations on the keeping of dogs</u>

Part 3 of the proposed Dogs Local Law 2025 details the limitation on the number of dogs which may be kept on any premises and the way dogs are to be confined on a premises.

## c) Approved Kennel Establishments

Part 4 of the proposed Dogs Local Law 2025 sets out the provisions that relate to an approved kennel establishment (kennel), including approval requirements, fees, period of licence, variation or cancellation of the licence, transfer, notification and inspection of the kennel. The City's Local Planning Scheme No 7 includes the provision for animal establishments which includes a premises used for the breeding, boarding, training or caring of animals for commercial purposes. It is therefore appropriate that the City's local law sets out the requirements for any such establishment within the district.

## d) <u>Offence to excrete</u>

Part 5 of the proposed Dogs Local Law 2025 details where it is an offence for a dog to excrete.

## e) <u>Enforcement</u>

Part 6 of the proposed Dogs Local Law 2025 sets out the provisions that relate to measures including modified penalties and infringement notices. Modified penalty infringement notices in the proposed Dogs Local Law 2025 includes three offences that have modified penalties ranging from the equivalent of 50 to 200 penalty units. Penalty Units are prescribed in the City of South Perth Local Law relating to Penalty Units; on 1 June 2024 one penalty unit is \$13.00. In accordance with the *Local Government Act 1995*, unless otherwise prescribed by regulation, the modified penalty that a local law may prescribe for an offence is not to exceed 10% of the maximum fine (\$5,000) that could be imposed for that offence by a court.

Within the proposed Dogs Local Law 2025, infringement notices have been specified for offences where the modified penalty adequately reflects the seriousness of the offence. Infringement notices are an important part of the City's enforcement and compliance regime, in that they enable the City to address minor compliance issues without causing the expense and delay of formal court proceedings.





## Considerations

Due to the new inclusions, it is considered appropriate that the existing Dogs Local Law 2016 be repealed and a new Dogs Local Law 2025 be created. Section 51 of the Act provides that a local government may make local laws about dogs using the process set out in section 3.12 of the *Local Government Act 1995*.

In accordance with s3.12(3)(a)(b) of the *Local Government Act 1995*, the City is to give local public notice stating that:

- It proposes to make a Dogs Local Law 2025, and a summary of its purpose and effect;
- Copies of the proposed local law may be inspected at the City offices;
- Submissions about the proposed local law may be made to the City within a period of not less than six weeks after the statutory public notice is given;
- Provide a copy to the Minister for Local Government; Youth; Minister Assisting the Minister for Training and Workforce Development; and
- Note that the results of the public submissions will be presented to Council for consideration.

## Consultation

To commence the local law-making process, it is necessary for the City to give local public notice of its intent to make the proposed Local Law and invite submissions for a period of no less than six weeks after the notice is given. As this invitation for submissions commences over the Christmas Period (mid-December to mid-January), the consultation period will be extended to 13 February 2025, thereby providing further time for engagement.

## **Policy and Legislative Implications**

Section 3.12 of the *Local Government Act 1995* prescribes the process for the making of a local law.

Section 51 of the *Dog Act 1976* provides local governments with the power to make local laws related to specific matters pertaining to the management of dogs in the district.

## **Financial Implications**

The costs associated with the statutory advertising of the proposed Local Law is contained within the adopted 2024/25 Annual Budget.



## Key Risks and Considerations

Risk Event Outcome	Legislative Breach
	Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation.
Risk rating	Low
Mitigation and actions	Following the requirements of S3.12 of the <i>Local Government Act 1995.</i>

## Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Leadership
Aspiration:	A local government that is receptive and proactive in meeting
	the needs of our community
Outcome:	4.3 Good governance
Strategy:	4.3.1 Foster effective governance with honesty and integrity and quality decision making to deliver community priorities

## Attachments

<b>10.4.4 (a):</b> Proposed Dogs Local Law 20
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## 10.5 MATTERS REFERRED FROM COMMITTEE MEETINGS

## 10.5.1 2023/24 Annual Financial Statements (External) Audit Information Systems Report

File Ref:D-24-47715Author(s):Abrie Lacock, Manager FinanceReporting Officer(s):Garry Adams, Director Corporate Services

## Summary

This report tables the 2023/24 Annual Financial Statements Final Audit Information Systems Audit report from the Office of the Auditor General (OAG), referred to as a Management Letter. Like prior years the 2023/24 Annual Financial Statements Audit included an Information Systems Audit. The Information Systems Audit Management letter includes 14 findings, risk ratings, recommendations, and management comments.

It is recommended that all the findings are accepted and added to the City's Audit Register, with commentary on progress of resolution to be reported at each Audit, Risk and Governance Committee Meeting.

## Officer, Committee Recommendation AND COUNCIL DECISION

## 1224/237

Moved:	Councillor Nic Coveney
Seconded:	Councillor André Brender-A-Brandis

That the Audit, Risk and Governance Committee recommends to Council that it:

- 1. Notes and accepts the Information Systems Audit Management Letter Confidential Attachment (a); and
- 2. Includes the findings of the Final Audit Management Letter Information Systems Audit in the Audit Register.

## **CARRIED BY EXCEPTION RESOLUTION (8/0)**

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

## Background

The External Audit, also known as an Audit of the Annual Financial Report is conducted separately from Internal Audit. External Audit focuses on providing an objective independent opinion of the financial statements prepared by the City. In forming that opinion, testing is undertaken of internal controls, systems and procedures that form the basis of the balances that make up the Annual Financial Report.

The *Local Government Amendment (Auditing) Act 2017* made legislative changes to the *Local Government Act 1995* to provide for the auditing of local governments by the Office of the Auditor General (OAG).



#### 10.5.1 2023/24 Annual Financial Statements (External) Audit Information Systems Report

The changes also allow for the OAG to undertake various types of audits including Information System Audits. These audits are conducted at a sample of State or Local Government entities. The Information Systems Audit focuses on the computer environments to determine if these effectively support the confidentiality, integrity and availability of information they hold.

Following on from the last six years, the OAG performed the City of South Perth 2023/24 Annual Financial Statements external audit. The external audit occurs in two steps, the first being an Interim Audit which typically tests controls around transactions, with the final stage being the Audit work to attest the balances and notes that comprise the Annual Financial Statements.

