AGENDA.

Ordinary Council Meeting

22 November 2022

Notice of Meeting

Mayor and Councillors

The next Ordinary Council Meeting of the City of South Perth Council will be held on Tuesday 22 November 2022 in the the City of South Perth Council Chamber, corner Sandgate Street and South Terrace, South Perth commencing at 6.00pm.

MAN M

MIKE BRADFORD CHIEF EXECUTIVE OFFICER

18 November 2022



Acknowledgement of Country

Kaartdjinin Nidja Nyungar Whadjuk Boodjar Koora Nidja Djining Noonakoort kaartdijin wangkiny, maam, gnarnk and boordier Nidja Whadjuk kura kura.

We acknowledge and pay our respects to the traditional custodians of this land, the Whadjuk people of the Noongar nation and their Elders past and present.

Our Guiding Values



Disclaimer

The City of South Perth disclaims any liability for any loss arising from any person or body relying on any statement, discussion, recommendation or decision made during this meeting.

Where an application for an approval, a licence or the like is discussed or determined during this meeting, the City warns that neither the applicant, nor any other person or body, should rely upon that discussion or determination until written notice of either an approval and the conditions which relate to it, or the refusal of the application has been issued by the City.



Contents

| 1. | DECI | | ON OF OPENING / ANNOUNCEMENT OF VISITORS | 5 |
|-----|---------|--|--|----|
| 2. | DISC | SCLAIMER | | |
| 3. | ANN | NNOUNCEMENTS FROM THE PRESIDING MEMBER | | |
| 4. | ATTE | ENDANC | CE | 5 |
| | 4.1 | APOLO | DGIES | 5 |
| | 4.2 | APPRO | OVED LEAVE OF ABSENCE | 5 |
| 5. | DECI | ARATIO | ONS OF INTEREST | 5 |
| 6. | PUB | | ESTION TIME | 5 |
| | 6.1 | RESPO | DNSES TO PREVIOUS QUESTIONS TAKEN ON NOTICE | 5 |
| | 6.2 | PUBLI | C QUESTION TIME: 22 NOVEMBER 2022 | 5 |
| 7. | CON | FIRMAT | ION OF MINUTES AND TABLING OF NOTES OF BRIEFINGS | 6 |
| | 7.1 | ΜΙΝυτ | TES | 6 |
| | | 7.1.1 | Ordinary Council Meeting Held: 25 October 2022 | 6 |
| | | 7.1.2 | Special Council Meeting Held: 1 November 2022 | 6 |
| | 7.2 | CONC | EPT BRIEFINGS | 6 |
| | | 7.2.1 | Concept Briefings and Workshops | 6 |
| | | 7.2.2 | Council Agenda Briefing - 15 November 2022 | 7 |
| 8. | PRES | SENTAT | IONS | 7 |
| | 8.1 | 8.1 PETITIONS | | |
| | 8.2 | GIFTS | / AWARDS PRESENTED TO COUNCIL | 7 |
| | 8.3 | .3 DEPUTATIONS | | 7 |
| 9. | MET | THOD OF DEALING WITH AGENDA BUSINESS | | 7 |
| 10. | REPORTS | | | 8 |
| | 10.1 | STRAT | EGIC DIRECTION 1: COMMUNITY | 8 |
| | | 10.1.1 | City of South Perth - Auspire Community Citizen of the Year Awards 2023 - Nominations, Assessment and Recommendations | 8 |
| | | 10.1.2 | City of South Perth Access and Inclusion Plan 2022-2027 | 11 |



| | 10.4 | STRAT | TEGIC DIRECTION 4: LEADERSHIP | 16 |
|-----|---|-------------------|---|-------|
| | | 10.4.1 | Listing of Payments October 2022 | 16 |
| | | 10.4.2 | Monthly Financial Statements October 2022 | 19 |
| | | 10.4.3 | City of South Perth Penalty Units Amendment Local Law 2022 | 22 |
| | | 10.4.4 | Corporate Business Plan 2022/23 - 2025/26 | 26 |
| | | 10.4.5 | Revocation - Councillor André Brender-A-Brandis - Council Caretaker Policy | 30 |
| 11. | APPI | | ONS FOR LEAVE OF ABSENCE | 33 |
| 12. | мот | IONS O | F WHICH PREVIOUS NOTICE HAS BEEN GIVEN | 34 |
| | 12.1 | | CE OF MOTION - COUNCILLOR ANDRÉ BRENDER-A-BRANDIS - ICIAL EXPENDITURE | 34 |
| 13. | QUE | STIONS | FROM MEMBERS | 38 |
| | 13.1 | RESPO NOTIC | ONSE TO PREVIOUS QUESTIONS FROM MEMBERS TAKEN ON CE | 38 |
| | 13.2 | QUES ⁻ | TIONS FROM MEMBERS: 22 NOVEMBER 2022 | 38 |
| 14. | NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF MEETING3 | | | ING38 |
| 15. | MEE | TING CI | LOSED TO THE PUBLIC | 38 |
| | 15.1 | MATTI | ERS FOR WHICH THE MEETING MAY BE CLOSED | 38 |
| | | 15.1.10 | Councillor Code of Conduct | 38 |
| 16. | CLO | SURE | | 38 |
| APP | ENDIX | | | 39 |



Ordinary Council Meeting - Agenda

- 1. DECLARATION OF OPENING / ANNOUNCEMENT OF VISITORS
- 2. DISCLAIMER
- 3. ANNOUNCEMENTS FROM THE PRESIDING MEMBER

4. ATTENDANCE

- 4.1 APOLOGIES
- 4.2 APPROVED LEAVE OF ABSENCE

Nil.

5. DECLARATIONS OF INTEREST

- Mayor Greg Milner Impartiality Interest in Item 10.1.1 as 'some of the nominees are known to me.'
- Councillor Glenn Cridland Impartiality Interest in Item 10.1.1 as 'some of the nominees are known to me.'
- Councillor Mary Choy -Impartiality Interest in Item 10.1.1 as 'some of the nominees are known to me.'
- Councillor Jennifer Nevard Impartiality Interest in Item 10.1.1 as 'some of the nominees are known to me.'

6. PUBLIC QUESTION TIME

6.1 RESPONSES TO PREVIOUS QUESTIONS TAKEN ON NOTICE

Nil.

6.2 PUBLIC QUESTION TIME: 22 NOVEMBER 2022



7. CONFIRMATION OF MINUTES AND TABLING OF NOTES OF BRIEFINGS

7.1 MINUTES

7.1.1 Ordinary Council Meeting Held: 25 October 2022

Officer Recommendation

That the Minutes of the Ordinary Council Meeting held 25 October 2022 be taken as read and confirmed as a true and correct record.

7.1.2 Special Council Meeting Held: 1 November 2022

Officer Recommendation

That the Minutes of the Special Council Meeting held 1 November 2022 be taken as read and confirmed as a true and correct record.

7.2 CONCEPT BRIEFINGS

7.2.1 Concept Briefings and Workshops

Officers of the City/Consultants and invited third party guests provided Council with an overview of the following matters at Concept Briefings and Workshops:

| Date | Subject | Attendees |
|------------------|---|---|
| 24 October 2022 | Recreation and Aquatic Facility Briefing | Mayor Greg Milner and Councillors Carl Celedin, Glenn Cridland, André Brender-A-Brandis, Blake D'Souza, Jennifer Nevard, Stephen Russell, Ken Manolas, Mary Choy. |
| 31 October 2022 | Access and Inclusion Plan Briefing | Mayor Greg Milner and Councillors André Brender-A- Brandis, Jennifer Nevard, Stephen Russell, Ken Manolas. |
| 31 October 2022 | Coode Street Node Engagement Plan Briefing | Mayor Greg Milner and Councillors André Brender-A- Brandis, Jennifer Nevard, Stephen Russell, Ken Manolas. |
| 14 November 2022 | Collier Park Village Briefing 1 | Mayor Greg Milner and Councillors Carl Celedin, Glenn Cridland, André Brender-A-Brandis, Blake D'Souza, Jennifer Nevard, Stephen Russell, Ken Manolas, Mary Choy. |



| 16 November 2022 | Councillor Roles and Responsibilities Workshop 1 | Mayor Greg Milner and Councillors Glenn Cridland, Carl Celedin, André Brender- A-Brandis, Jennifer Nevard, Ken Manolas. |
|------------------|---|---|
|------------------|---|---|

Attachments

Nil.

