

Technical Memorandum

Title 74 and 88 Mill Point Road Micro-Simulation Modelling Cumulative Development Assessment of 74 and 88 Mill Point Road

Client	City of South Perth	Project No	CW977600
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Introduction

Cardno have been engaged by the City of South Perth to utilise and update the existing 2021 Station Precinct Micro-Simulation Model (Version 1.4) to evaluate intersection delay at the intersection of Mill Point Road / Labouchere Road and Mill Point Road / Mends Street as a result of the proposed developments at both 74 and 88 Mill Point Road.

The models have previously been developed for the AM and PM peak hour periods, defined as:

- Weekday AM peak hour: 07:30 08:30
- Weekday PM peak hour: 16:30 17:30

74 Mill Point Road

As described in the Transport Assessment for 74 Mill Point Road (dated 29 August 2016), the proposed development is to include the following yields:

- 104 Serviced apartments
- 288 m2 café
- 71 m₂ Commercial (community centre)
- 54 residential apartments (1-2 bedrooms)
- 25 residential apartments (2+ bedrooms)

88 Mill Point Road

As described in the Transport Assessment for 88 Mill Point Road (dated 23 August 2016), the proposed development is to include the following yields:

- 91 residential apartments comprising a mix of 2 and 3 bed-room apartments
- 524 m₂ café / delicatessen / bakery shop
- 317 m₂ high quality restaurant
- 1,474 m₂ Office
- 260 m₂ wellness centre
- 124 aged care suites (132 beds)
- Child care centre catering for 80 children

Traffic Generation

Based on surveys and research undertaken for similar developments in similar locations, the following trip generation rates summarised in **Table 1** have been adopted for the purpose of this micro-simulation evaluation.

Land Use	AM Generation Rate	PM Generation Rate
Residential Apartments	0.28 trips / apartment	0.39 trips / apartment
High quality restaurant	0.60 trips / 100 m ²	5.39 trips / 100 m ²
Café	8.68 trips / 100 m ²	8.23 trips / 100 m ²
Office	1.38 trips / 100 m ² GFA	1.33 trips / 100 m ² GFA
Wellness centre	1.10 trips / 100 m ²	2.81 trips / 100 m ²
Child care centre	0.37 trips / child	0.30 trips / child
Aged Care	0.07 trips / suite	0.10 trips / suite
Serviced Apartments	0.30 trips / apartment	0.30 trips / apartment

 Table 1
 Adopted Trip Generation Rates

Comments on IDM Data

Intersection Diagnostics Monitor (IDM) data can be collected by any signalised intersection controlled by the Sydney Coordinated Adaptive Traffic System (SCATS) and includes information pertaining to signal phasing and timing.

As westbound vehicles (to the Kwinana Freeway) that originate to the north of Mill Point Road can only reach the Kwinana Freeway by turning right at either of the 2 signalised intersections, limited route choice is available for these vehicles.

A summary of the average cycle times for these signalised intersections is shown in **Table 2**, along with information pertaining to the relevant phase lengths. It is noted that advice from Main Roads WA indicates that any increase to the amount of green time allocated to this phase for the intersection of Mill Point Road / Labouchere Road will not be supported by Main Roads WA.

Table 2 Intersection Cycle Times and Phase Lengths

Intersection	Average C	Average Cycle Time (s)		Average Right-Turn Phase Time (Northern Approach) (s)	
	АМ	РМ	AM	РМ	
Mill Point Road / Labouchere Road	120	130	22	22*	
Mill Point Road / Mends Street	120	126	23	30*	

* Filtered right turn; no right turn arrow

Model Scenarios

As part of this modelling exercise, the following scenarios have been modelled:

- Base 2021 (including all approved / committed developments, excluding 74 and 88 Mill Point Road)
- 2021 with developments at 74 and 88 Mill Point Road

It is noted that both 2021 scenarios do not assume any changes to the existing road network within the study area.

Approved / Committed Developments

The following committed or approved developments have been accounted for in the Base 2021 (Version 1.4) model demands:

- 12-16 Charles Street
- 7 Lyall Street
- One Richardson (1-3 Richardson Street)
- 6 Lyall Street
- Pinnacles South Perth (30-34 Charles Street)
- South Bank (98 Mill Point Road)
- Southstone Apartments (1 Stone Street)
- Aurelia (96 Mill Point Road)
- 14-18 Hardy Street
- Glasshouse (31 Labouchere Road and 24 Lyall Street)
- 13 Stone Street
- Civic Heart
- Echelon (77-79 South Perth Esplanade)
- 5-7 Harper Terrace
- 26-28A Charles Street
- 2 Harper Terrace
- 152B Mill Point Road
- Millstream Arcade (21 23 Mends Street)
- 19 Labouchere Road
- 11 Melville Parade

Model Results

Model outputs, in terms of Link Volume Plots (LVPs) and Link Delay Plots (LDPs) are have been extracted and are shown in **Figure 1** - **Figure 4** for the 2021 AM scenarios and in **Figure 5** - **Figure 8** for the 2021 PM scenarios.