The 2023/24 Information Systems Audit was the fifth such audit, with the first being conducted by the OAG for the financial year 2018/19 which included 19 findings.

A second Information Systems Audit was conducted in 2019/20, and it identified 23 findings (14 of which were a replication of previously identified findings).

The 2021/22 Information Systems Audit identified 22 findings of which eight were replicated from previous audits. The 2022/23 Information Systems Audit identified 20 findings of which 18 were replicated from the previous audits.

Good progress has been made and the 2023/24 Information Systems Audit identified 14 findings of which 9 were replicated from the previous audits. No findings have been rated as significant and all findings are confirmed to have no impact on the audit opinion.

With reference to the Information Systems Audit, it is therefore recommended that the existing open replicated findings be closed and replaced with the 2023/24 findings.

All Audit recommendations are recorded in the Audit Register. Progress will be monitored by management, this Committee and Council.

## Comment

The Final Audit was conducted in October 2024, with the Information Systems Audit Management Letter **Confidential Attachment (a)** being issued. It includes 14 findings, risk ratings, recommendations, and management comments. This report is presented for the Committee's consideration.

Officers recommend all findings are included in the Audit Register.

The WA Auditor General undertakes Information Systems Audits at selected Local and State Government agencies. Findings are presented to Parliament in the summary report. The results of the City's audit will be incorporated into the summary report presented to Parliament. A copy of this report will be made available when issued.

It should be noted that whilst a number of findings have remained outstanding across audit years, there has been a large amount of work undertaken to address these however, due to supplier issues and internal resourcing issues, some of these remain work in progress. The City will continue to work through all findings in priority order, within its resourcing constraints.

#### Consultation

Nil.



## **Policy and Legislative Implications**

Local Government Act 1995 and Regulations.

## **Financial Implications**

The fee for finalising the External Audit for the 2023/24 Annual Financial Statements is estimated at around \$104,500 (excl GST). An amount of \$73,000 was included in the budget, however a budget adjustment of \$31,500 will be required at midyear review.

The cost of City Officers' ongoing effort to undertake the improvements and report on progress has not been estimated.

Risk Event Outcome	Legislative Breach
	Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation
Risk rating	Low
Mitigation and actions	Compliance with the <i>Local Government Act 1995.</i>

## Key Risks and Considerations

## Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Leadership
Aspiration:	A local government that is receptive and proactive in meeting
	the needs of our community
Outcome:	4.3 Good governance
Strategy:	4.3.4 Maintain a culture of continuous improvement

## Attachments

10.5.1 (a):	Final Audit Informations Systems Management Letter
	(Confidential)



## 10.5.2 2023/24 City of South Perth Annual Financial Report

File Ref:D-24-47716Author(s):Abrie Lacock, Manager FinanceReporting Officer(s):Garry Adams, Director Corporate Services

## Summary

This report tables the 2023/24 Annual Financial Report, the Independent Auditor's Report and the Office of the Auditor General Exit Brief.

#### Officer, Committee Recommendation AND COUNCIL DECISION

#### 1224/238

Moved:Councillor Nic CoveneySeconded:Councillor André Brender-A-Brandis

That the Audit, Risk and Governance Committee recommends to Council that it:

- 1. Adopt the Annual Financial Report shown at **Attachment (a)**;
- 2. Accepts the Independent Auditor's Report on the 2023/24 Annual Financial Report presented by the WA Auditor General shown at **Attachment (b);** and
- 3. Accepts the WA Auditor General Annual Financial Audit Exit Brief shown at **Confidential Attachment (c)**.

## **CARRIED BY EXCEPTION RESOLUTION (8/0)**

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

## Background

The Department of Local Government, Sport and Cultural Industries (DLGSCI) Operational Guidelines Number 9 – Audit in Local Government, describe that the CEO is responsible to ensure the external audit report and Annual Financial Report is provided to the Audit, Risk and Governance Committee (ARGC) for review. This is the sixth year that the City's external audit has been conducted by the WA Auditor General (OAG). The City of South Perth was one of the first Councils where the WA Auditor General conducted the external audit as part of the completed staged transition for all local governments to be audited by the OAG.

The 2023/24 Annual Financial Report shown at **Attachment (a)** provides the community with an open and accountable insight into how the City has performed against the adopted Annual Budget 2023/24 as the short term plan informed by the vision and strategic objectives outlined in the City's Strategic Community Plan 2021-2031.

Included in **Attachment (b)** is the Independent Auditor's Report on the 30 June 2024 Annual Financial Report. The WA Auditor General has presented their findings in the Annual Financial Audit Exit Brief which is provided at **Confidential Attachment (c)**.



#### 10.5.2 2023/24 City of South Perth Annual Financial Report

## Comment

The Annual Financial Audit Exit Brief **Confidential Attachment (c)** at Part 3 is titled "Issues Identified during the Audit" and under the heading Reporting and Financial Control Issues there are no findings. It also describes and includes a summary of the Information Systems Control Issues, from the Information Systems audit performed as part of the Annual Financial Audit. Details are reported to the Committee in a separate report forming part of the agenda for this meeting.

Part 4 of the Exit Brief describes audit outcomes relating to risks identified during audit planning. This section confirms that all risks identified were adequately tested and mitigated, issues identified have been included in Part 3 as detailed above.

The Annual Financial Audit Exit Brief confirms at Part 5, that the City treated the disposal of Collier Park Village correctly in its accounts.

Part 6 refers to an "Information Systems Maturity Model." As part of the information systems audit a Capability Maturity Assessment is performed. The capability maturity model is a way of assessing how well developed and capable the established IT controls are. The current Assessment shows that the City's maturity across a number of areas has improved over the past year.

Part 7 of the Exit Brief describes unadjusted errors and misstatements and confirms that there are no unadjusted errors or misstatements. The WA Auditor General has once again issued an unqualified opinion in the Independent Auditor's Report.

Parts 8, 9 and 10 deals with the audit fee, grant acquittals and next year's audit respectively.

Officers recommend that the ARGC receive the presentation by officers from the Office of the Auditor General and note the 2023/24 Annual Financial Report including the audit opinion and the Annual Financial Audit Exit Brief.

The ARGC may make recommendations to Council, with Council required to accept the Annual Report, including the Annual Financial Report, for presentation to the annual Electors' General Meeting.