7.2.2 Council Agenda Briefing - 15 November 2022

Officers of the City presented background information and answered questions on Items to be considered at the November Ordinary Council Meeting at the Council Agenda Briefing held 15 November 2022.

Attachments

7.2.2 (a): Briefing Notes

Officer Recommendation

That Council notes the following Council Briefings/Workshops were held:

- 7.2.1 Concept Briefings and Workshops
- 7.2.2 Council Agenda Briefing 15 November 2022

8. **PRESENTATIONS**

8.1 PETITIONS

Nil

- 8.2 GIFTS / AWARDS PRESENTED TO COUNCIL Nil
- 8.3 DEPUTATIONS

Nil.

9. METHOD OF DEALING WITH AGENDA BUSINESS



10. **REPORTS**

10.1 STRATEGIC DIRECTION 1: COMMUNITY

10.1.1 City of South Perth - Auspire Community Citizen of the Year Awards 2023 -Nominations, Assessment and Recommendations

| File Ref: | D-22-54891 |
|-----------------------|--|
| Author(s): | Marie Walker, Community Development Officer |
| | Patrick Quigley, Manager Community, Culture and Recreation |
| Reporting Officer(s): | Vicki Lummer, Director Development and Community Services |

Summary

This report seeks Council's approval of the award recipients for the City of South Perth - Auspire Community Citizen of the Year Awards 2023.

Officer Recommendation

That Council approves the Award recipients for the City of South Perth - Auspire Community Citizen of the Year Awards for 2023, as shown in **Confidential Attachment (a)** in the following categories:

- 1. Community Citizen of the Year Award Adult Category
- 2. Community Citizen of the Year Award Youth Category
- 3. Community Citizen of the Year Award Seniors Category
- 4. Active Citizenship Award Community Group or Event Category

Background

The Community Citizen of the Year Awards is a state-wide initiative run by Auspire (Australia Day Council of WA). Each local government authority is responsible for promoting the award and selecting winners for their area.

Nominations are encouraged of residents and/or ratepayers of the City of South Perth who have made a community contribution by improving, developing and nurturing the quality of life within the City and for its residents.

There are four categories for nominations:

- 1. Community Citizen of the Year Award (Adult) this is open to adult individuals who reside or work primarily within the City of South Perth.
- 2. Community Citizen of the Year Award (Youth) this is open to individuals who reside or work primarily within the City of South Perth and are aged under 25 years.
- 3. Community Citizen of the Year Award (Seniors) this is open to individuals who reside or work primarily within the City of South Perth and are aged 65 years and over.
- 4. Active Citizenship Award (Community Group or Event) this is open to community groups that are based or work primarily within the City of South Perth and/or groups who have produced a local event.



10.1.1 City of South Perth - Auspire Community Citizen of the Year Awards 2023 - Nominations, Assessment and Recommendations

Presentation of the awards will be made at the City's upcoming Australia Day community event on 26 January 2023. The winner of each category is recognised with a framed certificate and all other eligible nominees receive a certificate of appreciation from the City of South Perth. Nominations were assessed by a panel comprising the City's Manager Community, Culture and Recreation; Community Development Coordinator; and Community Development Officer against four selection criteria, namely:

- 1. Significant contribution to the local community;
- 2. Demonstrated leadership on a community issue resulting in the enhancement of community life;
- 3. Significant initiative which has brought about positive change and added value to community life; and
- 4. Demonstrated inspiring qualities as a role model for the community.

Comment

This year a total of 11 nominations were submitted comprising:

- Three nominations for the 'Community Citizen of the Year Adult' category
- Four nominations for the 'Community Citizen of the Year Youth' category
- Three nominations for the 'Community Citizen of the Year Seniors' category
- One nomination for the 'Active Citizenship Community Group or Event' category.

A summary of the nominations, City's assessment scores and recommendations is attached as **Confidential Attachment (a).** All nominations were considered to be of high quality, demonstrating the different ways that individuals and groups make significant contributions in the local community; enhancing life opportunities for others and being positive role models in the City of South Perth.

Consultation

The City commenced promotion of the Citizen of the Year Award Program in September 2022. Correspondence was sent to community groups, sporting clubs, schools and volunteer organisations listed in the City's Community Information Directory. The Award Program was also advertised on the City's website and through a state-wide campaign by Auspire. Nominations closed on 31 October 2022.

Policy and Legislative Implications

This report relates to Policy P104 Community Awards, whereby the City recognises the important contribution that local individuals make to society.

Financial Implications

Funds are allocated in the City's 2022/23 Operating Budget for costs associated with the Community Citizen of the Year Award Program.



10.1.1 City of South Perth - Auspire Community Citizen of the Year Awards 2023 - Nominations, Assessment and Recommendations

Key Risks and Considerations

| Risk Event Outcome | Reputational Damage |
|------------------------|--|
| | Deals with adverse impact upon the professional reputation and integrity of the City and its representatives whether those persons be appointed or elected to represent the City. The outcome can range from a letter of complaint through to a sustained and co-ordinated representation against the City and or sustained adverse comment in the media. |
| Risk rating | Low |
| Mitigation and actions | The City could potentially face adverse reputational impacts if it didn't acknowledge local citizenship each year. The City's Community Citizen of the Year Awards is an effective risk management mitigation strategy as it provides a suitable method of acknowledging the contributions made by local individuals and community groups. |

Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

| Community |
|--|
| Our diverse community is inclusive, safe, connected and |
| engaged |
| 1.1 Culture and community |
| 1.1.4 Encourage volunteering that benefits our community |
| |

Attachments

| 10.1.1 (a): | Community Citizen of the Year Awards 2023 - Summary of |
|-------------|--|
| | Nominations, Assessment and Recommendations (Confidential) |



File Ref:D-22-54887Author(s):Patrick Quigley, Manager Community, Culture and RecreationReporting Officer(s):Vicki Lummer, Director Development and Community Services

Summary

The City's Strategic Community Plan 2021-2031 includes a range of strategies related to supporting a diverse and accessible community.

The City had a former Disability, Access and Inclusion Plan (DAIP) 2017-2021 that has recently expired.

A new draft Access and Inclusion Plan (AIP) 2022-2027 has been developed by the City to outline how access and inclusion outcomes will be incorporated within the City's community programs, services, projects, events and facilities into the future.

The draft Access and Inclusion Plan has a broader scope than the former DAIP and includes access and inclusion actions for all, including people with disability, people from diverse backgrounds and people who are disadvantaged.

The draft Access and Inclusion Plan requires public advertising to invite community and stakeholder comment. The revised draft AIP will then be represented to Council for final endorsement.

Officer Recommendation

That Council agrees to advertise the draft City of South Perth Access and Inclusion Plan 2022–2027, as shown in **Attachment (a)**.

Background

The City had a former Disability, Access and Inclusion Plan (DAIP) 2017-2021 that has recently expired. Some of the successes of the previous DAIP are outlined below:

- 1. Services and events People with disability receive the same opportunities as other people to access services and events. Some of the ways this occurred were through the provision of ACROD parking, universal access toilets, AUSLAN interpreters and track matting at local community events like Australia Day, South Perth Sounds Concerts, Sounds in the Park Concerts, Youth Week, and 'Come and Try' all abilities events held as part of International Day of People with Disability.
- 2. *Building and facilities* People with disability receive the same opportunities as other people to access the City's civic buildings and community facilities. Some of the ways this occurred were through the installation of ramps, retrofitting or construction of new universal accessible toilets/showers inside local sporting pavilions and community facilities; installation of tactile ground surface indicators at relevant locations (e.g. stairs, ramps, footpaths); and specialised signage (including with braille) inside community facilities to assist blind/vision-impaired people.