It is noted that as the models have been set up to allow for dynamic feedback intervals every 15 minutes, increases in model demand inputs can potentially result in localised improvements at some network locations (e.g. northbound on Harper Road) as the travel times for different routes are updated several times over the model period. It is, therefore, emphasised that the LDPs should be interpreted in conjunction with the LVPs to identify where the overall network times have been primarily impacted by the proposed development. It is noted that as the element of 'randomness' in micro-simulation models is, to varying degrees, influenced by all simulation inputs, the dynamic traffic assignment algorithms for each scenario will result in minor variations within the model outputs.

Figure 1 2021 AM Link Delay Plot (seconds) – Committed Developments Only (Excluding 74 and 88 Mill Point Road)

















Prepared for City of South Perth

A summary of the average intersection delays is shown in Table 3.

Table 3Intersection Average Delays – 2021

Scenario		Southbound Delay (seconds)		
		Mill Point Road / Labouchere Road	Mill Point Road / Mends Street	
2021 Committed	AM	86	322*	
(excluding 74 and 88 MPR)	РМ	64	325*	
2021 Committed	AM	196	309*	
Developments including 74 and 88 MPR	РМ	137	398*	

* Queue lengths occasionally extending to South Perth Esplanade and therefore exceed the delay times in the above table

Queue Lengths

The maximum modelled southbound queue lengths for the 2021 scenarios for the intersections of Mill Point Road / Labouchere Road and Mill Point Road / Mends Street are summarised in **Table 4**.

Scenario		Maximum Southbound Queue Length (vehicles)		
		Mill Point Road / Labouchere Road	Mill Point Road / Mends Street	
2021 Committed	AM	19	27*	
Developments On (excluding 74 and 88 MPF	РМ	14	27*	
2021 Committed	AM	32	27*	
Developments including 74 and 88 MPR	PM	28	27*	

Table 4 Intersection Maximum Queue Lengths – 2021

* Queue lengths occasionally extending to South Perth Esplanade and therefore exceed the delay times in the above table

Discussion of Results

The increase in traffic volumes within the study area due to the proposed developments of 74 and 88 Mill Point Road were found to have a substantial impact on queues and delays on the southbound intersection approach for the intersection of Mill Point Road / Labouchere Road for both the AM and PM peak hours due to the limited opportunities for these vehicles to get to the Kwinana Freeway. While the intersection of Mill Point Road / Mends Street is also impacted, this intersection is not impacted to the same extent of the intersection of Mill Point Road / Labouchere Road.

It is noted that existing southbound queue lengths on Mill Point Road occasionally extend past the intersection of Mill Point Road / Ferry Street (as shown in **Figure 9** and **Figure 10**). In the development scenario that includes both 74 and 88 Mill Point Road, the southbound queue lengths on Mill Point Road are shown to regularly extend past the intersection of Mill Point Road / Ferry Street, which results in excessive delays for vehicles turning left from Ferry Street to Mill Point Road.

As the southbound queue lengths on Mill Point Road currently extend past Ferry Street, this could result in vehicles queuing through the intersection of Ferry Street / Mill Point Road, which would result in northbound vehicles on Mill Point Road being unable to turn right from Mill Point Road to Ferry Street.

In extreme circumstances, this has the potential to cause queues that extend from Ferry Street to the intersection of Mill Point Road / Labouchere Road.



Figure 9 Existing Southbound Queue Lengths on Mill Point Road Extending Past Ferry Street

Figure 10 Existing Southbound Queue Lengths on Mill Point Road Extending Past Ferry Street



Conclusion

The impact of the proposed 74 and 88 Mill Point Road developments was primarily found to be at the intersection of Mill Point Road / Labouchere Road and to a lesser extent at the intersection of Mill Point Road / Mends Street.

Due to the cumulative traffic impacts by the proposed developments in the 2021 Scenarios on the key intersections within the study area and the constrained nature of the area, it is not considered feasible to adequately increase the capacity of the key intersections within the study area.

Alternatively, if the proposed development is to considered for approval, it is recommended that the development of an area-wide Development Contribution Plan (DCP) be undertaken to include funding for the following (but not limited to) potential items:

- > Promotion of alternate transport modes and provision of additional pedestrian and cycling infrastructure
- > Increase frequencies of key public transport services within the study area (including ferries)
- > Undertake a parking study to ensure appropriate (reduced) parking requirements are promoted for the area, as well as identify effective on-street / off-street parking management strategies and enforcement.
- > Undertake area-wide transport study to maximise connectivity and safety for local residents and visitors to pass through and walk/cycle around the Precinct.
- > Capital works as required in the immediate area.