The Annual Financial Report and Independent Auditor's Report are complete. There may be minor layout and textual amendments (presentation amendments) to the Annual Financial Report prior to it being presented to the Electors' General Meeting in February 2025.

## Consultation

Nil.

## **Policy and Legislative Implications**

Section 5.53(1) of the *Local Government Act 1995* requires a local government to prepare an annual report for each financial year. Section 5.53(2) of the *Local Government Act 1995* specifies that the Annual Report is to contain the financial report and auditor's statement for that financial year.

## **Financial Implications**

Nil.



#### 10.5.2 2023/24 City of South Perth Annual Financial Report

## Key Risks and Considerations

Risk Event Outcome	Legislative Breach
	Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation.
Risk rating	Low
Mitigation and actions	Annual Financial Report provided in compliance with the requirements of the <i>Local Government Act 1995.</i>

## Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Leadership
Aspiration:	A local government that is receptive and proactive in meeting
	the needs of our community
Outcome:	4.3 Good governance
Strategy:	4.3.4 Maintain a culture of continuous improvement

## Attachments

10.5.2 (a):	2023/24 City of South Perth Annual Financial Report
10.5.2 (b):	2023/24 Audit Opinion
10.5.2 (c):	Annual Financial Audit Exit Brief (Confidential)



## 10.5.3 Quarterly Activity Report

File Ref:D-24-47717Author(s):Toni Fry, Manager GovernanceReporting Officer(s):Garry Adams, Director Corporate Services

## Summary

This report outlines recent activities undertaken by the City of South Perth relating to Risk Management, Business Continuity and Workplace Health and Safety and an overview of the activities planned.

#### Officer, Committee Recommendation AND COUNCIL DECISION

#### 1224/239

Moved:Councillor Nic CoveneySeconded:Councillor André Brender-A-Brandis

That the Audit, Risk and Governance Committee recommends to Council that it:

- 1. Notes the details of the Quarterly Activity Report as contained in the body of the report;
- 2. Notes the one Corporate Operational Risk being escalated as contained within the report; and
- 3. Endorses the Strategic Risk Register as contained in **Confidential Attachment (a).**

## **CARRIED BY EXCEPTION RESOLUTION (8/0)**

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

## Background

The Council is responsible for the strategic direction of the City. The City's Audit, Risk and Governance Committee (ARGC) is a Committee of Council in accordance with the *Local Government Act 1995* (the Act) and is responsible for providing guidance, assistance and oversight to the Council, in relation to matters which include the City's compliance with Regulation 17 of the Local Government (Audit) Regulations 1996 (the audit regulations).

The responsibility of the Chief Executive Officer (CEO) in relation to Regulation 17 of the audit regulations includes reviewing the appropriateness and effectiveness of the City's systems and procedures in relation to:

- a) risk management;
- b) internal control; and
- c) legislative compliance.



## 10.5.3 Quarterly Activity Report

This activity report will provide an update on the City's Risk Management, Business Continuity and Workplace Health and Safety activities undertaken for the previous quarter and identifies proposed activities for the upcoming quarter.

Information contained in this report will assist the ARGC in fulfilling their responsibilities as they relate to Regulation 17 of the audit regulations.

## Comment

## 1) Strategic Risk Register

The Strategic Risk Register (register) has been developed in consultation with the City's Elected Members and external members of the ARGC. The register was last endorsed by the ARGC at its meeting held 10 September 2024.

The register, as contained in **Confidential Attachment (a)**, has been reviewed by the Executive Management Team with one amendment in terminology related to Risk 7 - Work Health and Safety and the City's proposed Industrial Agreement. This amendment is identified in red text within the register which is presented to the ARGC for endorsement.

## 2) Operational Risk Register

In accordance with the requirements of the Risk Management Framework 2024 all Corporate Operational risks with a residual risk rating of High or Extreme are presented to the ARGC for review and noting. The Internal Risk Management Committee (IRMC) met on 3 October 2024 at which time the Operational Risk Register was reviewed and subsequently presented to the Executive Management Team on 21 October 2024 for endorsement.

Due to the recent improvement in availability of contractors and the impact on City activities, Operational Risk 5.0 Dependency on Contractors to Deliver Key Projects/Services was reassessed from a high residual risk level to a moderate risk level.

Subsequently one risk remains on the operational risk register with a residual risk rating at high or above as detailed below:

## Corp Risk 1.2 Physical security of City Officers and Assets

## Outcome: Health/Injury

Due to hostile incidents which have occurred at City facilities, the residual likelihood of this risk event occurring remains as possible, with the risk rating remaining as high.

## <u>Controls</u>

Established corporate policies, management practices, procedures and strategies including:

- Communications on 'increased alert level' provided via email.
- Audio communication on CCTV at Waste Kiosk (completed) and thermographic camera to be installed at Recycling Centre 'battery storage area.'
- External provider engaged for building security.
- Additional security cameras installed at Animal Care Facility, George Burnett Leisure Centre and Civic Centre Customer Service.



- Swipe card access to staff administration areas.
- Training and awareness sessions provided.
- Additional exit door installed in Development Services meeting room.
- Operations and Recycling Centre – main entry gates closed to the public outside business hours.

- Personal duress alarm for Animal Care Facility Officers working alone.
- Cashless operations at the Civic Centre.
  - Security gate and fencing installed at the Civic Centre staff carpark.
  - Security screens on all windows at Animal Care Facility and Rangers Office.

## Further actions/comments

• Develop and review policies and management practices to address security access.

.

- Further rollout/renew/upgrade of CCTV at all City buildings.
- Physical review of security at the Animal Care Facility, Rangers Office and Operations Centre reception area currently in progress.
- Civic and Administration reception desk glass barrier to be installed.
- Review of National Terrorism Threat Level.

## 3) Business Continuity

A Business Continuity Management Framework (BCMF) has been developed and was presented and noted at the 12 September 2023 ARGC Meeting. City Officers have been working towards developing a process implementation plan, which is expected to be rolled out across the City's business units in early 2025. A report on this progress will be provided at the March 2025 ARGC meeting.

## 4) ISO 45001 Work Health and Safety

• The Executive Management Team, Work Health and Safety - Safety Management System meeting was held in July 2024 at which time the WHS Annual Target and Objectives for 2023/24 were reviewed and finalised with the Annual Target and Objectives adopted for 2024/25.