- 3. Information and communications People with disability receive information in a format that enables them to access information as readily as other people. For example, City documents are available in alternative formats upon request including braille, large print, electronic and audio format on CD. Additionally, the City's website has been designed to meet Level AA of the Web content accessibility guidelines (WCAG 2.0) standard, which is the technical standard developed under the Web Accessibility Initiative of the World Wide Web Consortium (W3C). Information is easily accessible on the City's website, including via online forms. Furthermore, translating and interpreting services are also available.
- 4. *Quality of service* People with disability receive the same level and quality of service from the City staff as other people. For example, the City has a 24-hour day telephone service that is answered by a person. People with a hearing or speech impairment can use the TTY-based telecommunications relay service that converts audio to text. Additionally, the City's Customer Service Charter identifies our commitment to all our customers in our service principles and our values.
- 5. *Complaints and safeguarding* People with disability receive the same opportunities as other people to make complaints. For example, the City has a complaint handling process based on the Australian Standard to ensure that the process meets best practice. A complaint can be lodged using various platforms to make the process simple and accessible for all. For example, by telephone, email, letter/writing or via an online request.
- 6. *Consultation and engagement* People with disability receive the same opportunities as other people to participate in public consultation. For example, the City uses multiple community and stakeholder engagement platforms to allow for accessibility, including hard copy surveys or feedback forms, telephone surveys, emails, public meetings and online consultation. Assistance is available for community members to complete surveys and participate in consultation if required. The City uses an online portal called 'Your Say South Perth' to optimise public consultation. City's publications are written in plain language and is designed with larger/readable fonts so information is accessible to everyone. The City also facilitates an Inclusive Community Advisory Group, who are consulted on a regular basis for City projects.
- 7. *Employment, people and culture* People with disability receive the same opportunities as other people to obtain and maintain employment. For example, the City's recruitment information/job advertisements include a written statement to encourage applications from people with disability, First Nations people or people from diverse backgrounds. During the recruitment process, candidates are advised that the City can provide reasonable adjustments to help them perform the inherent requirements of the position they have applied for. All new and current employees receive access and inclusion training. The City has a diverse workforce, including employees with disability and employees from various cultural backgrounds. The City offers flexible working arrangements for its employees and provides touch screen laptop computers for easy accessibility (including the ability for employees to work from home on occasions). The City also supplies specialised equipment if required e.g. larger computer monitors for staff who are vison impaired etc.

Comment

Access and inclusion planning was previously focussed on supporting people with disability only, mainly due to the *Disability Services Act 1993* requiring local governments to develop a Disability and Inclusion Plan (DAIP).

22 November 2022 - Ordinary Council Meeting - Agenda

Overtime the community need for access and inclusion support has increased within other sections of society, especially for people from diverse backgrounds (e.g. age, gender, sexual identity, socioeconomic etc.); and disadvantaged people (e.g. homeless; unemployed, single parents etc.). Some local governments have responded to this increased community need by developing separate plans for each group in the community, such as Multicultural (Culturally and Linguistically Diverse) Plans, Homelessness Plans, LGBTQIA+ Plans etc. However, the City's approach is to develop a new Access and Inclusion Plan that has a wide scope to provide access and inclusion support for all, including people with disability, people from diverse backgrounds and disadvantaged people.

The draft Access and Inclusion Plan is shown as **Attachment (a)** and is intended to outline how access and inclusion outcomes will be incorporated within the City's community programs, services, projects, events and facilities into the future. The Plan makes provision for supporting people who reside, work, volunteer and/or study in the City. The aim is to make the City more liveable for all by addressing, reducing or removing access and inclusion barriers faced by people in the community. The Plan will again be comprised of seven outcome areas (as legislated), namely:

- 1. Access to services and participation at events
- 2. Access to buildings and Facilities
- 3. Access to information is in appropriate formats
- 4. Quality of service
- 5. Opportunity to make complaints
- 6. Opportunity to participate in public consultation
- 7. Opportunity to access employment and training with the City

The Plan outlines the proposed actions; the City's level of involvement (Planner, Supporter, Partner, Coordinator and/or Provider); and the recommended timeframe over a five-year period. Measuring the success of the actions will vary according to the project, program or service development identified. All actions will be measured using a range of tools and methods i.e. both qualitative and quantitative data.

Following the proposed community and stakeholder consultation period for the draft Plan, it will be reviewed and re-presented to Council for final endorsement. The final Access and Inclusion Plan will then be graphically designed and communicated to the community and associated stakeholders through the City's usual communication channels (website, social media, Peninsula Magazine etc.).

Consultation

The draft Access and Inclusion Plan has been developed following preliminary engagement detailed below:

- Internal Engagement carried out during March and April 2022 with each City business unit.
- External Engagement carried out in August and September 2022 and included online engagement via the City's 'Your Say South Perth' engagement portal; hard copy feedback forms distributed within local community facilities; and an online question and answer tool where participants could ask questions about the project. Of the responders, 97% supported the broader scope of the AIP via the seven outcome areas and the City's proposed access and inclusion actions in the draft AIP.
- Councillor briefing held on Monday 31 October 2022



22 November 2022 - Ordinary Council Meeting - Agenda

Information about the Access and Inclusion Plan project (including the opportunity to participate) was provided to the community through multiple communication mediums, including Peninsula Magazine, the City's website, the City's Facebook and Instagram pages, Peninsula Snapshot and Peninsula Snapshot Newsletter and Club Spirit Newsletter.

All relevant feedback gathered during the preliminary consultation processes has been incorporated into the draft Access and Inclusion Plan.

A Stakeholder Engagement Overview Report for the Access and Inclusion Plan will be provided when the final AIP is presented for Council endorsement.

Policy and Legislative Implications

The following policies and legislation are relevant to this report:

- Policy P103 Stakeholder Engagement
- Policy P107 Access and Inclusion
- Policy P605 Purchasing
- Policy P625 Equal Employment Opportunity
- Disability Services Act 1993 (Western Australia, amended 2004)
- Disability Services Act Regulations 2004

Note: The City has consulted with the Department of Communities about the proposed widened scope for its Access and Inclusion Plan. The Department has confirmed its support and acknowledged that it would fulfill the City's legislative requirements for disability access and inclusion planning.

Financial Implications

The Access and Inclusion Plan is intended to be delivered over a period of five financial years from 2022 to 2027 inclusive. Funds required for the Access and Inclusion Plan will be sought using a combination of City funds, external funding and/or contributions from external stakeholders, and will be requested as part of the annual operational budget process for assessment by Council. No additional City staff resources are being sought to implement the Access and Inclusion Plan. The City's 2022/23 Budget includes an allocation of \$25,000 to implement initiatives in the Access and Inclusion Plan.



Key Risks and Considerations

| Risk Event Outcome | Legislative Breach |
|------------------------|--|
| | Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisationn |
| Risk rating | Low |
| Mitigation and actions | The proposed Access and Inclusion Plan will mitigate a potential legislative breach by the City having a plan in place, that will provide operational guidance on optimising access and inclusion of local community facilities, events, programs and services. Without an Access and Inclusion Plan, the City's risk rating for legislative breach would be significantly higher. |

Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

| Strategic Direction: | Community |
|----------------------|---|
| Aspiration: | Our diverse community is inclusive, safe, connected and |
| | engaged |
| Outcome: | 1.1 Culture and community |
| Strategy: | 1.1.1 Develop and facilitate events, services and programs to |
| | respond to community needs and priorities |

Attachments

| 10.1.2 (a): | Draft City of South Perth Access and Inclusion Plan 2022-2027 |
|-------------|---|
|-------------|---|



10.4 STRATEGIC DIRECTION 4: LEADERSHIP

10.4.1 Listing of Payments October 2022

| File Ref: | D-22-54879 |
|-----------------------|--|
| Author(s): | Abrie Lacock, Manager Finance |
| Reporting Officer(s): | Garry Adams, Director Corporate Services |

Summary

This report presents to Council a list of accounts paid under delegated authority between 1 October 2022 to 31 October 2022 for information. During the reporting period, the City made the following payments:

| EFT Payments to Creditors | (406) | \$4,868,485.59 |
|-------------------------------------|-------|----------------|
| Cheque Payment to Creditors | (2) | \$432.75 |
| Total Monthly Payments to Creditors | (408) | \$4,868,918.34 |
| EFT Payments to Non-Creditors | (112) | \$212,313.70 |
| Cheque Payments to Non-Creditors | (33) | \$27,649.08 |
| Total EFT & Cheque Payments | (553) | \$5,108,881.12 |
| Credit Card Payments | (7) | \$18,051.21 |
| Total Payments | (560) | \$5,126,932.33 |

Officer Recommendation

That Council receives the Listing of Payments for the month of October 2022 as detailed in **Attachment (a)**.

Background

Council has delegated to the Chief Executive Officer (CEO) the exercise of its power to make payments from its Municipal and Trust Funds. In accordance with regulation 13(1) of the Local Government (Financial Management) Regulations 1996 a list of accounts paid by the CEO is to be prepared each month and presented to the Council at the next Ordinary Meeting of the Council after the list is prepared.

Comment

The payment listing for October 2022 is included at Attachment (a).

The attached report includes a "Description" for each payment. City officers have used best endeavours to redact (in black) information of a private or confidential nature.



10.4.1 Listing of Payments October 2022

The report records payments classified as:

• Creditor Payments

These include payments by both cheque and EFT to regular suppliers with whom the City transacts business. The reference number represent a batch number of each payment.

• Non-Creditor Payments

These one-off payments that include both cheque and EFT are made to individuals / suppliers who are not listed as regular suppliers. The reference number represent a batch number of each payment.

• Credit Card Payments

Credit card payments are now processed in the Technology One Finance System as a creditor payment and treated as an EFT payment when the bank account is direct debited at the beginning of the following month.

Details of payments made by direct credit to employee bank accounts in accordance with contracts of employment are not provided in this report for privacy reasons nor are payments of bank fees such as merchant service fees which are directly debited from the City's bank account in accordance with the agreed fee schedules under the contract for provision of banking services.

Consultation

Nil.

Policy and Legislative Implications

Regulations 12 and 13(1) of the Local Government (Financial Management) Regulations 1996. Policy P602 Authority to Make Payments from the Municipal and Trust Funds.

Financial Implications

The payment of authorised amounts is within existing budget provisions.

Key Risks and Considerations

| Risk Event Outcome | Legislative Breach |
|------------------------|--|
| | Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation |
| Risk rating | Low |
| Mitigation and actions | Monthly Financial reporting timelines exceeding statutory requirements |



10.4.1 Listing of Payments October 2022

Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

| Strategic Direction: | Leadership |
|----------------------|--|
| Aspiration: | A visionary and influential local government that is receptive and proactive in meeting the needs or our community |
| Outcome: | 4.3 Good governance |
| Strategy: | 4.3.1 Foster effective governance with honesty and integrity and quality decision making to deliver community priorities |

Attachments

10.4.1 (a): Listing of Payments October 2022



10.4.2 Monthly Financial Statements October 2022

File Ref:D-22-54880Author(s):Abrie Lacock, Manager FinanceReporting Officer(s):Garry Adams, Director Corporate Services

Summary

The monthly Financial Statements are provided within **Attachments (a)–(i)**, with high level analysis contained in the comments of this report.

Officer Recommendation

That Council notes the Financial Statements and report for the month ended 31 October 2022.

Background

Regulation 34(1) of the Local Government (Financial Management) Regulations 1996, requires each local government to present a Statement of Financial Activity reporting on income and expenditure as set out in the annual budget. Regulation 34(3) specifies that the nature or type classification must be used. In addition, regulation 34(5) requires a local government to adopt a percentage or value to report on material variances between budgeted and actual results. The 2022/23 budget adopted by Council on 28 June 2022, determined the material variance amounts of \$10,000 or 10% for the financial year. Each Financial Management Report contains only the Original Budget. A Revised (adjusted) Budget has not been presented as no budget adjustments have been approved by Council as at the end of October 2022.

Comment

Following the Council Agenda Briefing of 15 November 2022, this report and the attachments have been updated to reflect the actual results received for the Collier Park Golf Course.

The Statement of Financial Activity, a similar report to the Rate Setting Statement, is required to be produced monthly in accordance the Local Government (Financial Management) Regulations 1996. This financial report is unique to local government drawing information from other reports to include Operating Revenue and Expenditure, Capital Income and Expenditure as well as transfers to reserves and loan funding.

The ongoing impact of COVID-19 in conjunction with the war in Ukraine continues to cause uncertainty and supply shortages around the world, with a significant impact on world economic activities. It has resulted in steep rises in inflation worldwide including Australia. The June 2022 Perth CPI rose 7.4% from the corresponding quarter of the previous year. The September 2022 Perth CPI of 6% (corresponding quarter of the previous year) confirmed the continued inflationary pressure. To curb the high inflation the RBA have in the last few months announced consecutive increases in the cash rate, the latest being a further .25% in November. The current cash rate is 2.85%, increases for the last six months amounted to 2.65%, exceeding initial market predictions.

10.4.2 Monthly Financial Statements October 2022

In framing the Annual Budget 2022/23, the City considered the economic environment and the impact of COVID-19. In Western Australia the State Government have moved to introduce legislation to end the state of emergency initially enacted 30 March 2020 and manage COVID-19 in a different manner as public health measures continue easing.

Actual income from operating activities for October year-to-date (YTD) is \$62.39m in comparison to budget of \$61.55m, favourable to budget by 1.38% or \$849k. Actual expenditure from operating activities for October is \$23.16m in comparison to the budget of \$23.52m, favourable to budget by 1.55% or \$365k. The October Net Operating Position of \$39.23m was \$1.21m favourable in comparison to budget.

Actual Capital Revenue YTD is \$501k compared to a budget of \$301k with a favourable variance of \$200k. Actual Capital Expenditure YTD is \$1,84m in comparison to the budget of \$2,26m, \$413k or 18% favourable. A variance analysis is provided within **Attachment (e)** titled Significant Variance Analysis. As described during the Budget deliberations, the estimation of Capital projects that may carry-forward from one year to the next is challenging as it is dependent on estimating the completion of work by 30 June by a contractor. As in previous years, there is a number of Capital projects that require a Budget adjustment during the midyear review.

Cash and Cash Equivalents amounted \$83.90m, higher than the prior year comparative period. Consistent with previous monthly reports, the Cash and Cash Equivalents balance is contained within the Statement of Financial Position. In addition, further detail is included in a non-statutory report (All Council Funds).

Interest rates are improving, with banks offering average interest rates of 3.57% for investments under 12 months. The City holds a portion of its funds in financial institutions that do not invest in fossil fuels. Investment in this market segment is contingent upon all of the other investment criteria of Policy P603 Investment of Surplus Funds being met. At the end of October 2022 the City held 45.84% of its investments in institutions that do not provide fossil fuel lending. The Summary of Cash Investments illustrates the percentage invested in each of the non-fossil fuel institutions and the short term credit rating provided by Standard & Poors for each of the institutions.

Consultation

Nil.

Policy and Legislative Implications

This report is in accordance with the requirements of the Section 6.4 of the *Local Government Act 1995* and regulation 34 of the Local Government (Financial Management) Regulations 1996.

Financial Implications

The preparation of the monthly financial reports occurs from the resources provided in the annual budget.