An internal WHS ISO45001 audit was conducted in August 2024 to cover Civic Centre and GBLC activities.

- Training was held in July for the Leadership Team on menopause-friendly work practices, as part of the City becoming accredited towards being a Menopause Friendly Workplace.
- First Aid training was held in July 2024 for 24 employees.
- Incident investigation training for HR representatives, Coordinators, Supervisors, and Team Leaders was held in August 2024.



#### 10.5.3 Quarterly Activity Report

R U OK? Day presenter from the Happiness Co was engaged to present at the 'All of Staff' meeting held on the national R U OK? Day, to talk about how to identify individual behaviours' of those who may be struggling as well as how to engage and ask the right questions to support them.

## 5) Planned Activities

The following activities are planned (subject to the availability of organisational officers) for the remainder of the 2024/25 financial year:

System/Procedure	Activity	Expected Outcome
Risk Management	Operational risks to be reviewed on a quarterly basis.	The City's Corporate Operational Risk register to be as current as reasonably practicable.
Risk Management	Development of further fraud and corruption training.	Increased knowledge within the City's business units in order to further protect resources and information and safeguard the integrity and reputation of the City.
Business Continuity	Rollout of updated business continuity plans in accordance with the requirements of the Business Continuity Management Framework.	The City's Business Continuity Plans to be as current as reasonably practicable.
Risk Management	Management Practice M695 Risk Management.	Sound risk management practices and procedures to be further integrated into the City's strategic and operational planning process and day to day business practices.
Risk Management	Provide training program for identified officers.	Provide support and guidance to officers ensuring they have familiarity with the City's risk management practices.
Workplace Health and Safety	Continue to implement the annual Targets & Objectives.	Targets are on track to be achieved for 2024/25.

## Consultation

Nil.



#### 10.5.3 Quarterly Activity Report

## **Policy and Legislative Implications**

- Reg 17 (1) (a) (b) and (c) of the Local Government (Audit) Regulations 1996
  - 17. CEO to review certain systems and procedures
    - (1) The CEO is to review the appropriateness and effectiveness of a local government's systems and procedures in relation to
      - (a) risk management;
      - (b) internal control; and
      - (c) Legislative compliance.
- Work Health and Safety Act 2020

## **Financial Implications**

Nil.

## **Key Risks and Considerations**

Risk Event Outcome	Legislative Breach
	Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation
Risk rating	Low
Mitigation and actions	Continuous review and improvement in relation to all Risk Management, Business Continuity and Workplace Health and Safety activities.

## **Strategic Implications**

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Leadership
Aspiration:	A local government that is receptive and proactive in meeting
	the needs of our community
Outcome:	4.3 Good governance
Strategy:	4.3.4 Maintain a culture of continuous improvement

## Attachments

10.5.3 (a):

Strategic Risk Register (Confidential)



File Ref:D-24-47718Author(s):Toni Fry, Manager GovernanceReporting Officer(s):Garry Adams, Director Corporate Services

## Summary

This report provides an update on the progress of actions included in the Audit Register. The Audit Register includes all open audit findings that have previously been accepted by the Audit, Risk and Governance Committee and Council.

#### Officer, Committee Recommendation AND COUNCIL DECISION

### 1224/240

Moved:Councillor Nic CoveneySeconded:Councillor André Brender-A-Brandis

That the Audit, Risk and Governance Committee recommends to Council that it:

1.	Notes the progress recorded against each item within the Audit Register in <b>Confidential Attachment (a)</b> ; and
2.	Approves the findings marked as Complete (100%) in the Audit Register, to be registered as closed and no longer reported to the Committee.
	CARRIED BY EXCEPTION RESOLUTION (8/0)
For:	Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.
Agair	nst: Nil.

## Background

The confidential Audit Register as contained in **Confidential Attachment (a)** lists internal and external audit findings and describes the progress of implementing improvements and the percentage completion. This report is prepared for noting the progress and completion of findings since the last meeting.

## Comment

The Audit Register contained in **Confidential Attachment (a)** presents audit outcomes by 'Finding' numbers. Any given Finding may have more than one 'Recommendation' and associated 'Agreed Management Action.'

Only when all Agreed Management Actions related to a Finding are marked as 100% complete, will the report be presented to the Audit, Risk and Governance Committee (ARGC), with a recommendation that the Finding be closed.



The Audit Register has been formatted to ensure clarity as detailed below:

- 1. Where a Finding has more than one Agreed Management Action, it is represented with double lines around that entire Finding.
- 2. Updates in relation to each Finding are displayed in chronological order i.e. latest update appears at the bottom of each Finding.
- 3. Each Finding that is to be closed (i.e. 100% complete for all Agreed Management Actions) is represented by a purple 'Closed Tally' column on the right and numbered.
- 4. All Findings that are being recommended for closure by the ARGC are filtered to the end of the register.

The ARGC is requested to recommend that Council note the progress and officer comments. In addition, it is recommended all Findings marked as complete (100%) in the Audit Register be registered as closed. All closed items will not form part of the Audit Register report for future meetings.

It is requested to note the Audit Register in Confidential Attachment (a).

## **Internal Auditor**

The City recently invited expressions of interest from qualified and experienced auditors to undertake all aspects of the preparation and execution of a revised Strategic Internal Audit Plan for the period 2024-2027.

The Request for Quotation was released via WALGA Vendorpanel on Friday 23 August 2024 to the following organisations:

- 1. Australian Audit Pty Ltd
- 2. KPMG
- 3. Moore Australia (WA) Pty Ltd
- 4. Paxon Business and Financial Services Pty Ltd
- 5. RSM Australia
- 6. Stantons International Audit and Consulting Pty Ltd
- 7. William Buck Consulting (WA) Pty Ltd

At the close of submissions on Wednesday 11 September 2024 the following organisations had responded:

- 1. Australian Audit Pty Ltd
- 2. Moore Australia (WA) Pty Ltd
- 3. Paxon Business and Financial Services Pty Ltd
- 4. Stantons International Audit and Consulting Pty Ltd
- 5. William Buck Consulting (WA) Pty Ltd

The evaluation panel made up of the Director Corporate Services, Manager Finance Services and Manager Governance assessed each submission. Given the stringent evaluation process, it was evident that Willam Buck Consulting (WA) Pty Ltd stood out as the highest rated across the criteria. Additionally, their submission also presented competitive pricing whilst ensuring compliance with the requirements outlined.