10.4.2 Monthly Financial Statements October 2022

Key Risks and Considerations

| Risk Event Outcome | Legislative Breach |
|------------------------|--|
| | Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation |
| Risk rating | Low |
| Mitigation and actions | Monthly Financial reporting timelines exceeding statutory requirements |

Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

| Strategic Direction: | Leadership |
|----------------------|--|
| Aspiration: | A local government that is receptive and proactive in meeting |
| | the needs of our community |
| Outcome: | 4.3 Good governance |
| Strategy: | 4.3.1 Foster effective governance with honesty and integrity and |
| | quality decision making to deliver community priorities |

Attachments

| 10.4.2 (a): | Statement of Financial Position |
|-------------|--------------------------------------|
| 10.4.2 (b): | Statement of Change in Equity |
| 10.4.2 (c): | Statement of Financial Activity |
| 10.4.2 (d): | Operating Revenue and Expenditure |
| 10.4.2 (e): | Significant Variance Analysis |
| 10.4.2 (f): | Capital Revenue and Expenditure |
| 10.4.2 (g): | Statement of Council Funds |
| 10.4.2 (h): | Summary of Cash Investments |
| 10.4.2 (i): | Statement of Major Debtor Categories |



10.4.3 City of South Perth Penalty Units Amendment Local Law 2022

| File Ref: | D-22-54878 |
|-----------------------|--|
| Author(s): | Bernadine Tucker, Manager Governance |
| Reporting Officer(s): | Garry Adams, Director Corporate Services |

Summary

This report proposes that Council, in accordance with section 3.12(4) of the *Local Government Act 1995* (the Act), makes the City of South Perth *Penalty Units Amendment Local Law 2022* which will amend the City of South Perth Penalty Units Local Law 2003. This local law was presented to Council in July 2022 when Council endorsed the amendment process and resolved to give State-wide public notice of the proposed amendment. This report considers the feedback received during this process and recommends the City of South Perth *Penalty Units Amendment Local Law 2022* be made.

Officer Recommendation

That Council, pursuant to section 3.12 of the Local Government Act 1995:

- 1. Makes the City of South Perth Penalty Units Amendment Local Law 2022 as contained in **Attachment (a)**, which prescribes the value of a penalty unit used in conjunction with the modified penalties expressed in City of South Perth Local Laws.
- 2. Notes the submissions contained in this report.

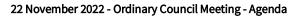
Absolute Majority Required

Background

The City of South Perth Penalty Units Local Law (Local Law) was Gazetted on 20 June 2003. The Local Law prescribes the value of a penalty unit used in conjunction with the modified penalties expressed in the following City of South Perth local laws, to determine the value of an infringement:

- Cats Local Law 2016
- Dogs Local Law 2016
- Parking Local Law 2017
- Public Places and Local Government Property Local Law 2011
- Waste Local Law 2017

Following gazettal in 2003, the Local Law was further amended on 23 December 2003, 17 December 2004, 30 September 2008, 26 February 2010, 13 January 2017 and 13 November 2018. These amendments included various changes such as provisions in Schedule 1 for the Red Bull Air Race, updates to the reference of other local laws and updates to parking zones. The value of a penalty unit in Clause 5 has not changed since the Local Laws inception in 2003.



10.4.3 City of South Perth Penalty Units Amendment Local Law 2022

The City undertook research to determine how the penalty units compare to neighbouring local governments. It was found that on average, the City of Perth and Town of Victoria Park had modified penalties slightly higher than the City's current penalties. For example, the maximum modified penalty for parking was \$225 and \$240 respectively. The proposed increase to the Local Law would increase the City's maximum parking penalty from \$150 to \$195.

At the Ordinary Council Meeting held 26 July 2022, Council endorsed the City commencing the process to review and amend the Local Law. On 25 August 2022, the City gave local public notice that it proposed to amend the Local Law. The submission period for public consultation was open for six weeks and closed on Friday 7 October 2022. Two submissions were received at that time.

Comment

In accordance with the Council resolution from 26 July 2022 and section 3.12(3) of the Act, local public notice of the City's intention to make the new Local Law was advertised in the City's Peninsula Snapshot fortnightly eNewsletter on 24 August 2022, PerthNow Southern on 25 August 2022, and on the City's website and noticeboards. The proposed amendment was to amend clause 5 of the Local Law to increase the current value of a penalty unit from \$10.00 to \$13.00.

A copy of the proposed local law and public notice was also provided to the Minister for Local Government and the Department of Local Government as soon as the notice was given. The City received two submissions and these submissions are provided below.

| SUBMISSION | OFFICER COMMENT |
|---|--|
| Received from a resident in Salter Point: | The drafting |
| I see that this law is amended fairly regularly. Could it be worded: | suggestions have been noted. However, are not |
| The value of a penalty unit is amended be deleting the value of "\$10.00" and inserting the value of "\$13.00" and this shall be incremented annually according to the average annual wage. | able to be considered as amending the Penalty Units Local Law. |
| This doesn't prevent the law from being amended in future but might make it less likely to be necessary. As it is a penalty it should be based on ability to pay as much as possible. Obviously other laws using this penalty unit would need to be changed over time to more fully reflect that by possibly having a range for the number of penalty units applying based on a person's assets in relation to the penalty unit. | This way is unable to be legally enforced. |
| Received from the Department of Local Government: | The drafting |
| The amendment is relatively straightforward and no significant legal or drafting issues have been identified. However, some minor drafting suggestions are noted. | suggestions are minor and do not significantly change the Local Law. The suggestions have |
| Penalty Units Amendment Local Law 2022 | been implemented and |
| Minor edits | the Local Law has been amended to reflect |
| The following minor edits are suggested: | these drafting |
| • Clause 1: Change the citation to italics. | suggestions. |
| • Clause 3: The year " <i>2003</i> " can be removed from the citation since the year does not appear to be present in the principle local law's official titles. | |



| • | Clause 4: As this clause is only carrying out one amendment, there is no need for paragraphs. The clause can be simplified to read: | |
|-----|--|--|
| Cla | use 5 is amended by deleting "\$10.00" and inserting "\$13.00". | |

The alterations suggested by the Department of Local Government do not significantly change the Local Law. As these alterations are considered minor, the local law does not need readvertising. In accordance with section 3.12(4) of the Act, the local government may resolve through absolute majority to make a local law that is not significantly different from what was proposed.

The Local Law has been amended to reflect the drafting suggestions from the Department of Local Government and Council may now resolve, through absolute majority decision, to make the Local Law in **Attachment (a)**.

Should Council resolve to make the Local Law as proposed, the City would be required to publish the Local Law in the Government Gazette, provide a copy to the Minister for Local Government, and give local public notice that the Local Law has been made. In addition, the City would be required to provide a copy of the Local Law and an Explanatory Memorandum, prepared in accordance with the Minister's Local Laws Explanatory Memoranda Directions 2010, to the State Government's Joint Standing Committee on Delegated Legislation.

The purpose and effect of the proposed local law would be as follows:

- **Purpose:** to make amendments to the City of South Perth Penalty Units Local Law 2003 which prescribes the value of a penalty unit.
- **Effect:** to set the value of a penalty unit, which is to be used in conjunction with the modified penalties expressed in other City of South Perth local laws.

Consultation

The minimum consultation period for a local law is 42 days. The City of South Perth Penalty Units Amendment Local Law 2022 was publicly advertised for 43 days.

Policy and Legislative Implications

Section 3.12 of the *Local Government Act 1995* outlines the procedure and requirements for making amendments to local laws.

Financial Implications

The cost associated with amending the local law is already contained within the approved Governance budget.



City of South Perth Penalty Units Amendment Local Law 2022

Key Risks and Considerations

| Risk Event Outcome | Legislative Breach |
|------------------------|--|
| | Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. This embraces the full gamut of legal, ethical and social obligations and responsibilities across all service areas and decision making bodies within the collective organisation |
| Risk rating | Low |
| Mitigation and actions | Following the requirements of s 3.12 of the <i>Local Government Act 1995</i> |

Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

| Strategic Direction: | Leadership |
|----------------------|--|
| Aspiration: | A local government that is receptive and proactive in meeting |
| | the needs of our community |
| Outcome: | 4.3 Good governance |
| Strategy: | 4.3.1 Foster effective governance with honesty and integrity and quality decision making to deliver community priorities |

Attachments

| 10.4.3 (a): | City of South Perth Penalty Units Amendment Local Law 2022 |
|-------------|--|
|-------------|--|



10.4.4 Corporate Business Plan 2022/23 - 2025/26

File Ref:D-22-54877Author(s):Pele McDonald, Manager People and PerformanceReporting Officer(s):Garry Adams, Director Corporate Services

Summary

This report presents the Draft Corporate Business Plan 2022/23 – 2025/26 for consideration by Council.