It was therefore recommended Willam Buck Consulting (WA) Pty Ltd be selected as the preferred supplier to supply the Provision of Internal Audit Services for the City of South Perth for three years from the date of acceptance.

## Consultation

Nil.

## **Policy and Legislative Implications**

The Internal Audit function is considered a business improvement process that will assist in compliance with Regulation 5 of the Local Government (Financial Management) Regulation 1996 (CEO's duties as to financial management) and Regulation 17 of the Local Government (Audit) Regulations 1996 (CEO to review certain systems and procedures).

## **Financial Implications**

The Internal Audit function has a budget of \$40,000 for the 2024/25 financial year, and it is anticipated that a budget of a similar amount is to be adopted for future years. Officers' effort to undertake the improvements and report on progress has not been estimated.

Risk Event Outcome	Legislative Breach
	Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation
Risk rating	Medium
Mitigation and actions	Quarterly reporting of progress on the Audit Register to the ARGC and Council. In the report, Officer comments on actions taken and progressive completion of Actions are noted. Actions which are 100% complete are closed out and reported to the ARGC. There is no future reported on closed out actions.

## **Key Risks and Considerations**



## **Strategic Implications**

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Leadership
Aspiration:	A local government that is receptive and proactive in meeting
	the needs of our community
Outcome:	4.3 Good governance
Strategy:	4.3.1 Foster effective governance with honesty and integrity and
	quality decision making to deliver community priorities

#### Attachments

10.5.4 (a):	Audit Register Report (Confidential)
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File Ref:	D-24-47719
Author(s):	Anita Amprimo, Director Infrastructure Services
Reporting Officer(s):	Anita Amprimo, Director Infrastructure Services

## Summary

The Terms of Reference of the Audit, Risk and Governance Committee include responsibility for reviewing the City's policies. A number of policies are now presented for the consideration of the Committee and referral to Council for adoption.

#### Officer, Committee Recommendation AND COUNCIL DECISION

#### 1224/241

Moved:	Councillor Nic Coveney
Seconded:	Councillor André Brender-A-Brandis

That the Audit, Risk and Governance Committee recommends to Council that it:

1. Adopts the following revised policies with amendments as shown in **Attachment (a)**:

	•	·	
	P202	Energy Conservation	
	P203	Ground Water Management	
	P204	Chemical Use	
	P210	Street Verges	
	P211	Water Sensitive Urban Design	
	P212	Waste Management	
	P357	Right of Way (ROW) Maintenance and Development	
	P510	Traffic Management	
	P648	Motor Vehicle	
	P688	Asset Management	
		CARRIED BY EXCEPTION RESOLUTION (8/0)	
For:	Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy,		
	Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and		
	Hayley Prendiville.		
Against:	Nil		
Agamst.	INIL.		

## Background

In line with contemporary organisational models, the policy framework aligns policies to the City's Strategic Directions as contained in the Community Strategic Plan 2021-2031.

City Officers have been reviewing policies on a progressive basis during the 2024 calendar year. Each policy has been considered by the custodian business unit having the relevant technical expertise in relation to the policy content and subsequently by the Executive Management Team (EMT) representing each of the City's Directorates.



The review centres on the continuing relevance of the policy and the need to update it in light of any change in the legislative or operating environment. The review may identify a need to revise the policy, revoke the policy or that no change is needed.

This review was conducted on the policies that are vested with the Infrastructure Services Directorate. During this review, there were no new policies drafted for consideration and none were recommended to be revoked.

## **Amended Policies**

The policies listed below and at **Attachment (a)** are recommended with amendments as shown by track changes in each document.

A small summary explaining the amendments has been provided in the table below:

#### P202 Energy Conservation

At both a local and state level, there has been an increase in demand to develop new initiatives for the conservation of energy. These initiatives include the installation of charging stations for electronic vehicles and a bike enclosure with charging stations for e-bikes and e-scooters at the Civic Centre. This policy has been updated to encourage and promote sustainable transportation and the implementation of clean energy infrastructure upgrades in addition to the preexisting directives.

The business unit vested with responsibility for ensuring the compliance of this policy has been reassigned to Waste, Fleet and Facilities, as they have the ability to provide a holistic approach to implementing the directives outlined in the policy statement.

#### P203 Ground Water Management

Following the successful sale of Collier Park Retirement Village to Amana Living on 27 June 2024, references to the City's responsibility for ground water maintenance of the property has been removed from the policy.

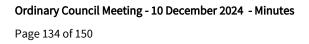
The policy has also been updated to identify the need for a Dewatering Management Plan when considering development applications that incorporate basement construction. This is in line with legislative requirements.

## P204 Chemical Use

The original version of this policy did include a provision that required both employees and external parties acting on behalf of the City to consider the safety implications for the community and environment. This has now been updated to include a comprehensive list of requirements.

This includes:

- Following manufacturers labels.
- State regulated guidelines.
- Available signage.
- Personal protective equipment.
- Storage directions.





The inclusion of these provisions ensures that all requirements are accounted for when City employees and external parties acting on behalf of the City encounter chemicals as part of their operational responsibilities.

## P210 Street Verges- Vegetation

The title of this policy has been updated to reflect the City's commitment to the development and retention of green and leafy streetscapes within the City. Whilst the preference is for verge treatments to consist of sustainable gardens and/or lawn, the policy has expanded its consideration of other treatments to include concrete paving upon application to the City. Synthetic turf is now explicitly excluded as a verge treatment.

Unapproved treatments will be liable to compliance which may result in the request for removal.

#### P211 Water Sensitive Urban Design

The objectives of Water Sensitive Urban Design have been included within the policy to clearly identify the purpose of the policy.

This includes:

- Meeting the water needs of Perth's population and economic growth.
- Utilisation of contemporary and adaptive water management.
- Exceeding national standards in water efficiency.

In addition to the inclusion of the purpose of the policy, legislative and document references have been updated.

#### P212 Waste Management

The content has been amended to reflect the Draft Waste Policy terminology and to align this policy with the content within the Waste Local Planning Policy.

Multiple and grouped dwelling developments consisting of five dwellings or more will be assessed by the City for the number of bins to be supplied to the property. The provision of reduced bin services at a multi-unit complex resulting in a reduced service charge has been removed.

#### P357 Right of Way (ROW) Maintenance and Development

In instances where there is a request to improve a privately owned ROW is received, the City will only fund the upgrade if the public has unrestricted access and the appropriate Minister has dedicated the portion of land as road. This is to ensure that the funding allocated to the improvement of the City's infrastructure is benefiting the wider community, rather than individual owners.

The title of the Minister has been noted as the 'appropriate Minister' to facilitate instances where portfolios change and facilitate continued compliance with the policy.



#### P510 Traffic Management

In an effort to ensure that this policy captures the relevant considerations, the inclusion of State and Federal criteria in identifying traffic calming/management methods has been included.

#### P648 Motor Vehicles

As part of the City's objective to implement energy conservation processes, this policy has been amended to reflect the processes introduced as part of that initiative.

References to the Green Vehicle Guide have been removed from the policy as this document is no longer available.

As the provisions of the Mayoral vehicle are already outlined under the provisions of Category 1 vehicles, it is proposed that the reference to the assigned vehicle for the Mayor be removed. This information is duplicated within the policy.

In an effort to facilitate flexibility in the allocation of vehicles, the policy has been amended to allow any position the ability to elect to have a vehicle from a lower category.

The City aims to ensure that the light fleet vehicles procured for the City cause the least environmental damage possible. In some instances, procuring an internal combustible engine power vehicle will be necessary due to the requirements of the vehicle. It is for this reason that the requirement to consider a four-cylinder vehicle in the first instance has been included.

#### P688 Asset Management

The responsibility of both the Council and the Chief Executive Officer has been outlined in this policy to clearly define the individual responsibilities in the asset management process.

Before the City can undertake any major works, renewals, improvements or create an asset, the City must first consider the need for the asset based on the following principles:

- 'Whole of life' cost of the asset.
- Options to renew the asset.
- Whether it forms part of a financial strategy.
- Origin and sustainability of funding sources.
- Non-asset owning solutions to meet objectives.

The inclusion of the principle of considering non-asset ownership to meet service delivery objectives ensures that the City adopts a sustainable and financially responsible approach to providing and maintaining assets for the ongoing benefit of the community.

## Consultation

Nil.

## Policy and Legislative Implications

The reviewed policies are consistent with the *Local Government Act 1995*, relevant legislation and guidelines and other City documents.

## **Financial Implications**

Nil.

## Key Risks and Considerations

Risk Event Outcome	Legislative Breach	
	Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation.	
Risk rating	Low	
Mitigation and actions	Review of all City policies on a regular basis.	

## **Strategic Implications**

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

Strategic Direction:	Leadership		
Aspiration:	A local government that is receptive and proactive in meeting		
	the needs of our community		
Outcome:	4.3 Good governance		
Strategy:	4.3.1 Foster effective governance with honesty and integrity and quality decision making to deliver community priorities		

## Attachments

10.5.5 (a):

Amended Policies



## 11. APPLICATIONS FOR LEAVE OF ABSENCE

• Councillor Nic Coveney for the period 26 December 2024 to 4 January 2025, inclusive.

The Presiding Member called for a Motion to approve the Leave of Absence application.

**COUNCIL DECISION** 

1224/242

Moved:Councillor André Brender-A-BrandisSeconded:Councillor Hayley Prendiville

That Council approve the Leave of Absence application received from Councillor Nic Coveney for the period 26 December 2024 to 4 January 2025, inclusive.

CARRIED (8/0)

For: Mayor Greg Milner, Councillors André Brender-A-Brandis, Mary Choy, Nic Coveney, Glenn Cridland, Blake D'Souza, Jennifer Nevard and Hayley Prendiville.

Against: Nil.

## 12. MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

Nil.

## 13. QUESTIONS FROM MEMBERS

13.1 RESPONSE TO PREVIOUS QUESTIONS FROM MEMBERS TAKEN ON NOTICE Nil.

## 13.2 QUESTIONS FROM MEMBERS

- Councillor Hayley Prendiville
- Councillor Jennifer Nevard
- Councillor Mary Choy
- Councillor Glenn Cridland

The questions and responses can be found in the **Appendix** of these Minutes.



# 14. NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF MEETING

Nil.

## 15. MEETING CLOSED TO THE PUBLIC

Nil.

## 16. CLOSURE

The Presiding Member thanked everyone for their attendance and closed the meeting at 8.49pm.



## APPENDIX

# 6.2 PUBLIC QUESTION TIME: 10 December 2024

	ark Brogan, Kensington I: 9 December 2024	Responses to question 1 and 2 provided by: Donna Shaw – Director Development and Community Services Response to question 3 provided by: Anita Amprimo – Director Infrastructure Services
[Preambl	le]	
My quest	tions this evening relate to the Local Heritage Survey and underground p	power in Kensington.
con our the pla des son list lov wit the wo Lis	the Agenda Briefing meeting of 3 December 2024, there was evident nfusion in the minds of some Councillors about processes and atcomes associated with the Local Heritage Survey and amendment of e Heritage List. This was particularly true of heritage areas and local anning policies that might be used to control development in resignated heritage areas. In respect of the community, confusion and me degree of misinformation is also apparent on the implications of ting for property values. Heritage classification generally does not wer property value, and in some cases it can even improve it. To assist th full and proper understanding of listing and its implications, and if e LHS is approved for advertising, will the City arrange a community prkshop for stakeholders to explain the Heritage Survey, the Heritage st and related processes, such as those concerning areas and local anning policies?	The City can undertake a drop-in session for community members and will prepare detailed FAQs on the local heritage framework review process. Officers are also available during business hours to discuss matters pertaining to the review and heritage in general.



## [Preamble]

At the Council's Agenda Briefing Meeting of 17 September 2024, Council heard a large number of deputations relating to a Notice of Motion regarding Options by the WASP's Hockey Club to Lease Sports Spaces in Collier Reserve. In the wash up, a deputation by award-winning heritage architect and Vice President of the Art Deco and Modernist Society, Mr Phillip McAllister was not heard. He had to leave. The deputation was in support of Councillor André Brender-A-Brandis' Notice of Motion 12.1, in relation to the contracting of an external Heritage Consultant to Review the LHS Assessments and Classification Recommendations. Phillips' deputation addressed three elements of normative good practice in the conduct of heritage surveys which are potentially missing from the current City of South Perth LHS process: 1. Failure to employ external consultants. 2. Inclusion of Category 3 places in the Heritage list 3. Responsibility for owner consultation. There has clearly been a process failure in relation to the hearing of Mr McAllister's deputation.