Officer Recommendation

That Council adopts the Corporate Business Plan 2022/23 – 2025/26 as contained within **Attachment (a)**.

Background

In accordance with the *Local Government Act 1995* (the Act) and the *Local Government (Administration) Regulations 1996* (the regulations), the City of South Perth (the City) has developed an Integrated Planning and Reporting Framework (IPRF). The objective of this framework is to guide the City's planning and reporting processes to ensure alignment to, and delivery of the community's expectations.

Section 5.56(1) of the Act states that a local government is to have a "plan for the future", and s5.56(2) states that the plans are to be made "in accordance with any regulations made about planning for the future". Division 3, 19C and 19DA of the regulations require a local government to prepare two documents to address s5.56(1):

- a. A 10-year strategic community plan that identifies the aspirations and objectives of the community in the district (reg 19C).
- b. A four-year corporate business plan that sets out how the local government will respond to the vision, aspirations and objectives identified in the strategic community

A major review of the City of South Perth's Strategic Community Plan (SCP), which included extensive community engagement was undertaken in 2021/22. Council adopted the City of South Perth SCP 2021-2031 at the 15 December 2021 Ordinary Council Meeting (OCM).

The Corporate Business Plan (CBP) 2020-2024 was adopted by Council at the 23 June 2020 OCM. In accordance with Regulation 19DA(4), the CBP is required to be reviewed annually.

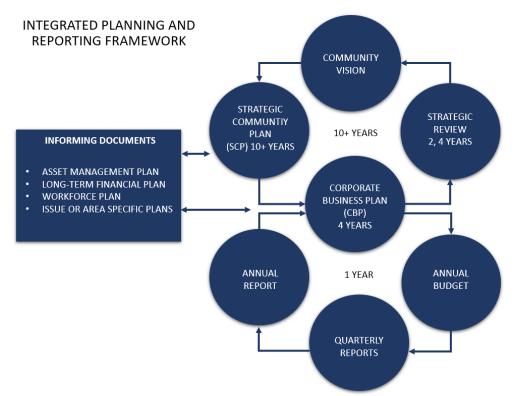
The CBP review for the 2022/23 financial year has been completed.

Comment

The IPRF is the overarching framework that encompasses both the SCP and CBP and the informing documents; such as the Long Term Financial Plan (LTFP), Asset Management Plan and Workforce Plan, that the City is required by legislation to prepare.



The diagram below shows how all the elements of the IPRF connect together to deliver and report on Council priorities which are informed by the community vision and aspirations.



The CBP is the internal business planning tool that translates the SCP into operational requirements for the next four working years. The CBP provides key integration with the other elements of the IPRF including the Annual Budget and the various informing / resourcing plans.

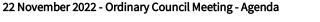
The review of the CBP has been undertaken to align with the 10-year vision and strategic directions within the SCP namely, Community, Economy, Environment (Built and Natural) & Leadership. The CBP also responds to community outcomes and strategies indicated within each of these four strategic directions.

The revised CBP as provided in **Attachment (a)**, depicts the core services, projects and measures of success for the next four years (2022/23 to 2025/26) which have been guided by a comprehensive Business Unit planning process. This Business Unit planning process, whilst not a statutory requirement, is important in supporting the implementation of the CBP and enables prioritisation of workforce, asset, and financial resources through a consideration of each Business Unit services, projects or initiatives for the year.

New additions to the CBP from previous years include an external trends/opportunities summary that supports the City's future planning as identified from benchmarking and relevant sector publications, an update to the Integrated Planning and Reporting Framework section, the reduced duplication and separation of the City's services from the projects sections, with an overview provided of each Business Unit, along with an addition of risk management.

The CBP is structured to align with the strategy level within the SCP, providing integration with the following areas:

1. <u>Services & Sub-Services</u>: A listing of the 99 services and sub-services provided by each Business Unit that are aligned to SCP strategies.





10.4.4 Corporate Business Plan 2022/23 - 2025/26

- 2. **Projects:** A listing of the 114 projects planned over the four-year period and aligned to the outcomes in the SCP.
- 3. <u>Measures of Success</u>: A breakdown of the 71 measures of success, otherwise known as Key Performance Indicators (KPI's), that will be used to measure progress of services provided to the community including link to the outcomes in the SCP.

Services & Sub-Services

The City delivers multiple services and programs that are provided to the community at an operational level and support delivery of the SCP. The CBP details these services and subservices against each Business Unit. The mapping of the services against the strategies was completed through the Business Unit planning process, capturing the services delivered at a high level and ensuring alignment to the strategy level in the SCP, with some services crossing over multiple strategies.

Projects

The Business Unit planning process enables effective project planning for the next four years with a focus on delivering year one of the CBP. The 114 projects identified in the CBP enable the City to operationalise and deliver on the aspirations in the SCP. The projects are provided against each strategic direction with a link to the strategy level and responsible Business Unit. The projects are split into Corporate and Operational project types as described below:

- **65 Corporate Projects** A Corporate project is a significant project that requires Council oversight. Corporate projects have a moderate to significant budget investment in either capital and/or operational funding. Corporate projects have a medium to high impact to the community and/or Council resources. Quarterly reporting review requirements are at the Council level.
- 49 Operational Projects An Operational project in nature, focuses on internal enhancements to service levels or delivery of ongoing programs to the community, with limited budget and/or resourcing impacts. Operational projects have either no external impact, and/or minor community impact. Quarterly reporting review requirements are at the Executive Management Team level.

Measures of Success (KPI's)

In developing the Measures of Success for the CBP, the objective was to provide measurable, meaningful and robust performance indicators, metrics that were within the control of the responsible Business Unit and that were the most predictive of success in delivering the applicable strategy in the SCP. Wherever possible, indicators and benchmark standards that are currently used in existing plans and/or for statutory reporting (such as financial health indicators) were used to ensure consistency and to streamline reporting.

Quarterly & Annual Reporting

Upon approval of the CBP, the City will commence the quarterly reporting process providing a 6-month update of the actions and KPIs identified in the CBP for delivery in 2022/23 at Quarter 2, which will be presented to the ARGC meeting in March 2023. Quarterly reporting will continue as usual for quarters 3 and 4. The Annual Report will be used to provide a summary of the past planning year highlighting the achievements and summarising the delivery of the CBP.



10.4.4 Corporate Business Plan 2022/23 - 2025/26

Annual Review

In accordance with the *Local Government Act 1995*, the CBP is subject to an annual review and reset to drive the annual budgeting process and to continue the alignment of operational requirements to the SCP strategies and outcomes and other informing plans. It is anticipated that the CBP annual review will be provided to the ARGC meeting in June 2023 for Council approval in July 2023. This will realign the quarterly reporting for the new CBP in Quarter 1 2023/24 (July – September 2023).

Consultation

An overview of the IPRF and the draft CBP was presented at a Council Workshop on 17 October 2022 and provided on the Council Hub for review. Internal consultation occurred with the Leadership Team.