2.	Will Council invite him back to give this deputation as originally envisaged or publish specific responses in relation to the good practices he has identified with which the City of South Perth is potentially non- compliant?	Mr McAllister withdrew the deputation on the night, and it was instead circulated to all Elected Members ahead of the Ordinary Council Meeting, along with information on the Local Heritage Survey review and process.
3.	My last question concerns the hoary old chestnut of underground power in Kensington, which I am sure that many of the Councillors are familiar with. Kensington is the last suburb in South Perth to be considered for underground power, more than a quarter century after the first installation came to South Perth. Deadlines for receipt of the draft funding agreement and Council deliberation on the agreement come and go with no finalisation or apparent accountability. The 11 September 2024 Kensington Underground Power Update refers to receipt of the draft in October 2024, with fee structure deliberation as part of the 2025/26 Annual Budget deliberations. Will the City again provide an update on project milestones and schedules as of 10 December 2024?	The City continues to liaise with Western Power on the progress of this project. The most up to date estimate for works to commence on site, according to Western Power, is in the third quarter of 2025 noting that this is contingent on final Council endorsement of the project and resulting levy.



2 Ms K Poh, Como	Response to question 1 provided by: Anita Amprimo – Director
Received: 9 December 2024	Infrastructure Services
Received. 5 December 2024	Responses to question 2 and 3 provided by: Garry Adams – Director Corporate Services

## [Preamble]

The Black Cockatoos have had an unprecedented and devastating year due to Perth's record-breaking summer. This extreme heat destroyed their food sources and caused mass starvation, as seen in the influx of distressed, underweight birds at rehabilitation centres and the Perth Zoo. These conditions have also severely impacted this year's breeding season. Without urgent action from Local and State Governments, experts warn that all three species could face extinction within the next two decades. As you are aware, Collier Park Golf Course has been identified as one of the largest and most important roosting sites for Carnaby's Black Cockatoos in the metropolitan area. The remnant pine trees not only provide vital roosting sites but also a crucial food source for these birds. Given the importance of preserving these trees, it is reassuring to know that the City has prioritised retaining all the pine trees on-site and has made several revisions to the design concepts for the golf redevelopment to ensure their preservation.

1.	At a UGS public engagement event, I was encouraged to hear from a City officer that new pine trees have been planted at the golf course. Can the City provide details on how many have been planted so far and how many more are planned?	Since 2018, the City has planted a total of 661 new trees at Collier Park Golf Course. 140 have been Pinus radiata. In addition to the Pines, the City has also planted trees that are other sources of food for the Black Cockatoos. Future plantings will be dependent on what species we have available and also what comes out of the Urban Greening Strategy Review.
2.	It is understood that the proposed Golf Course redevelopment will include a two-storey driving range and other multi-use facilities. Will the City consult with Black Cockatoo experts during the design process to address concerns, such as light pollution from extended nighttime operations, in order to mitigate any potential impact on the roosting habitat?	It is proposed that the driving range will make use of the existing floodlights and will only operate for a maximum of an additional two hours per day. The impact of this on Black Cockatoos was previously considered as part of the site selection during the RAF planning process. As we progress further with designs, we will seek more input from experts in that area and also into some of the other areas of design as well.



3. Could the City outline the additional measures that will be implemented to ensure this development proceeds as planned, delivering an enhanced community recreational space, while minimising any significant harm to the endangered Black Cockatoos?	As per my previous response, as we progress through the detailed design process, consultation with various groups and experts will take place to ensure that the designs and operations achieve the desired outcomes without adversely impacting on the environment. As you have mentioned in your preamble and as we have noted in the report before Council tonight that all trees on the site are being retained. In fact, we have made significant changes to the original concept plans to ensure that the large trees closest to the proposed development will not suffer any adverse impacts.
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	Mr Barrie Drake, South Perth eived: 9 December 2024	Responses provided by: Donna Shaw – Director Development and Community Services
1.	If the Elected Members of the City of South Perth decide to allow sporting facilities to be built on Sir James Mitchell Park who will pay for this?	Should the land at Ellam Street be deemed suitable from a geotechnical perspective for development as sports spaces, Council will need to determine whether it seeks to develop the site for this purpose in the first instance, before deciding if and how it would fund such development. Funding sources could include municipal funds, grant funding and private investment.
2.	What would stop the Elected Members of the City of South Perth selling all or part of Sir James Mitchell Park to a developer in the same way as they sold the Civic Triangle. That is the piece of land bounded by Mends Street, Mill Point Road and Labouchere Road?	The land is reserved for Parks and Recreation under the Local Planning Scheme and the Metropolitan Region Scheme and cannot be developed for residential development. Rezoning would require Minister for Planning approval. The land is also within the Swan Development Control area and Minister for Environment approval would be required for any development. The majority of Sir James Mitchell Park is also Crown land, so owned by the King and Council does not own and cannot dispose of Crown land.
3.	Will the City of South Perth consult with the West Australian public before building any sporting structures on the Park and not just the residents of the City of South Perth?	No, given the City does not determine development applications on Sir James Mitchell Park as it is within the Swan Development Control area. Development applications within the Swan Development Control area require public consultation undertaken by the Department of Biodiversity, Conservation and Attractions, which is open to all members of the public, before being determined by the Minister for Environment.