Policy and Legislative Implications

Local Government Act 1995 Local Government (Administration) Regulations 1996

Financial Implications

The CBP 2022/23 – 2025/26 will help guide the City's financial planning for the next four years, including integration with the City's Long Term Financial Plan and Annual Budgets.

| Risk Event Outcome Legislative Breach | |
|---------------------------------------|---|
| | Refers to failure to comply with statutory obligations in the manner in which the City, its officers and Elected Members conduct its business and make its decisions and determinations. |
| Risk rating | Medium |
| Mitigation and actions | Undertake a yearly review of the Corporate Business Plan |

Key Risks and Considerations

Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

| Strategic Direction: | Leadership | |
|----------------------|--|--|
| Aspiration: | A local government that is receptive and proactive in meeting | |
| | the needs of our community | |
| Outcome: | 4.3 Good governance | |
| Strategy: | 4.3.1 Foster effective governance with honesty and integrity and | |
| | quality decision making to deliver community priorities | |

Attachments

10.4.4 (a): Corporate Business Plan 2022/23 - 20256/26



10.4.5 Revocation - Councillor André Brender-A-Brandis - Council Caretaker Policy

File Ref:D-22-54882Author(s):Garry Adams, Director Corporate ServicesReporting Officer(s):Garry Adams, Director Corporate Services

Summary

This report is to consider a motion submitted by Councillor André Brender-A-Brandis (and supported by two additional Councillors) to revoke Council Resolution Number 0222/013 Council Caretaker Policy made at the City of South Perth Ordinary Council Meeting held 22 February 2022.

The motion also requests the City to proceed with the development of a draft Council Caretaker Policy for consideration at the Ordinary Council Meeting to be held in February 2022.

Officer Recommendation

That the motion passed at the Ordinary Council Meeting held 22 February 2022 concerning the Council Caretaker Policy which reads:

"Amendment and COUNCIL DECISION 0222/013

Moved: Mayor Greg Milner *Seconded:* Councillor Blake D'Souza

Amendment

That the Officer's Recommendation be amended as follows:

That a Council Caretaker Policy not be progressed at this time until the outcome of the local government reform process is known and that (in the meantime) the CEO write to the Minister for Local Government to enquire whether the proposed State-wide election caretaker period is intended to be in place prior to the 2023 local government elections.

If the CEO considers that the proposed State Government standardised election caretaker period will not be in place for the 2023 local government elections, that a report on the council caretaker period be presented to Council for consideration.

Reasons

As per the Officer Report. The purpose of the amendment is simply to seek an indication from the State Government as to whether the proposed State-wide election caretaker period is likely to be in place prior to the 2023 local government elections.

CARRIED (5/4).

For:

Mayor Greg Milner, Councillors Mary Choy, Blake D'Souza, Ken Manolas and Jennifer Nevard. *Against:* Councillors André Brender-A-Brandis, Carl Celedin, Glenn Cridland and Stephen Russell"

be revoked and replaced with:

- 1. That Council requests the Chief Executive Officer to develop a Council Caretaker Policy based on the WALGA model.
- 2. That the draft Council Caretaker Policy be circulated for elected member feedback.
- 3. That Council requests the Chief Executive Officer to present a draft policy, together with a report addressing the feedback received, for adoption at the February 2023 Ordinary Council Meeting.

Absolute Majority required

Background

At its meeting held 22 February 2022, Council considered Item 10.4.5 Council Caretaker Policy.

The revocation motion submitted by Councillor André Brender-A-Brandis is, (in accordance with City of South Perth Standing Orders Local Law 2007) is supported by Councillors Mary Choy and Ken Manolas.

Reason for Revocation (provided by Councillor André Brender-A-Brandis)

- *a)* This Policy establishes protocols for the purpose of avoiding actual and perceived advantage or disadvantage to a candidate in a Local Government Election, through the use of public resources or decisions made by the Council or administration on behalf of the City during the period immediately prior to an election.
- *b)* This Policy ensures the functions and responsibilities of the City's administration, Elected Members who are candidates in Local Government Elections and other Local Government candidates, are undertaken in a manner that supports a high standard of integrity and fairness during Local Government Elections.

Comment

Following the resolution passed at the Ordinary Council Meeting held 22 February 2022, the Chief Executive Officer wrote to the Hon John Carey MLA Minister for Housing; Lands; Homelessness; Local Government on 10 March 2022 and the Minister responded on 28 April 2022. He advised that it was his intent that the standard election caretaker period will be modelled on the caretaker conventions in place for State and Federal elections. He did however encourage the City to prepare and adopt a Council Caretaker Policy ahead of the next council elections, noting that some adjustments may be necessary following implementation of the state-wide standard.

At the recent Local Government Professionals WA Conference held on November 2 and 3 in Perth, Minister Carey addressed the attendees with regard his Local Government reform agenda. He stated that legislation to enact the first tranche of reforms would be presented to Parliament in early 2023 - and that a standard Council Caretaker Period would be mandated to take effect prior to the next Local Government elections in October 2023.

The exact nature of the proposed Council Caretaker Period is not yet known, therefore Council should be aware that any policy adopted by Council prior to the mandated reforms being enacted may result in changes being required to the Policy.



22 November 2022 - Ordinary Council Meeting - Agenda

10.4.5 Revocation - Councillor André Brender-A-Brandis - Council Caretaker Policy

The administration can action the resolution above for the Ordinary Council Meeting to be held 28 February 2023 if resolved by Council.

Consultation

Nil.

Policy and Legislative Implications

Revoking or changing decisions made at Council meetings is dealt with under Section 5.25(1)(e) of the *Local Government Act 1995*, Regulation 10 of the Local Government (Administration) Regulations 1996 and Part 16 of the City of South Perth Standing Orders Local Law 2007.

Financial Implications

Nil.

Key Risks and Considerations

| Risk Event Outcome Legislative Breach | |
|---|---|
| Refers to failure to comply with statutory obli in the manner in which the City, its officers an Elected Members conduct its business and m decisions and determinations. This embraces gamut of legal, ethical and social obligations responsibilities across all service areas and de making bodies within the collective organisat | |
| Risk rating | Low |
| Mitigation and actions | Policies are in place to ensure breaches don't occur. |

Strategic Implications

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

| Strategic Direction: | Leadership | |
|----------------------|--|--|
| Aspiration: | A local government that is receptive and proactive in meeting | |
| | the needs of our community | |
| Outcome: | 4.3 Good governance | |
| Strategy: | 4.3.1 Foster effective governance with honesty and integrity and | |
| | quality decision making to deliver community priorities | |

Attachments

Nil.



11. APPLICATIONS FOR LEAVE OF ABSENCE



12. MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

12.1 NOTICE OF MOTION - COUNCILLOR ANDRÉ BRENDER-A-BRANDIS -FINANCIAL EXPENDITURE

File Ref:D-22-54902Author(s):Garry Adams, Director Corporate ServicesReporting Officer(s):Garry Adams, Director Corporate Services

Summary

Councillor André Brender-A-Brandis submitted the following Notice of Motion prior to the Council Agenda Briefing held 15 November 2022.

Notice of Motion Recommendation (Suggested Alternative Recommendation page 37)

That a request for additional financial information be provided at the February 2023 Ordinary Council Meeting:

Advise for the years ended 30 June 2020, 2021 and year-to-date (YTD) January 2023 for;

- 1. The total cost of temporary (third-party) agency hired staff.
- 2. Confirm FTE employed for each year by the City.
- 3. Advise the number (headcount) of agency staff for each year and whether these have been counted in the FTE staff total.
- 4. Confirm whether all of the above agency hire labour costs are included within Employee Benefits expense or are these included in contractor costs (i.e. supplies and services).
- 5. Provide an overview of the increases in employee expenditure for the past five years.

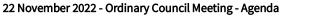
Fringe Benefits Taxation (FBT) Benefits Provided and FBT Return Costs

For each of the FBT Years Ended 31 March 2018, 2019, 2020, 2021 and 2022, advise the benefits provide for;

- 1. The number of car benefits (statutory formula and operating cost method) provided.
- 2. The Gross Taxable Value of all car benefits provided.
- 3. The Total Amount of Tax Payable for that 31 March FBT Year.
- 4. The Total Amount of FBT Tax paid (quarterly instalments, final tax payable amount and including any amendments for prior FBT years) that were paid during the Financial Years, ended 30 June 2018 to 2022.

Recreational Aquatic Facility (RAF) Expenditure (financial years ended 30 June 2019, 2020, 2021, 2022 and YTD January 2023):

1. Advise Inception to date (ITD) expenditure on the RAF.





- 12.1 Notice of Motion Councillor André Brender-A-Brandis Financial Expenditure
 - 2. Confirm if the above ITD RAF expenditure includes an allocation of any City overhead costs, and if so, the nature of the overhead costs allocated, and the amount allocated ITD.
 - 3. Confirm if the ITD RAF expenditure includes an allocation of FTE (Employee Benefits) costs, and if so, the amount of staff costs allocated ITD.
 - 4. Confirm the FTE assigned and allocated within the City to support the RAF.
 - 5. Provide a breakdown of expenditure by supplier for each year and a supplier expenditure total from ITD.

ITD RAF Costs Reporting

The ITD RAF Costs are to be included as a note in the Monthly Management Reports.

Receivables Analysis - as at 30 June 2022 and 30 November 2022;

- 1. Provide the value and number of parking infringements receivable;
- 2. Provide the parking infringements total value, for receivable balances of 12 months or less, and the total amount (and number of infringements) greater than 12 months.
- 3. As at 30 June 2022 only, provide the total value of rates debtors, with aged total values;
 - a. that are overdue 12 months,
 - b. between 12 months and three years and
 - c. greater than three years overdue.

Background

Councillor André Brender-A-Brandis submitted a Notice of Motion regarding financial expenditure. The reasons given are as follows:

"The information requested is to provide transparency with regards to significant expenditure incurred on the Recreational Aquatic Facility, and major expenditure categories, to assist with early planning for the 2023-24 Budget Process and informed decision makings."

Comment

The City provides Council with a considerable amount of financial information that enables it to perform its financial oversight function under section 2.7 of the *Local Government Act 1995* (the Act). This information is provided at a level consistent with other local governments and relevant legislation.

Whilst some of the information requested is already provided, or have been provided in the past (ie the RAF expenditure is reported as a separate project every month and FTE is reported in the Annual Report) and can be readily provided at a high level, in many instances the detail being requested, is not consistent with Council's oversight role. In addition, specific information such as number of labour hire staff over four years would require significant time and effort to obtain and would require an officer reviewing invoices across a number of years and across two different financial systems.

12.1 Notice of Motion - Councillor André Brender-A-Brandis - Financial Expenditure

It is noted that the elected member initiating this motion was the Manager Financial Services at the City of South Perth as recently as May 2019. Whilst such detailed information may be "of interest" to this elected member, it is not required for any decision making or oversight or governance purpose at this point in time.

The City has realised many efficiencies over recent years and operates within a very constrained resourcing environment, particularly in the finance area where there are a number of unfilled vacancies. The amount of time and effort to gather and collate the information to the level of detail requested in this Notice of Motion will be significant and at this stage is unquantifiable. This activity will place further pressure on the finance area, who is at this stage finalising the financial year end, initiating the midyear budget review, heavily involved in the 1System revenue phase 3b implementation and 1System 2022B upgrade testing.

Consultation

Not applicable

Policy and Legislative Implications

Local Government Act 1995

2.7. Role of council

- 1. The council
 - a) governs the local government's affairs; and
 - b) is responsible for the performance of the local government's functions.
- 2. Without limiting subsection (1), the council is to
 - a) oversee the allocation of the local government's finances
 - and resources; and
 - b) determine the local government's policies.

Financial Implications

It is anticipated that an additional resource will be required to meet this request and for the City to continue to meet its existing priorities. A conservative estimate is that to provide all of the information requested, to the level of detail and in a form that can be easily understood, would have a cost implication of approximately \$5,500. This was not budgeted for.

Key Risks and Considerations

| Risk Event Outcome | Not Applicable |
|------------------------|----------------|
| Risk rating | Not Applicable |
| Mitigation and actions | Not Applicable |



Strategic Implications

12.1

This matter relates to the following Strategic Direction identified within Council's <u>Strategic</u> <u>Community Plan 2021-2031</u>:

| Strategic Direction: | Leadership |
|----------------------|---|
| Aspiration: | A local government that is receptive and proactive in |
| | meeting the needs of our community |
| Outcome: | 4.3 Good governance |
| Strategy: | 4.3.1 Foster effective governance with honesty and |
| | integrity and quality decision making to deliver |
| | community priorities |

Suggested Alternative Recommendation

- 1. That due to recognised resourcing constraints, Council does not request the information specified in the Notice of Motion, (other than that referred to in 2 below), but rather, requests the CEO to ensure that any information relevant to budget decisions required of Council is presented as part of the City's 2023 budget workshops for Councillors.
- 2. Council notes that to date, the City has expended approximately \$1.6million (inclusive of direct staffing costs) on the planning and feasibility for the RAF and that further financial information relevant to future decisions on the RAF be included in the future report to Council regarding RAF Stage One.

Reason for Alternative Recommendation

The information requested is not required for any decision making purpose at this time. The City always provide elected members with financial information and analysis when it is required for Council to carry out its functions and in particular for budgetary purposes.

The significant detail requested is unnecessary to perform any of Council's functions and will require the allocation of significant resources.

Attachments

Nil.



13. QUESTIONS FROM MEMBERS

13.1 RESPONSE TO PREVIOUS QUESTIONS FROM MEMBERS TAKEN ON NOTICE

Responses to questions from members taken on notice at the October 2022 Ordinary Council Meeting can be found in the Appendix of this Agenda.

13.2 QUESTIONS FROM MEMBERS: 22 NOVEMBER 2022

14. NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF MEETING

15. MEETING CLOSED TO THE PUBLIC

The Chief Executive Officer advises that there is a matter for discussion on the Agenda for which the meeting may be closed to the public, in accordance with section 5.23(2) of the *Local Government Act 1995*.

15.1 MATTERS FOR WHICH THE MEETING MAY BE CLOSED

Officer Recommendation

That the following Agenda Item be considered in closed session, in accordance with s5.23(2) of the *Local Government Act 1995*:

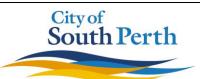
15.1.1 Councillor Code of Conduct

15.1.1 Councillor Code of Conduct

This item is considered confidential in accordance with section 5.23(2)(b) of the Local Government Act 1995 as it contains information relating to "the personal affairs of any person"

| File Ref: | D-22-53049 |
|-----------------------|--|
| Author(s): | Mike Bradford, Chief Executive Officer |
| Reporting Officer(s): | Mike Bradford, Chief Executive Officer |

16. CLOSURE



APPENDIX

13.1 QUESTIONS FROM MEMBERS taken on notice OCM 25 October 2022

| Cou | ncillor Stephen Russell | Responses provided by Vicki Lummer – Director Development and Community Services | | | |
|-----------|---|--|--|--|--|
| - I un | [Preamble] I understand that the Collier Retirement Village residents did not receive support from the City for a cofounding grant for an outdoor fitness venue and this may have been one factor why they were unsuccessful in their application with Lotterywest. | | | | |
| 1. | Hence to this effect, I am not asking for the reasons why support for cofounding was not given but rather what are the mechanisms for example delegated authority that applications like this and indeed others do not come to Council for decision making? | Each year the City receives many requests for financial support for a range of community recreation facility project proposals. The City undertakes an initial assessment of these proposals to assess alignment to the strategies in the Strategic Community Plan 2021-31 and alignment to the actions/prioritised projects outlined in associated plans, such as the Community Recreation Facilities Plan, Play Space Plan etc. | | | |
| | | If a community recreation facility proposal demonstrates effective alignment with the above, the City would generally include the project proposal as part of the City's annual budget process for decision- making/endorsement by Council (or within the long term financial plan for future consideration by Council). | | | |
| | | In relation to the proposed seniors exercise equipment at Collier Retirement Village, the City did not present it to Council because it was assessed as a lower priority compared to other community recreation facility projects. Seniors exercise equipment has already been installed nearby at Neil MacDougall Park. Furthermore, the Community Recreation Facilities Plan does not make provision for this proposal; and the City's Play Spaces Plan does not recommend outdoor exercise equipment on local reserves (only district or regional reserves). | | | |