4 Mr John Bassett, Como Received: 9 December 2024		Response to question 1 provided by: Donna Shaw – Director Development and Community Services Response to question 2 provided by: Anita Amprimo – Director Infrastructure Services
1.	Ms Shaw – Thank you last week for the clarification on the process and procedure for the Heritage Listing, which is the listings which are being proposed for today. It was illuminating but by the end of the discussion, I was bewildered by a statement made by you and later by Mr Bradford that said that there are currently no heritage protections at present. That doesn't fit with my understanding where we see that we are looking at proposed listings, which are in addition to current listings. <u>Those</u> <u>current listings are stated on the Council Website</u> , where it lists 17 places as listed as Category A. With a statement that Category A listings are to be recommended for inclusion on the State Register of Heritage Places in 2018. Could you clarify the situation in relation to this?	<ul> <li>Heritage protection only exists for properties listed on the State Register. The State database (which is Inherit) shows that there are only 20 listings within South Perth on the State Register.</li> <li>Following gazettal of Local Planning Scheme No.7, there are no supplemental provisions for heritage and therefore until such time Council adopts a heritage list under the Planning and Development (Local Planning Schemes) Regulations 2015, it will have no heritage list or local heritage protection other than those properties already contained on the State Register.</li> <li>There is State protection, there is no local protection.</li> </ul>
2.	At the 27 August meeting, I requested an update on progress of Council's tree planting strategy. There were four particular proposals: 594 trees in the winter planting season, the Belgrade Reserve planting of 240 trees and annual tree planting of approximately 1,000 trees. At the time, Ms Amprimo advised that the winter planting season was underway, I assume that it no longer is. Could we have an update on the progress?	The planting funded through the Urban Greening grants program was completed during the 2024 planting season. The planting for the Hurlingham Living Stream project, which received a funding contribution from DBCA, will be completed in two stages during winter 2025 and 2026 in accordance with the original project proposal. The Bill Grayden Reserve, which I believe is the other one that you are referring to, that project was completed as was the remainder of the 2024 winter planting program. The street trees is part of the winter 2024 planting program.



# 13.2 QUESTIONS FROM MEMBERS OCM 10 December 2024

Со	uncillor Hayley Prendiville	Response provided by: Donna Shaw – Director Development and Community Services
1.	I was at the Christmas Carols on Sunday evening, and I would be really interested to know the crowd number? As a little extra – I thought that it was a fantastic event, it was run really well, we loved it. There were activities for the kids, the singing and the location was amazing. I just wanted to mention that to the Council and administration that it was a fantastic event, thank you.	I appreciate the feedback, I will pass that onto the team. Anecdotally talking to the team, they thought that there might be 2000-3000 people there, but we will get the final figures.

**Councillor Jennifer Nevard** 

*Councillor Jennifer Nevard made the following statement during Elected Member Questions:* 

1. I was just wondering if I could explain myself. I had sent some questions through to City officers and I just thought that the last thing that we need is for questions tonight but I would be happy to carry them through to February. Acknowledging that I really appreciated the answers that I received.



Councillor Mary Choy		Responses to question 1 and 3 provided by: Anita Amprimo – Director Infrastructure Services Response to question 2 provided by: Donna Shaw – Director Development and Community Services
1.	Can the City please provide an update on the completion date for the South Perth underground power project, as I believe it was communicated a little while ago that it was due to be completed by the end of this month, I am not sure if that is still the case?	Taken on Notice.
2.	I also understand that the Angelo Street Parklet is subject to a proposed three-year Licence near the end of its 12-month trial, as currently advertised on the City's Your Say page. I am just wondering, what happened to the evaluation process of the trial in the first instance, pursuant to the December 2023 Council endorsement. What types of questions are being asked to assess both its impact and benefits, versus visual amenity and loss of the car space as part of the current Your Say consultation process?	The City had discussions with the owner who earlier this month advised that they were seeking to renew the Licence. They have sought approval for a three year Licence term, in lieu for the one year that's otherwise provided for under the Local Law. Following receiving that advice, we have put the proposal out for public consultation. The feedback that we are seeking in terms of the consultation is whether or not the community members support or do not support the Parklet in its proposed location. The City will separately be preparing an analysis in terms of any complaints that had been received during the trial period for the 12-months. Any impacts on car parking, sightlines and assessing the proposal in relation to the Alfresco Dining and Parklet Policy that Council had adopted after the decision was made to grant the Licence in December last year. We are intending on bringing a report back to Council for Council to consider whether or not it grants a three year licence at the February 2025 meeting.



3.	A resident has advised me (and I am currently not there in Perth at the moment, so I couldn't check this out for myself) but has advised me that the Christmas tree on the Coode Street foreshore is missing its star, is the City intending to put a star on top of that decorated tree?	The lights have been installed and I am going to guess the answer, but I think that the tree has probably outgrown the height of being able to put the star on top. I think it possibly wasn't there last year but I might be wrong on that but it's the same issue that we have with the one at the Old Mill, where the tree has outgrown the height that we can access it.	
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Coui	ncillor Glenn Cridland	Response to question 1 provided by: Garry Adams – Director Corporate Services Response to question 2 provided by: Mike Bradford – Chief Executive
		Officer
[Preamble] I went down to Godwin Sump to have a look at it and it was excellent. I took my dog down and the new dog water facility wasn't wondering if someone could have a check on that? I was going to put in a report but I forgot about it until you mentioned Godw report, Mr Mayor. That's probably not a question.		
1.	The next question – is there any information available to Councillors on the number of City employees and contract staff – the trends or changes from year to year and where would I look for that?	We normally provide that around budget time, we can provide you with whatever your questions are, you can send them straight through to us and we can provide the answers to whether its full-time equivalence, part-time staff. Whatever break up you want to look at it in.
2.	I can remember maybe a dozen years ago, the City dealing with the State in respect of the South Perth Train Station, noting that we are in an Election period - I was wondering if either of the major Parties had given any commitments or indications as to whether the South Perth Train Station was ever going to happen, and if so, when?	When we have met with representatives of both Parties, and we have highlighted Public Transport and discussed the South Perth Train Station, noting that the City believes that this is important and we advocate for it. It hasn't been an immediate priority for the State to date but I think that the Local Member may have made a comment on the Mayor's Facebook post around the Government will get to the South Perth Train Station after the Canning Bridge Bus Interchange. Now that doesn't have a date or anything associated with it and that's about the extent of the information that I have.



## DISCLAIMER

The City advises that comments recorded represent the views of the person making them and should not in any way be interpreted as representing the views of Council. The minutes are a confirmation as to the nature of comments made and provide no endorsement of such comments. Most importantly, the comments included as dot points are not purported to be a complete record of all comments made during the course of debate. Persons relying on the minutes are expressly advised that the summary of comments provided in those minutes do not reflect and should not be taken to reflect the view of the Council. The City makes no warranty as to the veracity or accuracy of the individual opinions expressed and recorded therein.

These Minutes were confirmed at the Ordinary Council Meeting held: Tuesday 25 February 2025		
Signed		
Presiding Member at the meeting at which the Minutes were confirmed		

